

# XJTLU University Research Centre for Urban and Environmental Studies (UES)

## Policy Brief



**XJTLU University Research Centre for Urban and Environmental Studies (UES)**

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# XJTLU University Research Centre for Urban and Environmental Studies

## (UES)

### Policy Brief

No. 39

January 2025

## National Level

### Territorial Spatial planning

☆ Approval of Suzhou's Territorial Spatial Plan (2021-2035) 2025.01.16

### Macroeconomics and Regional Economics

☆ Measures for Further Cultivating New Growth Points and Promoting the Prosperity of Cultural and Tourism Consumption 2025.01.13

☆ Guidance on Promoting the High-Quality Development of Government Investment Funds 2025.01.07

### Green and Low-Carbon

☆ Implementation Plan for Accelerating the Clean and Low-Carbon Hydrogen in the Industrial Sector 2024.12.30

☆ Catalogue of Industries for Green and Low-Carbon Transition (2024 Edition) 2024.12.24

### Digitalisation

☆ Implementation Guidelines for the Digital Transformation of Manufacturing Enterprises 2024.12.17

## Local Level

### Green and Low-Carbon

☆ Suzhou Industrial Park Industrial Enterprises Green Low Carbon Development 2025 Action Plan 2024.12.26

### Digitalisation

☆ Three-Year Action Plan (2025-2027) for Deepening Intelligent Transformation, Digital Transformation, and Networked Connectivity in the Manufacturing Sector 2024.12.26

### Urban Regeneration

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- ☆ Work Requirements for Setting Up “Historical Memory” Carriers in Urban Renewal and Construction Projects (Trail) 2025.01.15
- ☆ Three-Year Action Plan (2024-2026) for Refined Urban Management in Huangpu District 2024.12.30

### **Industrial Development**

- ☆ Several Policies for Supporting the Expansion of Effective Investment in Manufacturing Enterprises 2025.01.02
- ☆ Action Plan for Accelerating High-Quality Development of Productive Service Sector 2024.12.28

## Topic 1: Territorial Spatial Planning

Issuer:	The State Council
Title:	Approval of Suzhou's Territorial Spatial Plan (2021-2035)
Date:	January 16, 2025
Background:	The State Council has, in principle, approved Suzhou's Territorial Spatial Plan (2021-2035), which was reviewed and endorsed by the Ministry of Natural Resources. This plan serves as the foundational framework for all development, protection, and construction activities in Suzhou and must be meticulously implemented.
Key point:	<p>➤ <b>Main Contents:</b> 1. Strengthen the spatial foundation for safe development. 2. Construct a territorial spatial system that supports the new development pattern and fostering. Integrate deeply into the development of the Yangtze River Economic Belt and the integrated development strategy of the Yangtze River Delta, actively participate in the construction of the Shanghai metropolitan area, and jointly build the Yangtze River Delta Ecological Green Integrated Development Demonstration Zone. 3. Systematically optimize the land space development and protection pattern. 4. Maintain the seriousness and authority of the plan. 5. Ensure the effective implementation of the plan.</p>
Source:	<a href="https://www.gov.cn/zhengce/content/202501/content_6999058.htm">https://www.gov.cn/zhengce/content/202501/content_6999058.htm</a>

## Topic 2: Macroeconomics and Regional Economics

Issuer:	General Office of the State Council
Title:	Measures for Further Cultivating New Growth Points and Promoting the Prosperity of Cultural and Tourism Consumption
Date:	January 13, 2025
Background:	To implement the requirements of the CPC Central Committee and the State Council on expanding consumption of services and promoting the development of culture and tourism, to give full play to the role of cultural empowerment and tourism, to deepen the 'culture and tourism + 100 industries' and '100 industries + culture and tourism', to enhance the ability of product supply, and to enrich the consumer industry and scene, to better meet the diversified, multi-level and multi-faceted spiritual and cultural needs of the people, to enhance the people's sense of cultural access and happiness, and to strive to cultivate the cultural tourism industry into a pillar industry, the following measures are proposed.
Key point:	<p>➤ <b>Main Contents:</b> 1. Enrich consumer-benefit measures. 2. Satisfy the consumption needs of different age groups. 3. Expand the supply of high-quality and specialised products. 4. Cultivate consumption scenarios: Revitalise and upgrade existing spaces, create new consumption scenarios, and develop the nighttime cultural and tourism economy. 5. Innovate industry policies: Strengthen fiscal and financial support, increase effective investment in culture and tourism, and unleash workers' consumption</p>

potential. 6. Optimise the consumption environment: Enhance public service levels, refine inbound tourism policies, and maintain a well-ordered market environment.

Source:

[https://www.gov.cn/zhengce/content/202501/content\\_6998238.htm](https://www.gov.cn/zhengce/content/202501/content_6998238.htm)

Issuer: General Office of the State Council

Title: Guidance on Promoting the High-Quality Development of Government Investment Funds

Date: January 7, 2025

Background: The Government Investment Fund refers to investment funds established by various levels of government through budget allocations, either solely funded or jointly funded with private capital. These funds utilise market-oriented methods such as equity investment to guide various types of private capital in supporting the development of related industries and sectors, as well as fostering innovation and entrepreneurship. They have played a positive role in serving national strategies, driving industrial upgrades, and promoting innovation and entrepreneurship. To build a more scientific and efficient management system for government investment funds and promote their high-quality development, the following opinions are hereby proposed with the approval of the State Council.

Key point:

➤ **Key Requirements:**

- Fully leverage the decisive role of the market in resource allocation while better utilising the role of the government to achieve an effective combination of a dynamic market and a capable government.
- Highlight the guiding role of the government and its policy-oriented positioning by operating government investment funds in line with market-based, rule-of-law, and professional principles.
- Develop patient capital and emphasise achieving practical outcomes. Improve tiered and classified management mechanisms, rationally coordinate fund distribution, and prevent homogenised competition or the crowding out of private capital.
- Establish a responsibility mechanism that aligns powers with responsibilities and balances incentives with constraints, fully motivating fund managers.
- Adhere to industry development principles, enhance coordination of policies and systems, strictly enforce financial discipline, effectively manage risks, and promote the formation of a government investment fund system that is appropriately scaled, rationally distributed, well-regulated, scientifically efficient, and risk-controllable for high-quality development.

➤ **Main Contents:** 1. Clearly define the positioning to better serve the broader national development goals. 2. Improve tiered and classified management mechanisms. 3. Strengthen coordination and optimise fund distribution. 4. Enhance the level of professional and market-oriented operations. 5.

Optimise exit mechanisms to promote a virtuous investment cycle. 6. Reinforce internal controls to prevent and mitigate risks.

Source: [https://www.gov.cn/zhengce/zhengceku/202501/content\\_6996730.htm](https://www.gov.cn/zhengce/zhengceku/202501/content_6996730.htm)

### Topic 3: Green and Low-Carbon

Issuer: General Office of the Ministry of Industry and Information Technology, General Office of the National Development and Reform Commission, National Energy Administration

Title: Implementation Plan for Accelerating the Clean and Low-Carbon Hydrogen in the Industrial Sector

Date: December 30, 2024

Background: Accelerating the application of clean and low-carbon hydrogen, such as industrial by-product hydrogen and hydrogen production from renewable energy resources, is an important direction for promoting the high-quality development of the hydrogen industry and cultivating new types of productive forces. It is also a key pathway for promoting energy conservation and carbon reduction, as well as advancing new industrialization. This implementation plan is formulated in alignment with the *Medium- and Long-Term Plan for Hydrogen Industry Development (2021–2035)*.

Key point:

- **Main goals:** By 2027, significant progress will be made in promoting the supporting equipment and technologies for clean and low-carbon hydrogen applications in the industrial sector. Clean and low-carbon hydrogen will achieve large-scale application in industries such as metallurgy, synthetic ammonia, synthetic methanol, and refining. Demonstration applications will be realized in fields such as industrial green microgrids, shipping, aviation, and rail transportation. A series of commercial application models will be formed for hydrogen energy in transportation, power generation, and energy storage. A number of leading enterprises with strong industry ecosystem dominance and industrial clusters will be cultivated, along with system solution providers with high professional standards and strong service capabilities, which will construct a relatively complete industrial chain and system.
- **Key Tasks:** 1. Accelerate the application of clean and low-carbon hydrogen as a substitute energy. 2. Enhance the level of hydrogen metallurgy applications. 3. Develop hydrogen-carbon coupling for the production of green methanol. 4. Promote hydrogen-nitrogen coupling for the production of green synthetic ammonia. 5. Accelerate the application of hydrogen fuel-cell vehicles. 6. Develop hydrogen-powered ships, aviation, and rail transportation equipment. 7. Explore the development of hydrogen-based integrated industrial green microgrids."

Source: [https://www.gov.cn/zhengce/zhengceku/202412/content\\_6995692.htm](https://www.gov.cn/zhengce/zhengceku/202412/content_6995692.htm)

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Issuer:	National Development and Reform Commission, Ministry of Science and Technology, Ministry of Industry and Information Technology, Ministry of Natural Resources, Ministry of Ecology and Environment, Ministry of Housing and Urban-Rural Development, State-Owned Assets Supervision and Administration Commission of the State Council, National Energy Administration
Title:	Catalogue of Industries for Green and Low-Carbon Transition (2024 Edition)
Date:	December 24, 2024
Background:	This document is composed of 112 advanced green technologies for 7 major industries, including energy conservation and carbon reduction, environmental protection, resource recycling, green and low-carbon energy transformation, ecological protection, restoration and utilization, green infrastructure upgrades, and green services. The details of each technology, such as its process and technical context, key technical parameters, practical application cases, and ecological benefits, are indicated on the list. Relevant stakeholders can use this information to understand the main principles, pathways, application scenarios, and effects of implementation of the technologies, and promote and apply these technologies based on the specific circumstances.
Key point:	This catalogue contains 37 technologies for energy conservation and carbon reduction, 21 technologies for environmental protection, 20 technologies for resource recycling, 17 technologies for green and low-carbon energy transformation, 3 technologies for ecological protection, restoration and utilization, 12 technologies for green infrastructure upgrades, and 2 technologies for green services."
Source:	<a href="https://www.ndrc.gov.cn/xxgk/zcfb/tz/202501/t20250120_1395788.html">https://www.ndrc.gov.cn/xxgk/zcfb/tz/202501/t20250120_1395788.html</a>

Issuer:	Suzhou Industrial Park Economic Development Committee
Title:	Suzhou Industrial Park Industrial Enterprises Green Low Carbon Development 2025 Action Plan
Date:	December 26, 2024
Background:	To thoroughly implement General Secretary Xi Jingping's thoughts on socialism with Chinese Characteristics for a New Era and the spirit of the 20th National Congress of the Communist Party and the 2nd and 3rd plenary sessions of the 20th Communist Party of China Central Committee, as well as promote the green, low-carbon, and high-quality development of industrial enterprises, this action plan is hereby developed based on the spirit of documents, such as <i>Suzhou Municipal Government Notice on Issuing the Implementation Plan for the National Carbon Peaking Pilot (Suzhou Industrial Park)</i> (Suzhou Government [2024] No. 31), with the combination of the actual situation of the park.
Key point:	➤ <b>Main goals:</b> This plan aims to improve the energy utilization level of industrial enterprises, expand the scale of green manufacturing enterprises, refine and upgrade the green low-carbon service system, and enhance the sustainable development capacity of enterprises continuously. By 2025, the

energy consumption and carbon emissions per unit of industrial added value for enterprises above the designated size will meet the '14<sup>th</sup> Five-Year' reduction targets and maintain a leading level domestically. The distributed photovoltaic grid connection capacity will exceed 480 megawatts, and over 150 green manufacturing enterprises at or above the municipal level will be recognized. Several near-zero carbon industrial parks and (near) zero-carbon factory demonstrations will also be built, together with a series of ESG practices

➤ **Key Tasks:** 1. Transition of low-carbon energy; 2. Energy conservation and efficiency enhancement in the industrial sector; 3. Promotion of recycling and reuse of resources; 4. Digitalization and integrated Green Collaboration; 5. Cultivation of green manufacturing; 6. Improvement of quality of ESG application and practice; 7. Near-Zero Carbon; 8. Green service; 9. Green public infrastructure; 10. Dual Carbon Management

Source: <https://ywtk.sipac.gov.cn/gkxqGov-98166>

## Topic 4: Digitalisation

Issuer: Ministry of Industry and Information Technology, State-owned Assets Supervision and Administration Commission of the State Council, All-China Federation of Industry and Commerce

Title: Implementation Guidelines for the Digital Transformation of Manufacturing Enterprises

Date: December 17, 2024

Background: To fully implement the *Action Plan for the Digital Transformation of Manufacturing Industry*, this guideline is formulated to provide guidance for the digital transformation of enterprises, improve the transformation capacity of enterprises systematically, promote the deep integration of real-sector economy and digital economy, and accelerate the advancement of new industrialization.

Key point:

➤ **Main Objective:** Promoting the digital transformation of manufacturing enterprises is a systematic project. It should start from the actual development of enterprises, accompanied by the aims to solve the pain points and difficulties faced by enterprises, the guidance to improve total factor productivity, and the focus on digitalizing scenarios. It is necessary to consider technological maturity, economic feasibility, and the sustainability of business models to accurately identify priority areas and key directions for digital transformation comprehensively. In this process, we will deepen the integration and application of new-generation information technologies, accelerate changes in industrial models and enterprise organizational structures, enhance the core competitiveness of enterprises, and promote the formation of new types of productive forces.

➤ **Main Contents:** 1. Follow the management approach of 'Planning-Implementation-Evaluation-Optimization' for continuous improvement. 2. Focus on common issues on the demand side and identify the key points for

transformation, such as strengthening cloud-based R&D and design collaboration, driving intelligent transformation in production processes, accelerating innovation in operation and maintenance service models, promoting optimization of business management processes, enhancing supply chain flexibility and resilience, and exploring cross-scenario integrated optimization. 3. Strengthen categorization in the promotion of transformation. Guiding collaboration and integrated development among large, medium, and small enterprises by leading 'chain-based' transformation for industry-leading enterprises, accelerating 'overall' transformation in large enterprises, and implementing 'tiered' transformation for small and medium-sized enterprises. 4. Strengthen policy support while leveraging market forces through the enhancement of organizational implementation, increase of policy and service support, improvement on the standards system, promotion of pilot projects, promotion of data-driven strategies, reinforcement of security protection, and construction of a skilled workforce.

Source: [https://www.gov.cn/zhengce/zhengceku/202412/content\\_6994622.htm](https://www.gov.cn/zhengce/zhengceku/202412/content_6994622.htm)

Issuer:	Jiangsu Provincial People's Government
Title:	Three-Year Action Plan (2025-2027) for Deepening Intelligent Transformation, Digital Transformation, and Networked Connectivity in the Manufacturing Sector
Date:	December 26, 2024
Background:	<ul style="list-style-type: none"><li>➤ To thoroughly implement the spirit of the important discussions and speeches delivered by General Secretary Xi Jinping on New Industrialization and works for Jiangsu, earnestly carrying out the State Council's decisions on promoting the digital transformation of the manufacturing industry, deepening the intelligent transformation, digitalisation, and networked connection of manufacturing, and promoting the deep integration of the real-sector economy and the digital economy, this action plan is hereby formulated.</li></ul>
Key point:	<ul style="list-style-type: none"><li>➤ <b>Main Objective:</b> By 2027, the pace of equipment updates, process upgrades, digital empowerment, and model innovation in manufacturing enterprises across the province will significantly accelerate. Several intelligent factories with Jiangsu characteristics will be established, with industrial enterprises above the designated size largely completing intelligent transformation, and small and medium-sized enterprises fully implementing digital transformation. Digital technologies will be widely applied in key areas such as factory construction, R&amp;D design, production operations, business management, energy consumption, carbon emissions, and resource recycling. The innovative development of the industrial internet and the accelerated empowerment of artificial intelligence will enable the broad connectivity of production factors, supporting the</li></ul>

advancement of the '1650' industrial system and propelling new industrialization to the forefront of the nation.

➤ **Key Tasks:** 1. Tiered construction of intelligent factories; 2. Digital transformation of small and medium-sized enterprises; 3. Upgrade of digital infrastructure; 4. Empowerment and application of artificial intelligence; 5. Industrial network and data security assurance; 6. Optimization and enhancement of development environment.

Source: [https://www.js.gov.cn/art/2025/1/21/art\\_64797\\_11476243.html](https://www.js.gov.cn/art/2025/1/21/art_64797_11476243.html)

## Topic 5: Urban Regeneration

Issuer: Shanghai Municipal Bureau of Planning and Natural Resources

Title: Work Requirements for Setting Up "Historical Memory" Carriers in Urban Renewal and Construction Projects (Trial)

Date: January 15, 2025

Background: To thoroughly study and implement General Secretary Xi Jinping's important directives on strengthening the preservation and inheritance of historical culture, and to carry out the requirements of the Shanghai Municipal Party Committee and Municipal Government regarding high-quality urban renewal and historical heritage protection, this document has been formulated. It aims to present the historical and cultural threads of Shanghai in a tangible, perceptible, and relatable manner, in line with the city's historical preservation practices.

Key point:

➤ **Main Objectives:** Historical place names, time-honoured brands, traditional customs, and other intangible cultural heritage elements serve as carriers of the city's historical memory. Together with physical spaces such as historic buildings and streets, they form the cultural fabric of the city. To enhance the protection and transmission of intangible cultural heritage during urban renewal projects, improve Shanghai's cultural identity, and promote "soft renewal" of the city, these work requirements have been developed.

➤ **Scope of Application:** This applies to urban renewal projects located in: 1. Historical and cultural areas, protected neighbourhoods, and streets within historic zones. 2. Areas not officially designated as historic zones but containing clusters of historic buildings and environments.

➤ **Work Process:**

1. During the Compilation of Regulatory Detailed Plans and Protection Plans: District planning and resource departments organise professional teams to excavate and identify "historical memory" elements, seek opinions from the local government, and decide whether to set up "historical memory" carriers.
2. During the Land Transfer or Issuance of Planning and Land Opinion Documents: The requirements for setting up "historical memory" carriers are incorporated into the planning conditions.
3. During the Design Phase: The local government specifies the content to be recorded by the carriers, the planning and resource departments review

the carrier forms, and the methods and locations for setting up carriers are clarified during the issuance of the construction planning permit.

4. During the Completion Acceptance Phase: The planning and resource departments conduct on-site inspections of the forms and locations of "historical memory" carriers to verify compliance.

Source: <https://ghzyj.sh.gov.cn/zcwj/cxgh/20250115/c22bb7e615fd4d619c4541e5fc6c8f64.html>

Issuer: Shanghai Huangpu District People's Government Office

Title: Three-Year Action Plan (2024-2026) for Refined Urban Management in Huangpu District

Date: December 30, 2024

Background: To thoroughly implement the spirit of the 20th National Congress of the Communist Party of China and the second and third plenary sessions of the 20th Central Committee, and to deeply practice the concept of a people-oriented city while advancing the modernisation of urban governance, this action plan has been developed in line with the practical situation of Huangpu District.

Key point: ➤ **Key Tasks:** 1. Revitalise the urban landscape and improve spatial environment quality. 2. Implement green concepts and enrich ecosystem functions. 3. Strengthen digital governance and practical application in scenarios. 4. Enhance resilience and ensure urban operational safety. 5. Optimise work mechanisms and build synergy in refined governance.

Source: <https://www.shanghai.gov.cn/nw12344/20250116/69e5681f40ff41db8be5a34f98550107.html>

## Topic 6: Industrial Development

Issuer: Suzhou Municipal People's Government

Title: Several Policies for Supporting the Expansion of Effective Investment in Manufacturing Enterprises

Date: January 02, 2025

Background: To thoroughly implement the national and provincial decisions and deployments regarding the acceleration of new industrialisation and the promotion of large-scale equipment updates, to fully support the introduction and promotion of industrial projects and their expansion, and to carefully implement the "four-in-one" work mechanism of equipment updates, technological transformation, intelligent and digital upgrades, and capital expansion, this policy has been formulated in line with the actual situation of our city to further expand effective investment in the manufacturing sector.

Key point: ➤ **Main Objective:** By 2027, the scale of equipment investment in the industrial sector of the city will reach 110 billion RMB, with technological transformation investment reaching 130 billion RMB. Over 1,000 industrial enterprises will be supported each year for equipment updates and

transformation. Over 1,000 capital expansion projects with an investment of over 10 million RMB will be implemented annually. More than 10 industrial projects worth over 10 billion RMB will be added, and 30,000 mu (about 20 square kilometers) of inefficient industrial land will be transformed. This will drive a double-digit annual growth in industrial investment in the city.

➤ **Key Measures:** 1. Support the introduction of high-end manufacturing projects. 2. Actively seek special long-term national bond policy support. 3. Encourage enterprises to carry out technological transformation and capital expansion. 4. Implement loan interest subsidies for equipment updates and intelligent digital transformation. 5. Encourage foreign-invested manufacturing enterprises to reinvest their profits. 6. Strengthen the research and development of key core technologies. 7. Support enterprises in building high-level innovation platforms. 8. Increase support for specialised, refined, distinctive, and innovative (special, precision, and new) enterprises, as well as high-growth enterprises. 9. Promote the transformation of inefficient industrial land. 10. Support enterprises in attracting and cultivating high-end talent.

Source: <https://www.suzhou.gov.cn/szsrmzf/zfwj/202501/7f7e9e9eae3e45dc9d6aaabee85398cf.shtml>

Issuer: General Office of the People's Government of Jiangsu Province  
Title: Action Plan for Accelerating High-Quality Development of Productive Service Sector  
Date: December 28, 2024

Background: The producer services industry is a service sector that promotes technological progress, improves production efficiency, and ensures the orderly conduct of industrial and agricultural production activities. It is a crucial part of the modern industrial system and an important support for the development of new productive forces. To accelerate the high-quality development of the producer services industry across the province, this plan has been formulated.

Key point:

➤ **Main Objective:** By 2027, the scale and quality of the producer services industry will be significantly enhanced. The added value of the producer services industry will reach approximately 4.5 trillion RMB, with a growth rate about 2 percentage points higher than the GDP growth rate. The scale and quality of trillion-level industries such as information services, technology services, modern logistics, financial services, and business services will continue to improve. A regional development pattern with distinctive characteristics will emerge, and the institutional mechanisms for the producer services industry will be further improved

➤ **Main Tasks:** 1. Deepen Digital Empowerment and Promote Industrial and Value Chain Upgrades. 2. Strengthen Innovation-Driven Development and Accelerate the Emergence of New Driving Forces. 3. Consolidate Functional Support and Enhance the Ability to Aggregate Factor Resources. 4. Promote Green Development and Build a Low-Carbon Circular Economy System.

➤ **Six Major Projects:** 1. Cultivate Large and Strong Market Operators. 2. Deepen the Integrated Development of Industries. 3. Enhance the Capacity of Supportive Aggregation Platforms. 4. Strengthen Open Innovation in Application Scenarios. 5. Deepen Opening-Up and Cooperation to Enhance Connectivity. 6. Promote Innovation and Breakthroughs in Institutional Mechanisms.

Source:

[https://www.jiangsu.gov.cn/art/2025/1/7/art\\_46144\\_11465427.html](https://www.jiangsu.gov.cn/art/2025/1/7/art_46144_11465427.html)

# XJTLU University Research Centre for Urban and Environmental Studies

## (UES)

### Policy Brief

No. 40

February 2025

## National Level

### Macroeconomics and Regional Economics

- ☆ Stabilizing Foreign Investment Action Plan for 2025 2025.02.17
- ☆ Guidance on Promoting Institutional Openness by Aligning with International High Standards in Pilot Free Trade Zones or Ports within the Financial Sector 2025.01.23

### Global Expansion of Enterprises

- ☆ Notice Regarding Special Initiatives to Facilitate the Global Expansion of Small and Medium Enterprises (SMEs) 2025.01.15

### Green and Low-Carbon

- ☆ Notice on Deepening Market-oriented Reform of New Energy Feed-in Tariffs and Promoting High-quality Development 2025.01.27

### Digitalisation

- ☆ Implementation Plan to Improve Data Circulation Security Governance and to Better Promote Marketization and Value Realization of Data Elements 2025.01.06

### Rural Revitalisation

- ☆ Comprehensive Rural Revitalisation Plan (2024-2027) 2025.01.22

## Local Level

### Green and Low-Carbon

- ☆ Jiangsu Province's Negative Action List for Natural Ecological Protection and Restoration (2025 Edition) 2025.01.15

### Digitalisation

- ☆ Jiangsu Province Guidelines for Data Intellectual Property Registration and Utilisation (Trial) 2025.02.05

☆ Implementation Plan to Promote High-quality Development of Digital and Service Trade in Shanghai

2024.12.30

### **Industrial Development**

☆ Measures for High-level Construction of “Artificial Intelligence +” Innovation and Development Zone in Suzhou

2025.02.14

☆ Policies to Support Strengthening, Supplementing, and Extending Key Industrial Chains in Suzhou Industrial Park

2025.02.19

## Topic 1: Macroeconomics and Regional Economics

Issuer: The State Council

Title: Stabilising Foreign Investment Action Plan for 2025

Date: Februry 17, 2025

Background: Foreign investment is crucial to advancing high-level opening-up and plays a significant role in fostering new productive forces and achieving Chinese-style modernisation. The following action plan has been formulated to ensure stability in foreign investment in 2025 and strengthen efforts to attract and retain capital.

Key point:

- **1. Orderly expansion of independent opening-up:** Expand pilot programs for opening up sectors such as telecommunications, healthcare, and education; Implement the full removal of foreign investment restrictions in the manufacturing sector; Optimize comprehensive pilot demonstration programs for expanding the opening-up of the service industry; Promoting the orderly opening of the biopharmaceutical sector; and Encourage foreign investors to engage in equity investments in China.
- **2. Enhancing investment promotion efforts:** Continue to develop the "Invest in China" brand; Increase support for the reinvestment of foreign enterprises within China; Expand the list of industries encouraged for foreign investment; Remove restrictions on the use of domestic loans by foreign-invested holding companies; Encourage multinational corporations to establish investment-oriented companies in China; Facilitate mergers and acquisitions by foreign investors in China; Strengthen efforts to attract investment in key sectors; and Enhance international promotion of economic policies and the business environment.
- **3. Improving the efficiency of open platforms:** Deepening reforms in the management system of development zones and implementing the strategy to upgrade pilot free trade zones.
- **4. Strengthening service and support measures:** Facilitate the implementation of major and key foreign investment projects; Establish a standardised system for government procurement of domestic products; Broadening financing channels for foreign-invested enterprises; Promote the facilitation of personnel exchanges; and Enhance trade facilitation for foreign-invested enterprises.

Source: [https://www.gov.cn/zhengce/content/202502/content\\_7004409.htm](https://www.gov.cn/zhengce/content/202502/content_7004409.htm)

Issuer: The People's Bank of China, the Ministry of Commerce, and three other relevant departments

Title: Guidance on Promoting Institutional Openness by Aligning with International High Standards in Pilot Free Trade Zones or Ports within the Financial Sector

Date: January 23, 2025

**Background:** To thoroughly implement the guiding principles of the Central Financial Work Conference, the following views are presented concerning pilot programmes for aligning with high-standard international regulations and promoting institutional opening-up in the financial sector within designated pilot regions. These regions include conditional Pilot Free Trade Zones (FTZs) and Free Trade Ports (FTP), such as the Shanghai, Guangdong, Tianjin, Fujian, and Beijing Pilot FTZs, alongside the Hainan Free Trade Port. Furthermore, the pilot regions incorporate key cooperation platforms explicitly designated by the Central Committee of the Communist Party of China and the State Council for significant opening-up tasks, including the Hengqin Guangdong-Macao Deep Cooperation Zone, the Qianhai Shenzhen-Hong Kong Modern Service Industry Cooperation Zone, and Nansha, Guangzhou, which serve as vital platforms for opening up to Hong Kong and Macao.

**Key point:**

- 1. Permit foreign financial institutions to offer the same types of new financial services as their domestic counterparts.
- 2. Ensure that applications submitted by financial institutions to provide relevant services are reviewed and decided upon within 120 days.
- 3. Facilitate the legal acquisition of specific types of foreign financial services across borders.
- 4. Improve mechanisms to enable foreign investors to efficiently transfer investment-related funds into and out of China.
- 5. Establish and optimise frameworks for the secure and efficient cross-border transfer of financial data.
- 6. Implement comprehensive financial regulatory measures to safeguard financial stability and mitigate potential risks.

**Source:** <http://m.safe.gov.cn/safe/2025/0123/25702.html>

## Topic 2: Global Expansion of Enterprises

**Issuer:** General Office of the Ministry of Industry and Information Technology

**Title:** Notice Regarding Special Initiatives to Facilitate the Global Expansion of Small and Medium Enterprises (SMEs)

**Date:** January 15, 2025

**Background:** To implement the decisions and directives of the Central Committee of the Communist Party of China and the State Council regarding supporting for the development of small and medium-sized enterprises (SMEs), facilitate the smooth operation of domestic and international dual circulation, and mobilise resources from various sectors to assist SMEs in expanding into overseas markets, integrating more effectively into global industrial and supply chains, and developing new competitive advantages in the international arena, a special initiative for SME global expansion services is hereby launched.

Key point:

- **Main Objectives:** This special initiative will encourage local governments to strengthen the systematic provision of outbound services based on their specific circumstances. Service agencies will be organised to establish precise connections with SMEs intending to expand internationally, offering specialised services to support them in exploring global markets, enhancing information accessibility, improving risk management capabilities, and promoting the internationalisation of SMEs.
- **Key Tasks:** Policy implementation services for Enterprises, Market expansion services, International talent services, Management enhancement services, Cross-border financial services, and Rights protection services.

Source: [https://www.miit.gov.cn/zwgk/zcjw/jfb/tz/art/2025/art\\_659eb43636724d93820818ee1aeaa2e5.html](https://www.miit.gov.cn/zwgk/zcjw/jfb/tz/art/2025/art_659eb43636724d93820818ee1aeaa2e5.html)

### Topic 3: Green and Low-Carbon

Issuer: General Office of the National Development and Reform Commission, National Energy Administration

Title: Notice on Deepening Market-oriented Reform of New Energy Feed-in Tariffs and Promoting High-quality Development

Date: January 27, 2025

Background: To implement the spirit of the 20<sup>th</sup> Third Plenary Session of the Party and the decisions and deployments of the CPC Central Committee and the State Council on accelerating the establishment of a new power system and improving green and low-carbon development mechanisms, to fully leverage the decisive role of the market in resource allocation, and to vigorously promote the high-quality development of renewable energy, the following notice is hereby issued regarding the deepening of the market-oriented reform of grid-connected electricity pricing for new energy.

Key point:

- **Main Objectives:** By adhering to the principles of market-driven price formation, equitable sharing of responsibilities, differentiation between existing and incremental capacities, and coordinated policy planning, we will promote the market-oriented reform of feed-in tariffs for renewable energy.
- **Key Tasks:** 1. Adhere to the principles of market-oriented reform by facilitating the full integration of renewable energy generation into the power market, with prices determined through market transactions. 2. Ensure equitable distribution of responsibilities by enhancing market transaction and pricing mechanisms to support the development of renewable energy and allow for its fair participation in market activities. 3. Implement targeted measures by distinguishing between existing and new projects, establishing a sustainable pricing and settlement mechanism for renewable energy, ensuring continuity of policy for existing projects, and stabilising revenue expectations for new projects. 4. Strengthen coordinated

efforts by improving the power market system through aligned policies in industry management, pricing mechanisms, and green energy consumption; and more effectively supporting the achievement of renewable energy development objectives.

Source: [https://www.ndrc.gov.cn/xxgk/zcfb/tz/202502/t20250209\\_1396066.html](https://www.ndrc.gov.cn/xxgk/zcfb/tz/202502/t20250209_1396066.html)

Issuer: The General Office of Jiangsu Provincial People's Government

Title: Jiangsu Province's Negative Action List for Natural Ecological Protection and Restoration (2025 Edition)

Date: January 15, 2025

Background: To standardise natural ecological protection and restoration practices, implement reasonable and limited human intervention at the source, and promote the self-regulation and orderly evolution of ecosystems, the General Office of the Jiangsu Provincial Government published the first batch of this list on 27 October 2021. The latest version of this list will take effect on 15 February 2025 and remain valid until 15 February 2030. The 2021 version has been repealed concurrently.

Key point:

- 1. Protection and restoration of critical ecological spaces;
- 2. Soil utilisation, protection, and restoration;
- 3. Ecological restoration of mining areas;
- 4. Ecological management and control of rivers, lakes, and ponds;
- 5. Afforestation and greening activities;
- 6. Biodiversity conservation;
- 7. Prevention and control of soil erosion

Source: [https://www.jiangsu.gov.cn/art/2025/1/22/art\\_46144\\_11477163.html](https://www.jiangsu.gov.cn/art/2025/1/22/art_46144_11477163.html)

#### Topic 4: Digitalisation

Issuer: The National Development and Reform Commission and five other departments

Title: Implementation Plan to Improve Data Circulation Security Governance and to Better Promote Marketization and Value Realization of Data Elements

Date: January 06, 2025

Background: To implement the decisions and arrangements of the Central Committee of the Communist Party of China and the State Council, and to enforce the *Cybersecurity Law of the People's Republic of China*, the *Data Security Law of the People's Republic of China*, the *Personal Information Protection Law of the People's Republic of China*, the *Regulations on the Security Protection of Critical Information Infrastructure*, and the *Regulations on the Management of Network Data Security*, it is essential to better balance development and security, establish and improve data circulation security governance mechanisms, enhance data security governance capabilities, promote the

compliant and efficient circulation and utilisation of data elements, and unlock the value of data, thereby the following recommendations are proposed:

Key point:

- **Main Objectives:** Informed by Xi Jinping's thoughts on socialism with Chinese characteristics for the new era, this document seeks to thoroughly implement the principles established during the 20<sup>th</sup> National Congress of the Communist Party of China, as well as the 2<sup>nd</sup> and 3<sup>rd</sup> Plenary Sessions of the 20<sup>th</sup> Central Committee. It aims to execute the overarching national security concept while coordinating high-quality data development alongside elevated security measures. The approach emphasizes systematic and bottom-line thinking, ensuring that security is integrated throughout the entire processes of data supply, circulation, and usage. A national data classification and grading protection system will be instituted, alongside the clarification of governance rules pertinent to data circulation. Enhancements in the use of security technologies related to data circulation will be prioritized, alongside the development of related industries. Additionally, mechanisms for rights protection and liability definition will be improved, bolstering security governance capabilities to mitigate risks associated with data abuse, thus resolutely safeguarding national security. Personal information and trade secrets will be protected with measures aimed at achieving optimal security at minimal costs. Promoting a mutually beneficial relationship between high-quality data development and top-tier security is paramount. By the end of 2027, we intend to establish a clearly defined, prosperous, and multi-party coordinated system for data circulation security governance. Improvements will further enhance compliant and efficient data circulation mechanisms, significantly augmenting governance efficiency and providing robust support for the data market's prosperity and the realization of data value.
- **Key Tasks:** 1. Clarify the rules for enterprise data circulation security. 2. Strengthen the security management of public data circulation. 3. Enhance the protection of personal data circulation. 4. Improve the mechanism for defining responsibilities in data circulation security. 5. Enhance the application of data circulation security technology. 6. Enrich the supply of data circulation security services. 7. Guard against the risk of data abuse.

Source:

[https://www.ndrc.gov.cn/xxgk/zcfb/tz/202501/t20250115\\_1395692.html](https://www.ndrc.gov.cn/xxgk/zcfb/tz/202501/t20250115_1395692.html)

Issuer: Intellectual Property Office of Jiangsu Province

Title: Jiangsu Province Guidelines for Data Intelectual Property Registration and Utilisation (Trail)

Date: Februry 02, 2025

Background: ➤ To further improve the capacity for the creation, utilisation, management, and protection of data intellectual property, and to promote the effective use and secure circulation of data elements, these guidelines are formulated in accordance with the *Notice of the Office of the National Intellectual Property Administration on Designating Pilot Regions for Data Intellectual Property Work* and the *Interim Measures for the Administration of Data*

*Intellectual Property Registration* in Jiangsu Province, among other relevant regulations. These guidelines are developed in light of the practical work on data intellectual property in our province and are provided for reference in practical implementation.

Key point: ➤ **Protection Objectives:** The protection object of data intellectual property refers to data collections that are obtained in accordance with laws and regulations, processed through specific rules or algorithms, and possess practical value and the attributes of intellectual achievements.

➤ **Protection Approaches:** Data intellectual property can be protected through registration, which is free of charge. The registration of data intellectual property adheres to the principles of voluntary registration, good faith, compliance with laws and regulations, standardization, transparency, and efficiency.

Source: [https://jsip.jiangsu.gov.cn/art/2025/2/8/art\\_85036\\_11488162.html](https://jsip.jiangsu.gov.cn/art/2025/2/8/art_85036_11488162.html)

Issuer: General Office of Shanghai Municipal People's Government

Title: Implementation Plan to Promote High-quality Development of Digital and Service Trade in Shanghai

Date: December 30, 2024

Background: To fully promote the reform, opening-up, and innovation of digital trade and service trade, and to establish a globally interconnected hub for digital trade and a global node for service trade, this implementation plan is designed to achieve a total import and export volume of services reaching \$260 billion and a trade volume of digitally delivered services reaching \$130 billion, which would account for approximately 50% of the total service trade by 2029.

Key point: ➤ **Develop digitally-delivered service trade:** Expand pilot initiatives for value-added telecommunications, prioritize cultural trade to grow digital product trade; Develop high-end service outsourcing to enhance digital service trade; and Accelerate the coordinated development of digital technology trade and industries.

➤ **Expand and develop digitally ordered trade:** Optimize customs supervision models for cross-border e-commerce in sea and air transport; Strengthen financial service support for cross-border e-commerce; and Promote the expansion of cross-border e-commerce import businesses.

➤ **Advance the deployment of digital infrastructure:** Accelerate the construction and expansion of high-level network infrastructure, deploy high-performance computing infrastructure, and build high-quality data infrastructure such as blockchain and corpus systems.

➤ **Innovate and elevate service trade:** Empower shipping service trade with digital technologies; Accelerate the development of financial and insurance service trade; Build a service trade system supporting the aviation industry, and Develop green service trade.

➤ **Strengthen enterprise entities and regional platforms:** Enhance the capabilities of leading enterprises; Establish a Shanghai Digital Economy

Partnership Agreement (DEPA) cooperation zone; Build a pilot cooperation zone for the "Silk Road E-commerce"; Develop an international digital economy industrial park; and Enhance the scale effect of service trade clusters.

- **Facilitate the Flow of Trade Elements:** Promote and regulate cross-border data flows; Facilitate the cross-border movement of natural persons; Optimize cross-border capital flow management; and Leverage the trade promotion functions of exhibitions and conferences.

Source: <https://www.shanghai.gov.cn/nw12344/20250116/7fad5bb1443d4c2bb92d081d8727ce9e.html>

## Topic 5: Rural Revitalisation

Issuer: The CPC Central Committee, the State Council

Title: Comprehensive Rural Revitalisation Plan (2024-2027)

Date: January 22, 2025

Background: The implementation of the rural revitalisation strategy represents a significant decision made by the Central Committee of the Communist Party of China (CPC), focusing on the broader context of the Party and the nation's initiatives. It acts as the comprehensive framework for addressing the "three rural" (agriculture, rural areas, and farmers) matters in the new era and along the new journey. This plan has been devised to effectively and efficiently promote comprehensive rural revitalisation.

Key point: ➤ **Main Objectives:** By 2027, substantial progress will be achieved in the comprehensive revitalisation of rural areas, and agricultural and rural modernisation will reach a new level. By 2035, decisive progress will be made in the comprehensive revitalisation of rural areas, agricultural modernisation will be largely realized, and rural areas will be equipped with modern living conditions.

➤ **Key Tasks:** 1. Optimize Urban-rural Development patterns and advance comprehensive rural revitalisation in a categorised and orderly manner. 2. Accelerate the development of modern agriculture and consolidate the foundation for food security in all aspects. 3. Promote high-quality development of rural industries and facilitate the growth of farmers' incomes. 4. Cultivate rural talent and attract diverse talents to contribute to comprehensive rural revitalisation. 5. Prosper rural culture and foster a new era of civilised rural Practices. 6. Deepen the development of rural ecological civilisation and accelerate the green transformation of development models. 7. Build livable, business-friendly, and harmonious villages to enhance the well-being of Farmers. 8. Deepen agricultural and rural reforms to stimulate rural development vitality. 9. Strengthen the development of rural grassroots organisations and advance the modernisation of rural governance.

Source: [https://www.gov.cn/zhengce/202501/content\\_7000499.htm](https://www.gov.cn/zhengce/202501/content_7000499.htm)

## Topic 6: Industrial Development

Issuer:	Suzhou Municipal People's Government
Title:	Measures for High-level Construction of "Artificial Intelligence +" Innovation and Development Zone in Suzhou
Date:	Februry 14, 2025
Background:	These measures are designed to thoroughly implement the national strategy for developing the next generation of artificial intelligence, execute the decisions and arrangements of the municipal party committee and municipal government regarding the acceleration of "AI+" initiatives, promote the high-quality development of the artificial intelligence industry, empower various sectors to enhance quality and efficiency, and expedite the establishment of an internationally influential "AI+" innovation and development pilot zone.
Key point:	<ul style="list-style-type: none"><li>➤ <b>Promote high-quality industrial technological innovation:</b> Provide support in areas such as cultivating high-quality enterprises, tackling core technological challenges, building innovation platforms; and advancing data technology innovation.</li><li>➤ <b>Facilitate the expansion of high-level application Scenarios:</b> Offer support for innovative applications of large-scale models, the opening and empowerment of application scenarios, and the promotion of innovative products.</li><li>➤ <b>Strengthen the supply of key elements:</b> Support the construction of intelligent computing platforms, the development and reuse of high-quality datasets, and other critical resources.</li><li>➤ <b>Improve the industrial innovation ecosystem:</b> Provide support for attracting high-end talent; Secure financial capital; Encourage standard development; Create high-end exchange platforms, and foster data element utilisation.</li></ul>
Source:	<a href="https://www.suzhou.gov.cn/szsrmzf/zfwj/202502/9123c26e54774cfb8cf5a2a336460ca2.shtml">https://www.suzhou.gov.cn/szsrmzf/zfwj/202502/9123c26e54774cfb8cf5a2a336460ca2.shtml</a>

Issuer:	Suzhou Industrial Park Economic Development Committee
Title:	Policies to Support Strengthening, Supplementing, and Extending Key Industrial Chains in Suzhou Industrial Park
Date:	Februry 19, 2025
Background:	The industrial park has introduced a new round of industrial development policies to thoroughly implement the national, provincial, and municipal governments' decisions and arrangements on building a modern industrial system and accelerating the development of new quality productivity. To fully advance the "Two Productions, Two Advances, and Two Strengthenings" initiative for industrial projects and fully advance the "Two Productions, Two Advances, and Two Strengthenings" initiative for industrial projects, the

industrial park has introduced these policies. These policies aim to strengthen, supplement, and extend key industrial chains and further expand effective investment across society.

Key point:

- **1. Support attracting major projects and strong enterprises:** Focus on the "2+4+1" industrial system to actively attract Fortune Global 500 companies, China's Top 500 Enterprises, Top 500 Private Manufacturing Enterprises, top 5 enterprises in Chinese industries, and headquarters enterprises.
- **2. Expand effective investment:** Integrate and advance equipment upgrades, technological transformations, intelligent and digital upgrades, network integration, and capital expansion for increased production.
- **3. Promote scale growth:** Strengthen the cultivation of high-quality enterprises and drive scale effects and high-quality development.
- **4. Encourage energy efficiency improvement:** Support enterprises in applying for major national and provincial-level special projects; Facilitate mergers and acquisitions; Promote the recognition of headquarters enterprises; and Encourage enterprises to pursue high-end, intelligent, green, and integrated development directions.

Source:

[https://mp.weixin.qq.com/s/YoZPK\\_p78Fs\\_t7lyS8DFmg](https://mp.weixin.qq.com/s/YoZPK_p78Fs_t7lyS8DFmg)

# XJTLU University Research Centre for Urban and Environmental Studies

## (UES)

### Policy Brief

#### No. 41

March 2025

## National Level

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☆ Several Policy Measures to Accelerate the Comprehensive Green Transition of Economic and Social Development in Jiangsu Province

2025.02.15

**Industrial Development**

☆ Several Measures on Accelerating Technological Innovation in the Housing, Urban and Rural Construction Industry

2025.02.25

## Topic 1: Macroeconomics and Regional Economics

Issuer:	The State Council
Title:	Special Action Plan for Boosting Consumption
Date:	March 16, 2025
Background:	In order to significantly enhance consumption and comprehensively expand domestic demand, this plan has been formulated. Its objectives include augmenting consumption capacity through increased incomes and decreased burdens, generating effective demand through high-quality supply, and optimising the consumption environment to bolster consumer confidence. Furthermore, it specifically addresses the prominent issues that currently hinder consumption.
Key point:	<p>➤ <b>Key Tasks:</b></p> <ol style="list-style-type: none"><li>1. Action for Increasing the Income of Urban and Rural Residents.</li><li>2. Action to Ensure and Support Consumption Capacity.</li><li>3. Action to Enhance Service Consumption Quality for the Benefit of the People.</li><li>4. Action for the Upgrading and Renewal of Big-Ticket Consumption.</li><li>5. Action to Enhance Consumption Quality.</li><li>6. Action to Improve and Enhance the Consumption Environment.</li><li>7. Action for the Rationalisation and Optimisation of Restrictive Measures: Orderly reduce consumption restrictions; Continuously optimise the business environment.</li><li>8. Improving Supporting Policies.</li></ol>
Source:	<a href="https://www.gov.cn/zhengce/202503/content_7013809.htm">https://www.gov.cn/zhengce/202503/content_7013809.htm</a>

Issuer:	General Office of the State Council
Title:	Several Measures on Supporting the Cultivation and Development of International Consumption Centre Cities
Date:	March 26, 2025
Background:	The cultivation and development of international consumption centre cities constitutes a significant strategic decision undertaken by the Communist Party of China (CPC) to establish a novel development paradigm. This initiative holds profound importance in stimulating consumption, fostering high-quality growth, and more effectively satisfying the populace's aspirations for an improved quality of life. In order to aid Shanghai, Beijing, Guangzhou, Tianjin, and Chongqing in expediting the cultivation and development of international consumption centre cities, fostering a consumption environment with global appeal, comprehensively expanding domestic demand, and promoting high-level openness, the following policy measures have been devised.
Key point:	<p>➤ <b>Key Tasks:</b></p> <ol style="list-style-type: none"><li>1. Actively Promote the Launch of Economic Initiatives.</li><li>2. Optimise Entry Policies and the Consumption Environment.</li><li>3. Better Leverage the Role of Duty-Free Stores and Exit Tax Refund Policies.</li></ol>

4. Effectively Organise Various Large-Scale Consumption-Promoting Activities.
5. Promote the High-Quality Development of Commercial Trade and Circulation.
6. Enhance and Expand the Quality of Service Consumption.
7. Improve the Quality of Consumption Supply.
8. Strengthen External Publicity and Promotion.

Source: [https://www.gov.cn/zhengce/content/202503/content\\_7015727.htm](https://www.gov.cn/zhengce/content/202503/content_7015727.htm)

Issuer: General Office of the State Council  
Title: Opinions on Further Strengthening Trade Policy Compliance  
Date: March 21, 2025  
Background: Enhancing adherence to trade policy represents a significant approach to progressively broadening institutional openness and serves as an essential element in the construction of a new, elevated open economic system. In order to implement the resolution of the Third Plenary Session of the 20<sup>th</sup> Central Committee of the Communist Party of China on the establishment of a compliance mechanism in accordance with international standards, and with the endorsement of the State Council, the following recommendations for further augmenting trade policy compliance are hereby presented.

Key point: ➤ **Key Tasks:**

1. Clearly define the subjects of compliance work.
2. Emphasise the responsibilities of the compliance entities.
3. Rigorously carry out compliance assessments.
4. Follow the proper compliance procedures.
5. Respond to foreign concerns regarding compliance.
6. Undertake external compliance evaluations.
7. Intensify compliance training efforts.
8. Strengthen compliance supervision and incentives.

Source: [https://www.gov.cn/zhengce/content/202503/content\\_7014874.htm](https://www.gov.cn/zhengce/content/202503/content_7014874.htm)

Issuer: General Office of the Jiangsu Provincial People's Government  
Title: Notice on Several Measures to Enhance Coordinated Support for the High-Quality Development of the Real Economy through Fiscal and Financial Policies  
Date: March 11, 2025  
Background: In order to effectively actualize the principles established by the 20<sup>th</sup> National Congress of the Communist Party of China, as well as the Second and Third Plenary Sessions of the 20<sup>th</sup> CPC Central Committee, and the Central Economic Work Conference—while adhering to the directives outlined in the Provincial Economic Work Conference—this notice seeks to implement a more assertive fiscal policy. By harmonizing both existing and new measures, the objective is to further enhance the alignment among fiscal, financial, industrial, and other pertinent policies. To perpetually augment efforts and mobilise additional

financial resources aimed at providing stronger support for the high-quality development of the real economy, the following policy measures are recommended.

Key point:

➤ **Key Measures:**

1. Enhance Support for Technological Innovation.
2. Assist in the Construction of a Modern Industrial System.
3. Vigorously Support the Development of Small, Medium, and Micro Enterprises.
4. Serve the Green, Low-Carbon Transition, including supporting the development of green financing and reinforcing the orientation towards green development.
5. Promote Coordinated Progress through Multi-Party Collaboration.

Source:

[https://www.jiangsu.gov.cn/art/2025/3/14/art\\_46144\\_11516795.html](https://www.jiangsu.gov.cn/art/2025/3/14/art_46144_11516795.html)

## Topic 2: Urban Renewal

Issuer: General Office of the Ministry of Housing and Urban-Rural Development

Title: Notice on the Issuance of the Second Batch of Typical Urban Renewal Cases

Date: March 24, 2025

Background: To execute the decisions and directives of the Communist Party of China (CPC) and the State Council regarding the implementation of urban renewal initiatives, and to efficiently, systematically, and vigorously carry out critical urban renewal tasks, this notification has been disseminated. Its objective is to summarise and promote successful experiences, best practices, and exemplary instances of urban renewal. Accordingly, a second collection of typical urban renewal cases has been selected and compiled into the document titled "Typical Urban Renewal Cases (Second Batch)."

Key points:

➤ **The second batch of typical cases is divided into eight categories:** 1. Renovation of Existing Buildings. 2. Renovation of Ageing Urban Residential Communities. 3. Complete Community Construction. 4. Renovation of Old Urban Districts. 5. Improvement of Urban Functions. 6. Renovation of Urban Infrastructure. 7. Urban Ecological Restoration. 8. Preservation of Historical and Cultural Heritage.

➤ A total of 41 cases have been selected nationwide, including four projects in Jiangsu Province:

**The Suzhou Shiquan Street Area Comprehensive Renewal and Enhancement Project** and the Wuxi Blue Series Park Renewal Project have been jointly selected as typical cases in the Renovation of Old Urban Districts category.

The Nanjing Yihe Road Historical and Cultural District Protection and Renewal Project has been selected as a typical case in the Preservation of Historical and Cultural Heritage category.

The Nantong Nanchuan Garden Area Complete Community Construction Project has been selected as a typical case in the Complete Community Construction category.

Source: [https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art\\_370c9fd153dd4c00a10e45a1badf6cc3.html](https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art_370c9fd153dd4c00a10e45a1badf6cc3.html)

Issuer: General Office of the Hangzhou Municipal People's Government

Title: Hangzhou City Urban Renewal Special Plan (2024–2035)

Date: March 10, 2025

Background: To emphasise the pivotal role of planning and to systematically coordinate urban renewal initiatives, the City of Hangzhou has commenced the development of a specialised plan. The *Hangzhou City Urban Renewal Special Plan (2024–2035)* serves as a comprehensive strategic document focused on optimising the existing urban environment of Hangzhou. It establishes an overarching and systematic framework encompassing objectives, strategies, pathways, and safeguards for urban renewal efforts. This high-level design document orchestrates urban renewal operations throughout the city, directs the formulation of updated plans at various tiers, and guides the structured execution of urban renewal activities across all districts and counties.

Key points:

- **Planning Objectives:** Actively implement national urban renewal requirements and the strategic deployment of Zhejiang Province's Demonstration Zone for Common Prosperity. With a focus on supporting the construction of a world-class socialist modern international metropolis, harness urban renewal to empower high-quality development in the new era of Hangzhou, ultimately creating a city that is safer, more resilient, more liveable, and more attractive, with enhanced innovation and cultural charm.
- **Planning Principles:** People-oriented and prioritising public well-being; Supporting development and enhancing vitality; Inheriting history while revitalising its utilisation; Ensuring safety and resilience, upholding fundamental standards; Leading through planning and coordinating progress; Government-led with multi-stakeholder participation.
- **Renewal Objectives:** By 2027, explore and establish a sustainable urban renewal model characterised by regular assessments, systematic planning, regional implementation, project-based advancement, and integrated operations; Complete the planning for key renewal regions and develop implementation schemes for major projects in the short term, thereby achieving a series of flagship outcomes that are demonstrably effective, replicable, and scalable.
- **Renewal Strategies and Actions:** Promote the creation of liveable and comfortable residential spaces; Enhance the quality and efficiency of industrial spaces; Foster the preservation and revitalisation of cultural heritage; Encourage the opening and shared use of public spaces; Enhance the safety of urban infrastructure; Facilitate the diverse regeneration of mixed-use spaces.

Source: [https://www.hangzhou.gov.cn/art/2025/3/10/art\\_1229063387\\_1849873.html](https://www.hangzhou.gov.cn/art/2025/3/10/art_1229063387_1849873.html)

### Topic 3: Green and Low-Carbon

Issuer:	National Development and Reform Commission, National Energy Administration and three other departments
Title:	Opinions on Promoting High-Quality Development of the Renewable Energy Green Electricity Certificate Market
Date:	March 6, 2025
Background:	<p>The acceleration of the development of the renewable energy Green Electricity Certificate market (hereinafter referred to as "Green Certificates") is a crucial measure for the vigorous promotion of the high-quality development of renewable energy. This initiative constitutes an integral component in establishing a robust green, low-carbon development mechanism and represents a fundamental requirement for the comprehensive green transformation of economic and social development. In order to implement the relevant provisions of the <i>Energy Law of the People's Republic of China</i>, expedite the establishment of a mechanism that promotes green energy consumption, drive the high-quality development of the Green Certificate market, and further enhance the overall level of green electricity consumption within society, the following opinions are proposed.</p>
Key points:	<ul style="list-style-type: none"><li>➤ <b>Main Objectives:</b> By 2027, the trading system for green certificates should be substantially complete. By 2030, the institutional framework for the green certificate market should be further strengthened, robustly supporting the high-quality development of renewable energy and facilitating the comprehensive green transformation of economic and social development.</li><li>➤ <b>Main Contents:</b><ol style="list-style-type: none"><li>1. Stabilise the Supply of Green Certificates.</li><li>2. Stimulate Demand for Green Certificates.</li><li>3. Perfect the Green Certificate Trading Mechanism.</li><li>4. Expand the Application Scenarios for Green Certificates.</li><li>5. Promote the Internationalisation of Green Certificate Applications: Advance the international standardisation of green certificates; Strengthen international cooperation and exchange; Enhance policy advocacy and promotional services.</li></ol></li></ul>
Source:	<a href="https://www.ndrc.gov.cn/xxgk/zcfb/tz/202503/t20250318_1396627.html">https://www.ndrc.gov.cn/xxgk/zcfb/tz/202503/t20250318_1396627.html</a>
Issuer:	General Office of the National Development and Reform Commission
Title:	Notice on the Issuance of the Second Batch of National Carbon Peaking Pilot Projects
Date:	March 15, 2025
Background:	<p>To implement the relevant provisions of the <i>Action Plan for Achieving Carbon Peaking before 2030</i> issued by the State Council and in accordance with the work arrangements outlined in the <i>National Carbon Peaking Pilot Programme Construction Plan</i>, the second batch of 27 national carbon peaking pilot programmes has been established. This selection follows a process involving voluntary applications from pilot units, recommendations from provincial</p>

Development and Reform Commissions, reviews by provincial governments, and re-examinations by the National Development and Reform Commission.

Key points:

➤ **Pilot Units Include:** Pinggu District, Beijing; Tianjin Economic and Technological Development Area; Hohhot; Changchun; Songyuan; Changzhou; Cangnan Economic Development Area; Huangpu District, Shanghai; Nanping; Putian High-tech Industrial Development Zone; Nanchang; Pingxiang; Jiulong New Town Park, Western (Chongqing) Science City; Chengdu; Leshan; Yibin Lingang Economic and Technological Development Zone; Qiannan High-tech Industrial Development Zone; Heping (Goujiang) Economic Development Area; Dali Prefecture; Lijiang; Jiuquan; Baiyin High-tech Industrial Development Zone; Xining; Wuzhong Jinji Industrial Park; Shizuishan High-tech Industrial Park; Shihezi Economic and Technological Development Zone; **Yangtze River Delta Ecological and Green Integrated Development Demonstration Zone**

Source:

[https://www.ndrc.gov.cn/xxgk/zcfb/tz/202503/t20250324\\_1396765.html](https://www.ndrc.gov.cn/xxgk/zcfb/tz/202503/t20250324_1396765.html)

Issuer: Jiangsu Province Development and Reform Commission, Jiangsu Provincial Department of Industry and Information Technology

Title: Action Plan for Promoting High-Quality Development of the Hydrogen Energy Industry in Jiangsu Province (2025-2030)

Date: February 6, 2025

Background: To implement national and provincial directives on accelerating the high-quality development of the hydrogen energy industry, and in alignment with the *Medium and Long-Term Plan for Hydrogen Energy Industry Development (2021-2035)* and the *Medium and Long-Term Plan for Hydrogen Energy Industry Development in Jiangsu Province (2024-2035)*, this action plan has been formulated based on the province's specific circumstances.

Key points:

➤ **Main Objectives:** By 2027, establish a more robust institutional framework for hydrogen energy development. By 2030, form a clean, low-carbon, safe, and efficient hydrogen energy supply and application system. Position Jiangsu as a hub for technological innovation, high-end equipment manufacturing, and diverse application scenarios in the hydrogen energy industry.

➤ **Key Tasks:**

1. Strengthen the Hydrogen Energy Innovation System.
2. Advance Hydrogen Energy Infrastructure Construction.
3. Expand Diverse Application Scenarios for Hydrogen Energy.
4. Optimise the Hydrogen Energy Industry Development Environment:  
Encourage pilot projects and trials; Establish and improve standard systems; Optimise industrial spatial layout; Promote advanced technological equipment. Deepen open cooperation and exchanges; Strengthen the attraction and cultivation of innovative talents; Innovate management models. Increase industrial support measures.

Source:

[https://fzggw.jiangsu.gov.cn/art/2025/2/19/art\\_84097\\_11495748.html](https://fzggw.jiangsu.gov.cn/art/2025/2/19/art_84097_11495748.html)

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Issuer:	General Office of Jiangsu Provincial People's Government
Title:	Several Policy Measures to Accelerate the Comprehensive Green Transition of Economic and Social Development in Jiangsu Province
Date:	February 15, 2025
Background:	To implement Xi Jinping's Economic Thought and Xi Jinping's Thought on Ecological Civilisation, Jiangsu Province aims to achieve an early establishment of a green, low-carbon, and circular development economic system by 2035. Several policy measures have been developed to foster widespread adoption of green production and lifestyles, enhance the efficiency of key resources and energy utilisation to internationally advanced levels, and comprehensively shift economic and social development onto a green and low-carbon trajectory.
Key points:	<ul style="list-style-type: none"><li>➤ <b>Main Objectives:</b> By 2027, establish a more robust institutional framework for hydrogen energy development. By 2030, form a clean, low-carbon, safe, and efficient hydrogen energy supply and application system. Position Jiangsu as a hub for technological innovation, high-end equipment manufacturing, and diverse application scenarios in the hydrogen energy industry.</li><li>➤ <b>Key Tasks:</b><ol style="list-style-type: none"><li>1. Establish a Comprehensive Green and Low-Carbon Industrial System.</li><li>2. Accelerate the Development of a Clean and Low-Carbon Energy System</li><li>3. Speed Up Green Upgrades of Infrastructure</li><li>4. Implement a Robust Strategy for Comprehensive Resource Conservation</li><li>5. Strategically Advance Green Technology Innovation</li><li>6. Actively Promote the Green Transition of Consumption Models</li><li>7. Continuously Improve the Green Transition Policy Framework: Accelerate the establishment of a green standards and labelling system. Enhance fiscal, taxation, and pricing policies for the green transition; expand green finance and investment policies; strengthen market-based mechanisms for the green transition.</li></ol></li></ul>
Source:	<a href="https://www.jiangsu.gov.cn/art/2025/2/27/art_46143_11501330.html">https://www.jiangsu.gov.cn/art/2025/2/27/art_46143_11501330.html</a>

## Topic 4: Rural Revitalisation

Issuer:	The Central Committee of the CPC & The State Council
Title:	Opinions on Advancing Rural Reform and Comprehensive Rural Revitalization
Date:	February 23, 2025
Background:	Achieving Chinese modernisation requires the accelerated advancement of comprehensive rural revitalisation. Currently, while China has achieved another bountiful harvest and rural areas remain harmonious and stable, the international environment remains complex and challenging, with increasing uncertainties affecting the country's development. The greater the risks and challenges, the more critical it becomes to strengthen the foundation of work related to

agriculture, rural areas, and farmers (the "Three Rural Issues"). Key priorities include ensuring national food security, preventing large-scale return to poverty, enhancing rural industrial development, rural construction, and rural governance. Every effort must be made to improve agricultural efficiency, invigorate rural development, and increase farmers' incomes, laying a solid foundation for Chinese modernisation.

Key points:

➤ **Key Tasks:**

1. Continuously Strengthen the Supply Security of Grain and Other Key Agricultural Products.
2. Consolidate and Expand Achievements in Poverty Alleviation.
3. Promote the Growth of County-Level Prosperity-Boosting Industries.
4. Advance Rural Construction, including.
5. Improve the Rural Governance System.
6. Enhance Institutional Mechanisms for Resource Allocation and Support, including: Stabilising and refining the rural land contract system; Effective management and utilisation of rural resources and assets; Innovating rural revitalisation financing mechanisms; Improving talent cultivation and development systems for rural areas; Advancing coordinated reforms in forestry, state farms, and supply and marketing cooperatives; Improving the urbanisation mechanisms for rural migrants.

Source:

[https://www.gov.cn/zhengce/202502/content\\_7005158.htm](https://www.gov.cn/zhengce/202502/content_7005158.htm)

## Topic 5: Industrial Development

Issuer: Jiangsu Provincial Department of Housing and Urban-Rural Development, Jiangsu Provincial Development and Reform Commission, and seven other Departments

Title: Several Measures on Accelerating Technological Innovation in the Housing, Urban and Rural Construction Industry

Date: Febrary 25, 2025

Background: To implement the guiding principles of the Third Plenary Session of the 20<sup>th</sup> Central Committee of the CPC and the key directives from General Secretary Xi Jinping on Jiangsu's development, as well as to align with the resolutions of the Seventh Plenary Session of the 14<sup>th</sup> Jiangsu Provincial Committee, several measures aimed at establishing institutional mechanisms that support comprehensive innovation. These measures seek to accelerate technological innovation within the housing and urban-rural development sector.

Key points:

➤ **Key Tasks:**

- 1. Reform the Science and Technology Management System:** Organising research and demonstration projects focused on industrial innovation; Enhancing scientific decision-making and consultation mechanisms; Innovating funding mechanisms and research project management approaches; Strengthening the technological innovation capacity system
- 2. Promote the Commercialisation and Application of Scientific and Technological Achievements:** Improving the supply-demand linkage for technological advancements; Expanding application channels for scientific

and technological achievements; Advancing standardised applications of technological innovations.

**3. Foster Innovative Technology Enterprises**

**4. Accelerate the Integration of Education, Science, and Talent Development**

**5. Create a Favourable Innovation Ecosystem**

Source:

[https://jsszfhcxjst.jiangsu.gov.cn/art/2025/2/25/art\\_8639\\_11499085.html](https://jsszfhcxjst.jiangsu.gov.cn/art/2025/2/25/art_8639_11499085.html)

# XJTLU University Research Centre for Urban and Environmental Studies

## (UES)

### Policy Brief

#### No. 42

April 2025

## National Level

### Macroeconomics and Regional Economics

- ☆ Opinions on Improving the Price Governance System 2025.04.02
- ☆ Implementation Strategy for Upgrading Pilot Free Trade Zones 2025.04.21

### Urban Renewal

- ☆ Notice on the Implementation of the Central Government's Financial Support for Urban Renewal Initiatives in 2025 2025.04.03

### Green and Low-Carbon

- ☆ Notice on the Release of the First Batch of Large-Scale Pilot Programs for Vehicle-to-Grid Interaction 2025.04.02

### Industrial Development

- ☆ Plan for Accelerating the Comprehensive Pilot Programs for Expanding the Opening-Up of the Service Sector 2025.04.11

### Rural Revitalisation

- ☆ Implementation Plan for Gradually Upgrading Permanent Basic Farmland into High-Standard Farmland 2025.03.30
- ☆ Plan for Accelerating the Building of an Agricultural Powerhouse (2024–2035) 2025.04.07

## Local Level

### Green and Low-Carbon

- ☆ Shanghai Municipal Measures for Carbon Emissions Management 2025.03.14

### Digitalisation

- ☆ Three-Year Action Plan for the High-Quality Development of the Digital Economy in Jiangsu Province (2025–2027) 2025.04.11
- ☆ Implementation Plan for Shanghai's Reform to Accelerate "AI + Government Services" and Promote "Efficient Completion of One Matter" 2025.04.10

## Topic 1: Macroeconomics and Regional Economics

Issuer: The State Council  
Title: Opinions on Improving the Price Governance System  
Date: April 2, 2025  
Background: Price governance is an important component of macroeconomic governance. To further deepen price reforms and enhance the price governance system, the following opinions are hereby issued with the approval of the CPC Central Committee and the State Council.

Key point: ➤ **Key Tasks:**

1. Improve market-based price formation mechanisms to promote efficient resource allocation.
2. Innovate price guidance mechanisms to support the development and security of key sectors.
3. Strengthen price regulation mechanisms to maintain overall price stability.
4. Optimise market price regulation mechanisms to ensure transparency and predictability.
5. Strengthen foundational capacities for price governance.
6. Strengthen organisational leadership and implementation efforts.

Source: [https://www.gov.cn/zhengce/202504/content\\_7016958.htm](https://www.gov.cn/zhengce/202504/content_7016958.htm)

Issuer: General Office of the State Council  
Title: Implementation Strategy for Upgrading Pilot Free Trade Zones  
Date: April 21, 2025  
Background: Implementing the Free Trade Zone Upgrading Strategy is key to advancing high-level opening-up and promoting high-quality development.

Key point: ➤ **Main Objectives:**  
Following an extensive period of approximately five years dedicated to pioneering and integrated exploration, the levels of institutional openness, outcomes of systemic reform, and overall quality of the open economy within pilot free trade zones are anticipated to experience substantial enhancement.

➤ **Key Tasks:**

1. Enhance the comprehensive competitiveness of foreign trade by upgrading goods trade, boosting the vitality of service trade, and supporting digital trade innovation.
2. Promote investment liberalisation and facilitation, raise market openness, and build a world-class business environment characterised by marketisation, legalisation, and internationalisation.
3. Develop a high-level innovation ecosystem by integrating innovation and industrial chains and expanding international science and technology cooperation.

4. Promote efficient, secure cross-border data flows by improving market rules for data elements.

5. Local governments and departments should strengthen reform efforts under the unified leadership of the CPC Central Committee and ensure effective implementation based on local conditions.

Source: [https://www.gov.cn/zhengce/202504/content\\_7020179.htm](https://www.gov.cn/zhengce/202504/content_7020179.htm)

## Topic 2: Urban Renewal

Issuer: General Office of the Ministry of Finance, General Office of the Ministry of Housing and Urban-Rural Development

Title: Notice on the Implementation of the Central Government's Financial Support for Urban Renewal Initiatives in 2025

Date: April 3, 2025

Background: Following the decisions made at the 20<sup>th</sup> National Congress of the Communist Party of China (CPC) and the Third Plenary Session of the 20<sup>th</sup> CPC Central Committee, and in line with the requirements of the Central Economic Work Conference and the Government Work Report, the central government continues to support selected cities in urban renewal efforts. The aim is to explore a sustainable urban renewal mechanism, enhance infrastructure development, and improve consumption-related infrastructure, with a focus on revitalising urban infrastructure to meet urgent public needs and achieve high-quality urban development.

Key points:

- **Main Objectives:** The Ministry of Finance, in collaboration with the Ministry of Housing and Urban-Rural Development, will select cities with favourable conditions, high enthusiasm, and distinctive characteristics through competitive selection. The goal is to create replicable and scalable models.
- **Support Scope and Application Criteria:** The 2025 support will target large and above cities, with no more than 20 cities selected. Priority will be given to super-large cities, major cities along key river basins, and those with high potential. Applicant cities must have established leadership mechanisms, meet financial requirements, and not have any major incidents or negative public opinions.
- **Subsidy Standards:** Central fiscal subsidies will be provided on a regional basis: Eastern regions – up to 800 million RMB per city, Central regions – up to 1 billion RMB, Western regions and municipalities directly under the central government – up to 1.2 billion RMB. Funds will be disbursed annually.
- **Funding Support Directions:** Support will focus on model projects for urban renewal, including underground utility renovation, sewage treatment, waste sorting, and the upgrading of old residential areas.

Source: [https://www.gov.cn/zhengce/zhengceku/202504/content\\_7017720.htm](https://www.gov.cn/zhengce/zhengceku/202504/content_7017720.htm)

### Topic 3: Green and Low-Carbon

Issuer:	General Office of the National Development and Reform Commission, Comprehensive Department of the National Energy Administration, and other departments
Title:	Notice on the Release of the First Batch of Large-Scale Pilot Programs for Vehicle-to-Grid Interaction
Date:	April 2, 2025
Background:	To support the construction of a new energy system and new power grid systems, and to promote the integration of new energy vehicles with the power grid, the National Development and Reform Commission (NDRC), the National Energy Administration, the Ministry of Industry and Information Technology, and the State Administration for Market Regulation jointly organized the application and evaluation of large-scale vehicle-to-grid interaction pilot programs. The first batch of pilot programs is hereby announced.
Key points:	<ul style="list-style-type: none"><li>➤ <b>Pilot Cities:</b> Shanghai, Changzhou (Jiangsu Province), Hefei (Anhui Province), Huaipei (Anhui Province), and 5 other cities.</li><li>➤ <b>Pilot Projects:</b> The pilot projects include 30 projects, with 4 in Shanghai, 1 in Changzhou, Nanjing, and Wuxi in Jiangsu Province, 1 in Huzhou (Zhejiang Province), and 1 in Hefei (Anhui Province).</li></ul>
Source:	<a href="https://www.ndrc.gov.cn/xxgk/zcfb/tz/202504/t20250402_1396958.html">https://www.ndrc.gov.cn/xxgk/zcfb/tz/202504/t20250402_1396958.html</a>

Issuer:	Shanghai Municipal Government
Title:	Shanghai Municipal Measures for Carbon Emissions Management
Date:	March 14, 2025
Background:	To standardise carbon emissions management in Shanghai, strengthen greenhouse gas emissions control, and actively and steadily advance carbon peak and carbon neutrality goals, the city has formulated these measures based on relevant laws, regulations, and local conditions.
Key points:	<ul style="list-style-type: none"><li>➤ <b>Management Authorities:</b> The Municipal Ecological Environment Department is responsible for managing local carbon emission quotas, voluntary emission reductions, and related trading activities. District-level ecological environment departments will cooperate with the municipal authority to implement specific tasks. Other departments, including development and reform, finance, and market regulation, will work in coordination.</li><li>➤ <b>Management Measures:</b> 1. General principles (carbon dual-control system, Yangtze River Delta regional cooperation, etc.). 2. Carbon emission quota management (including verification systems). 3. Voluntary emission reductions (carbon offset mechanisms, emission reduction management, etc.). 4. Trading management. 5. Safeguards and supervision. 6. Legal responsibilities.</li></ul>
Source:	<a href="https://www.shanghai.gov.cn/nw12344/20250314/d7f358a1242d4b7e91884fe/d6a967d3b.html">https://www.shanghai.gov.cn/nw12344/20250314/d7f358a1242d4b7e91884fe/d6a967d3b.html</a>

## Topic 4: Digitalisation

Issuer:	General Office of the Jiangsu Provincial Government
Title:	Three-Year Action Plan for the High-Quality Development of the Digital Economy in Jiangsu Province (2025–2027)
Date:	April 11, 2025
Background:	To implement the decisions of the CPC Central Committee and the State Council on developing the digital economy and to accelerate the establishment of a data-centric digital economy, this action plan has been formulated to build a strong province characterized by the deep integration of digital and real economies.
Key points:	<p>➤ <b>Main Objectives:</b> By 2027, a foundational data element market system across the province should be established; levels of data development, transparency, and circulation should be significantly improved; the integration of digital technology with the real economy should be deepened; and the core industrial added value of the digital economy should reach RMB 1.8 trillion. A series of innovative reform measures tailored to digital transformation should be executed, cultivating market-leading digital economy enterprises with core competitiveness, strengthening digital economy industrial parks with unique characteristics, and building internationally competitive digital industrial clusters. The national digital economy innovation development pilot area should also achieve significant success, providing strong support for new productivity and high-quality development.</p> <p>➤ <b>Key Tasks:</b></p> <ol style="list-style-type: none"><li>1. Enhance the supply of key elements and unlock the value of data assets.</li><li>2. Strengthen digital technology innovation to boost the momentum of digital economy development.</li><li>3. Promote the deep integration of digital technology with the real economy to empower the modernisation of the industrial system.</li><li>4. Encourage innovation among platform enterprises to foster a healthy platform economy.</li><li>5. Improve digital infrastructure to solidify the foundation for digital economic development.</li><li>6. Enhance the digital governance framework to improve enterprise and citizen services.</li><li>7. Create a favourable environment for development and optimise the ecosystem for the digital economy.</li><li>8. Strengthen overall coordination and implementation of these initiatives.</li></ol>
Source:	<a href="https://www.jiangsu.gov.cn/art/2025/4/16/art_46144_11543740.html">https://www.jiangsu.gov.cn/art/2025/4/16/art_46144_11543740.html</a>

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Issuer:	General Office of the Shanghai Municipal Government
Title:	Implementation Plan for Shanghai's Reform to Accelerate "AI + Government Services" and Promote "Efficient Completion of One Matter"
Date:	April 10, 2025
Background:	To implement the decisions of the CPC Central Committee and the State Council to further optimise government services, improve administrative efficiency, and promote the "Efficient Completion of One Matter" initiative, this implementation plan has been developed. It aims to establish a mechanism for the sustained promotion of this initiative, deepen "One-Stop Online Services", launch the 4.0 version of "Smart Services", and accelerate the reform of "Artificial Intelligence + Government Services" to enhance the overall coherence, clarity, and convenience of policy services, thereby better supporting high-quality economic and social development.
Key points:	<p>➤ <b>Key Tasks:</b></p> <ol style="list-style-type: none"><li>1. Deepen innovation in government service models.</li><li>2. Strengthen the development of government service channels.</li><li>3. Optimise end-to-end service delivery for preferential policies for enterprises.</li><li>4. Enhance the digital intelligence capabilities of government services.</li><li>5. Establish a robust efficiency monitoring mechanism for government services.</li></ol>
Source:	<a href="https://www.shanghai.gov.cn/nw12344/20250410/467ecd7d1a254575b263e73fc7c793de.html">https://www.shanghai.gov.cn/nw12344/20250410/467ecd7d1a254575b263e73fc7c793de.html</a>

## Topic 5: Industrial Development

Issuer:	Ministry of Commerce
Title:	Plan for Accelerating the Comprehensive Pilot Programs for Expanding the Opening-Up of the Service Sector
Date:	April 11, 2025
Background:	The comprehensive pilot programs for expanding the service sector's opening-up represent an important measure to advance high-level opening-up. To implement the decisions and policies of the CPC Central Committee and the State Council, and to further leverage the pioneering role of pilot regions while accelerating the pace and effectiveness of service sector opening-up, the following work plan has been formulated.
Key points:	<p>➤ <b>Expansion of Pilot Scope:</b> Nine cities—including Dalian, Ningbo, Xiamen, Qingdao, Shenzhen, Hefei, Fuzhou, Xi'an, and Suzhou—will be included in the pilot scope.</p> <p><b>New Round of Pilot Tasks:</b></p> <ol style="list-style-type: none"><li>1. Support the development of telecom services and related digital industries.</li><li>2. Enhance the openness and service capabilities of the healthcare and wellness sectors.</li></ol>

3. Promote international cooperation in the financial sector.
4. Boost innovation in the commercial, cultural, and tourism sectors.
5. Facilitate connectivity and improve the quality and efficiency of transportation services.
6. Enhance the international competitiveness of industries integrating primary and secondary sectors.
7. Empower the opening-up and development of emerging service industry models.
8. Boost the liberalisation and facilitation of trade and investment.
9. Facilitate the entry and exit, as well as the practice and business operations, of overseas professionals.
10. Strengthen legal safeguards and the orderly development of cross-border legal services.
11. Improve fundamental standards in key business areas and promote the interconnection and compatibility of domestic and international management norms.
12. Coordinate efforts to align with high-standard international economic and trade rules.
13. Enhance collaborative risk prevention and the construction of a comprehensive regulatory framework.

Source: [https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art\\_f504ada2eb5e4e88b4b2093ecf418595.html](https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art_f504ada2eb5e4e88b4b2093ecf418595.html)

## Topic 6: Rural Revitalisation

Issuer:	General Offices of the CPC Central Committee and the State Council
Title:	Implementation Plan for Gradually Upgrading Permanent Basic Farmland into High-Standard Farmland
Date:	March 30, 2025
Background:	Food security is a strategic priority, and the foundation for ensuring national food security lies in arable land. Upgrading farmland to high standards is a critical measure. This plan is formulated to gradually convert all eligible permanent basic farmland into high-standard farmland.
Key points:	<ul style="list-style-type: none"><li>➤ <b>Main Objectives:</b> By 2030, aim to construct 1.35 billion mu of high-standard farmland and upgrade 280 million mu of existing farmland, with coordinated planning and simultaneous implementation of high-efficiency, water-saving irrigation covering an additional 80 million mu. By 2035, the goal is to upgrade all eligible permanent basic farmland into high-standard farmland, cumulatively upgrading 455 million mu and adding 130 million mu of high-efficiency, water-saving irrigation area.</li><li>➤ <b>Key Tasks:</b><ol style="list-style-type: none"><li>1. <b>Construction Arrangements:</b> Including construction standards, content, layout, zoning, and hierarchical planning.</li><li>2. <b>Construction Management:</b> Covering project implementation, funding supervision, completion acceptance, and full-process oversight.</li></ol></li></ul>

3. **Operation and Maintenance:** Identifying the main bodies and models for operation and maintenance, and ensuring proper protection and utilisation.
4. **Policy Coordination:** Addressing issues such as the reallocation of permanent basic farmland, water resource support, and funding input.
5. **Safeguard Measures:** Strengthening leadership and accountability; coordinating across sectors; ensuring public participation and tangible benefits; conducting dynamic monitoring with graded evaluation; and enforcing discipline to prevent risks.

Source: [https://www.gov.cn/zhengce/202503/content\\_7016425.htm](https://www.gov.cn/zhengce/202503/content_7016425.htm)

Issuer:	The State Council
Title:	Plan for Accelerating the Construction of an Agricultural Powerhouse (2024–2035)
Date:	April 7, 2025
Background:	A strong nation must first have a robust agricultural base; agricultural strength serves as the foundation of a modern socialist country. In light of new challenges and requirements, hastening the development of an agricultural powerhouse has been designated as the overarching strategic guideline for work related to agriculture and rural areas. This plan has been devised to accelerate the establishment of an agricultural powerhouse.
Key points:	<ul style="list-style-type: none"><li>➤ <b>Main Objectives:</b> By 2027, achieve significant progress in building a strong agricultural nation. By 2035, attain remarkable results in the development of an agricultural powerhouse.</li><li>➤ <b>Key Tasks:</b><ol style="list-style-type: none"><li>1. <b>Securing Food Security:</b> Strengthen the protection and development of arable land; enhance the production of grain and key agricultural products; improve policies supporting food production; reinforce reserves and regulatory mechanisms for grain and key agricultural products; and build a diversified food supply system to secure the Chinese people's food supply.</li><li>2. <b>Advancing Agricultural Science and Technology:</b> Propel innovation in agricultural science and technology, enhance the overall level of agricultural technology innovation, promote breakthroughs in seed industry innovation, comprehensively upgrade agricultural machinery and equipment, and foster the deep integration of digital technologies with modern agriculture.</li><li>3. <b>Modernising Agricultural Management:</b> Improve modern agricultural business systems to organically link small-scale farmers with modern agriculture by boosting the efficiency of family operations, empowering rural collective economies, enhancing new agricultural business entities, and establishing an efficient and convenient agricultural social service system.</li><li>4. <b>Upgrading the Agricultural Industry Chain:</b> Optimise the processing and distribution of agricultural products, promote agricultural quality and brand development, accelerate the growth of rural speciality industries, foster the integration of rural industries, and expedite the comprehensive green transformation of agriculture.</li></ol></li></ul>

5. **Deepening International Agricultural Cooperation:** Increase the international competitiveness of Chinese agriculture and cultivate new advantages in the international agricultural market.
6. **Enhancing Rural Livability:** Advance the construction of livable, business-friendly, and beautiful rural areas; continuously improve the level of rural infrastructure and governance; and deepen the construction of rural cultural civilisation.
7. **Promoting Urban-Rural Integration:** Narrow the urban-rural divide by expanding avenues for farmers to boost their incomes, promoting urban-rural integration, and enhancing the inherent development momentum in poverty alleviation regions and among formerly impoverished populations.

Source: [https://www.gov.cn/zhengce/202504/content\\_7017471.htm](https://www.gov.cn/zhengce/202504/content_7017471.htm)

# XJTLU University Research Centre for Urban and Environmental Studies

## (UES)

### Policy Brief

No. 43

May 2025

## National Level

### Urban Renewal

☆ Opinions of the General Office of the CPC Central Committee and the General Office of the State Council on Continuously Advancing Urban Renewal Initiatives 2025.05.15

### Digitalisation

☆ Notice of the Ministry of Industry and Information Technology and the National Standardization Administration on Issuing the National Intelligent Manufacturing Standard System Construction Guidelines (2024 Edition) 2025.04.27

### Transportation

☆ Guiding Opinions of the Ministry of Transport and Ten Other Departments on Promoting Integrated Development of Transportation and Energy 2025.03.26

## Local Level

### Macroeconomics and Regional Economics

☆ Jiangsu Province Action Plan for Optimizing the Business Environment (2025 Edition) 2025.04.30

☆ Jiangsu Province Measures for Stabilizing Foreign Investment in 2025 2025.04.30

### Green and Low-Carbon

☆ Municipal Government Notice on Issuing Several Measures to Promote the Development of Suzhou's Intelligent Connected Vehicle and New Energy Vehicle Industries 2025.05.15

### Industrial Development

☆ Suzhou Three-Year Action Plan (2025–2027) for Vigorously Cultivating the Industrial Design Industry 2025.05.14

## Topic 1: Macroeconomics and Regional Economics

Issuer: General Office of the Jiangsu Provincial People's Government

Title: Provincial Government Notice on Issuing the Jiangsu Province Action Plan for Optimizing the Business Environment (2025 Edition)

Date: April 30, 2025

Background: To thoroughly implement the decisions of the CPC Central Committee and the State Council, fulfill provincial requirements for creating a world-class, market-oriented, law-based, and internationalized business environment, clarify 2025 priorities for optimizing the business environment, refine responsibility allocations, and ensure effective implementation, this action plan has been formulated.

Key point: ➤ **Key Tasks:**

- 1. Accelerate the development of a comprehensive lifecycle service system for enterprises:** Streamline market access, site acquisition, and infrastructure service procedures; Enhance tax, financial services, and commercial dispute resolution mechanisms.
- 2. Build a comprehensive and improved policy environment:** Optimize policy formulation mechanisms; advance legislation in key areas of the business environment; ensure rapid and direct access to fiscal support for enterprises.
- 3. Foster a fair and orderly market environment:** Implement the updated Market Access Negative List; deepen the "One License, Multiple Addresses" registration reform; improve financing coordination mechanisms for SMEs; innovate public bidding systems; and establish a provincial public resource transaction entity database.
- 4. Create an efficient and convenient administrative environment:** Refining mechanisms to "Efficiently Accomplish Key Tasks" through list management; Establishing the "One-Stop Enterprise Service Portal" ("One Enterprise, One Service"); Formulating a Data Export Negative List; Promoting the "Cloud Comprehensive Window" system for integrated Yangtze River Delta government services.
- 5. Strengthen a fair and transparent legal environment:** Regulating administrative inspections that affect enterprises; Advancing inclusive supervision and service-oriented law enforcement; Curbing irregular cross-regional and profit-driven enforcement; Establishing long-term mechanisms to address enterprise payment defaults.
- 6. Cultivate a pro-business social environment:** Reform the empowerment of scientific and technological achievements; urgently train skilled talent needed for key industries; enhance communication between government and enterprises; optimize the online business environment.

Source: [https://www.jiangsu.gov.cn/art/2025/5/15/art\\_46144\\_11565214.html](https://www.jiangsu.gov.cn/art/2025/5/15/art_46144_11565214.html)

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Issuer:	General Office of the Jiangsu Provincial People's Government
Title:	Provincial Government Notice on Issuing Jiangsu Province Measures for Stabilizing Foreign Investment in 2025
Date:	April 30, 2025
Background:	To implement the State Council Notice on forwarding the Ministry of Commerce and NDRC's 2025 Action Plan for Stabilizing Foreign Investment (Guo Ban Han [2025] No. 16), strengthen efforts to attract and retain foreign investment, and ensure the effective execution of the 2025 foreign investment stabilization tasks, these measures are hereby issued.
Key point:	<p>➤ <b>Key Tasks:</b></p> <ol style="list-style-type: none"><li><b>1. Deepen openness in key sectors:</b> Attract foreign investment into key industrial clusters; Enhance transparency in the service sector; Drive innovation in biomedicine; Encourage foreign equity investments.</li><li><b>2. Enhance investment promotion:</b> Strengthen the “Invest in Jiangsu” brand; Leverage international cooperation mechanisms; Enhance the roles of overseas economic missions in investment promotion; Facilitate reinvestment by foreign enterprises; Implement national policies to encourage foreign investment in key industries; Encourage multinationals to establish investment companies.</li><li><b>3. Elevate open platforms:</b> Upgrade the openness of development zones; Advance free trade pilot zone upgrades; Promote international cooperation in industrial parks.</li><li><b>4. Enhance service guarantees:</b> Accelerate major foreign-funded projects; Improve government-enterprise communication mechanisms; Ensure equal participation by foreign enterprises in government procurement; Expand financing channels for foreign enterprises; Facilitate cross-border data flow management; Boost trade facilitation.</li></ol>
Source:	<a href="https://www.jiangsu.gov.cn/art/2025/5/9/art_46144_11561237.html">https://www.jiangsu.gov.cn/art/2025/5/9/art_46144_11561237.html</a>

## Topic 2: Urban Renewal

Issuer:	General Office of the Communist Party of China (CPC) Central Committee
Title:	Opinions of the General Office of the CPC Central Committee and the General Office of the State Council on Continuously Advancing Urban Renewal Initiatives
Date:	May 15, 2025
Background:	To implement the guiding principles of the 20th National Congress of the CPC and subsequent Central Committee plenary sessions, and to advance high-quality urban development and improved living standards, the General Office of the CPC Central Committee and the General Office of the State Council issued the Opinions on Continuously Advancing Urban Renewal Initiatives in May 2025. This document clarifies the direction, objectives, tasks, and safeguards for urban renewal, aiming to build livable, resilient, and smart cities.

Key points:

**Key Tasks:** 1. Strengthen the renovation and use of existing buildings, including the reinforcement of hazardous housing, energy-saving upgrades, and functional enhancements. 2. Promote the renovation of aging urban residential communities, improve facilities and public services, and encourage resident participation. 3. Develop integrated communities by optimizing service facilities and creating convenient living circles. 4. Renew old neighborhoods and urban villages, focusing on cultural preservation, improved living standards, and market-driven transformation. 5. Enhance urban functions by addressing gaps in public services and developing age-friendly, child-friendly, and green service systems. 6. Upgrade critical infrastructure, including drainage, gas supply, transportation, and information networks, to ensure the safety of urban "lifelines." 7. Restore urban ecosystems through coordinated management of natural landscapes and the expansion of green spaces. 8. Protect historical and cultural heritage by conducting heritage surveys, enforcing architectural controls, and improving preservation mechanisms.

➤ **Supporting Measures:** 1. Improve planning management and project implementation mechanisms. 2. Optimize land-use policies and facilitate land-use conversions. 3. Establish a full lifecycle safety management system for buildings. 4. Expand diversified financing channels, including REITs. 5. Foster a renewal model led by government guidance, market operations, and public participation. 6. Strengthen legislation, standard systems, and technological innovation.

Source:

[https://www.gov.cn/zhengce/202505/content\\_7023882.htm](https://www.gov.cn/zhengce/202505/content_7023882.htm)

### Topic 3: Green and Low-Carbon

Issuer: Suzhou Municipal People's Government

Title: Municipal Government Notice on Issuing Several Measures to Promote the Development of Suzhou's Intelligent Connected Vehicle and New Energy Vehicle Industries

Date: May 15, 2025

Background: To fulfill municipal requirements for promoting new industrialization and establishing a "1030" industrial system, expedite the development of a "vehicle-road-cloud integration" pilot city for intelligent connected vehicles, enhance independent innovation capabilities, and stimulate high-quality growth in Suzhou's intelligent connected vehicle and new energy vehicle industries, these measures have been formulated.

Key points: ➤ **Key Tasks:** 1. Promote industrial cluster development by advancing pilot zones, cultivating enterprises, encouraging investments, and boosting automotive electronics. 2. Enhance innovation capabilities through high-level labs, core technology R&D, commercialization of achievements, and AI model applications. 3. Strengthen resource support via intelligent computing platforms, data repositories, talent recruitment, financial backing, and exchange platforms. 4. Improve the industrial ecosystem by boosting NEV consumption, expanding application scenarios, relaxing road

access for NEVs, enabling cross-regional testing, scaling smart vehicle applications, and innovating business models for "vehicle-road-cloud integration."

Source: <https://www.suzhou.gov.cn/szsrmzf/zfwj/202505/0158e5b9d5cc487bab7b4e2f65ebf10a.shtml>

## Topic 4: Digitalisation

Issuer: Department of Safety Production, Ministry of Industry and Information Technology; National Standardization Administration

Title: Notice of the Ministry of Industry and Information Technology and the National Standardization Administration on Issuing the National Intelligent Manufacturing Standard System Construction Guidelines (2024 Edition)

Date: April 27, 2025

Background: To implement the 14<sup>th</sup> Five-Year Plan for National Economic and Social Development, the National Standardization Development Outline, and the 14th Five-Year Plan for Intelligent Manufacturing, strengthen top-level design for intelligent manufacturing standardization, and leverage standards to guide high-quality development, the National Intelligent Manufacturing Standard System Construction Guidelines (2024 Edition) have been formulated.

Key points:

- **Main Objectives:** By 2026, over 100 national and industry standards will be revised to establish a standardized system aligned with new industrialization. Accelerate standards for intelligent equipment (e.g., inspection, logistics), industrial software (e.g., R&D, production), smart factories (e.g., design, management), smart supply chains (e.g., operations), AI applications, digital twins, industrial data, and collaborative manufacturing models. Promote enterprise adoption of standards to drive high-quality intelligent manufacturing.
- **Key Tasks:**
  1. Architecture and framework of the intelligent manufacturing system.
  2. Development priorities: foundational standards, key technologies, and sector-specific applications.
  3. Implementation mechanisms.

Source: [https://wap.miit.gov.cn/jgsj/kjs/wjfb/art/2025/art\\_44dfda8e2220425daaa08501ec917f8f.html](https://wap.miit.gov.cn/jgsj/kjs/wjfb/art/2025/art_44dfda8e2220425daaa08501ec917f8f.html)

## Topic 5: Industrial Development

Issuer: Suzhou Municipal People's Government

Title: Suzhou Three-Year Action Plan (2025–2027) for Vigorously Cultivating the Industrial Design Industry

Date: May 14, 2025

Background: To advance Suzhou's "1030" industrial system, strengthen industrial design innovation, promote product artistry and integrated processes, cultivate leading

design enterprises and talent, and empower new industrialization through industrial design, this action plan has been formulated.

Key points: ➤ **Main Objectives:** Expand industrial design entities, enhance innovation capabilities, integrate design with industrial chains, and establish Suzhou as an “International Capital of Industrial Design.”

**Key Tasks:**

1. Support high-quality development of industrial design centers.
2. Build high-level design platforms.
3. Drive industrial empowerment through design.
4. Create Suzhou-branded design solutions.
5. Establish a talent cultivation system.

Source: <http://www.suzhou.gov.cn/szsrmzf/zfwj/202505/f95d6c76151e4a36a3c4c885830efe63.shtml>

## Topic 6: Transportation

Issuer: Ministry of Transport and Ten Other Departments

Title: Guiding Opinions of the Ministry of Transport and Ten Other Departments on Promoting Integrated Development of Transportation and Energy

Date: March 26, 2025

Background: To accelerate the development of China as a transportation powerhouse and a new energy system, promote the integrated development of transportation infrastructure networks and energy systems, and safeguard national energy security, these guiding opinions are hereby issued.

Key points: ➤ **Main Objectives:** By 2027, establish a multi-departmental collaborative mechanism for transportation-energy integration, with improved policies, regulations, standards, and technological systems. Key targets include:

1. Electricity accounting for 10% of final energy consumption in the transportation sector.
2. Non-fossil energy power generation capacity along transportation infrastructure reaching 5 million kilowatts, with increased local consumption rates.
3. Rising annual share of new energy vehicles (NEVs) in total vehicle sales.
4. Enhanced production capacity for green transportation fuels.

By 2035, achieve comprehensive integration of transportation and the new energy system, establishing a clean, low-carbon, innovation-driven, and smart transportation energy consumption system. Key goals include:

1. Battery electric vehicles (BEVs) dominating new vehicle sales.
2. Large-scale adoption of new energy heavy-duty trucks.
3. A mature green fuel supply system for transportation.

➤ **Key Tasks:**

1. Strengthen coordinated planning of transportation and energy infrastructure.
2. Optimize clean energy development and management along transportation corridors.

3. Promote integrated construction of transportation-energy infrastructure.
4. Ensure efficient and stable operation of integrated infrastructure.
5. Expand adoption of new and clean energy vehicles.
6. Build a secure green fuel supply system for transportation.
7. Foster modern industrial synergy between transportation and energy.
8. Enhance policy support and organizational implementation.

Source: [https://www.gov.cn/zhengce/zhengceku/202504/content\\_7021087.htm](https://www.gov.cn/zhengce/zhengceku/202504/content_7021087.htm)

# XJTLU University Research Centre for Urban and Environmental Studies

## (UES)

### Policy Brief

#### No. 44

June 2025

## National Level

### Macroeconomics and Regional Economics

- ☆Opinions of the General Office of the CPC Central Committee and the General Office of the State Council on Further Ensuring and Improving People's Livelihoods to Address Urgent Public Concerns 2025.06.09
- ☆Opinions of the General Office of the CPC Central Committee and the General Office of the State Council on Deepening Comprehensive Reform Pilots in Shenzhen to Expand Innovation and Opening-Up 2025.06.10
- ☆National Financial Regulatory Administration and Shanghai Municipal People's Government Release the Action Plan to Support the Development of Shanghai International Financial Center 2025.06.18

### Green and Low-Carbon

- ☆Premier Li Qiang Chairs State Council Executive Meeting, Reviews and Approves the Action Plan for Green and Low-Carbon Development in Manufacturing (2025–2027) 2025.05.23

### Digitalisation

- ☆Notice of the Ministry of Commerce and Seven Other Departments on Issuing the Special Action Plan for Accelerating Digital-Intelligent Supply Chain Development 2025.05.21

## Local Level

### Macroeconomics and Regional Economics

- ☆Provincial Government Notice on Issuing Jiangsu Province Measures to Implement the Special Action for Boosting Consumption 2025.05.13
- ☆Notice of Suzhou Industrial Park Administrative Committee and China (Jiangsu) Pilot Free Trade Zone Suzhou Area on Issuing the 2025 Key Tasks for Optimizing the Business Environment in Suzhou Industrial Park 2025.05.08

### Industrial Development

☆Suzhou Municipal Government Notice on Issuing Measures to Support the Innovative Development of Embodied AI Robotics Industry 2025.05.14

☆Opinions of the Shanghai Municipal People's Government on Further Reform and Innovation to Accelerate High-Quality Development of Technology Services 2025.05.22

**Housing**

☆Notice on Issuing the Implementation Rules for Flexible Employment Personnel Participation in the Housing Provident Fund System Pilot in Suzhou 2025.05.26

**Urban Renewal**

☆Suzhou Urban Renewal Regulations 2025.05.22

## Topic 1: Macroeconomics and Regional Economics

Issuer: General Office of the CPC Central Committee, General Office of the State Council

Title: Opinions on Further Ensuring and Improving People's Livelihoods to Address Urgent Public Concerns

Date: June 9, 2025

Background: To promote fair, balanced, inclusive, and accessible livelihood development, these opinions are issued with approval from the CPC Central Committee and the State Council.

Key point:

- **Key Tasks:**
- 1. **Enhance social equity:** Broaden social security coverage; strengthen support for low-income groups.
- 2. **Improve public service balance:** Enhance quality of basic public services; deliver services through residency-based systems.
- 3. **Expand inclusive services:** Optimize educational resources, promote sharing of healthcare resources, and expand childcare and elderly care services..
- 4. **Boost service accessibility:** Strengthen community-based services; improve diverse living services; support inclusive development.
- 5. **Supporting Measures.**

Source: [https://www.gov.cn/zhengce/202506/content\\_7027015.htm](https://www.gov.cn/zhengce/202506/content_7027015.htm)

Issuer: General Office of the CPC Central Committee, General Office of the State Council

Title: Opinions on Deepening Comprehensive Reform Pilots in Shenzhen to Expand Innovation and Opening-Up

Date: June 10, 2025

Background: To further advance the Shenzhen Comprehensive Reform Pilot Program, deepen reform and innovation, and expand opening up, the following opinions are hereby issued with the approval of the Party Central Committee and the State Council.

Key point:

- **General Requirements:**  
Fully adopt the new development philosophy, integrating top-level design with grassroots exploration. Follow the working mechanism of researching and listing authorized matters in batches, introduce new reform measures, carry out a series of innovative trials, and expand open-up initiatives to help build a modern socialist country in all aspects.
- **Key Tasks:**  
1. **Advance integrated reforms in the systems and mechanisms for education, science and technology, and talent development:** Strengthen efficient and deep integration of industry, academia, and research; coordinate the reform of educational methods, school-running models, management systems, and supporting mechanisms; improve support and guarantee mechanisms for overseas talent recruitment.

**2. Promote high-quality development of the real economy empowered by finance, technology, data:** Improve incentive and constraint mechanisms for financial services to support the real economy; innovate systems and mechanisms to support the development of emerging industries; deepen market-based allocation reform of data as a factor of production.

**3. Build a new system for a higher-level open economy:** Promote the optimization and upgrading of trade in goods; innovate and enhance trade in services; improve supporting mechanisms to facilitate personnel mobility.

**4. Refine scientific, refined, and law-based governance models:** Enhance the level of public service provision for people's livelihoods; improve the management systems for land and other natural resources; deepen reforms and exchanges and cooperation in the judicial sector.

**5. Strengthen Organizational Implementation:** Uphold and strengthen the Party's overall leadership; ensure rigorous implementation of reform measures; strengthen the evaluation and dissemination of pilot experience.

Source: [https://www.gov.cn/zhengce/202506/content\\_7027179.htm](https://www.gov.cn/zhengce/202506/content_7027179.htm)

Issuer: National Financial Regulatory Administration and Shanghai Municipal People's Government

Title: National Financial Regulatory Administration and Shanghai Municipal People's Government Release the Action Plan to Support the Development of Shanghai International Financial Center

Date: June 18, 2025

Background: To further carry out the decisions and arrangements of the CPC Central Committee and the State Council, support the accelerated development of Shanghai as an international financial center, contribute more effectively to building China into a financial powerhouse, and further promote Chinese modernization, the National Financial Regulatory Administration (NFRA) and the Shanghai Municipal People's Government have jointly issued this implementation plan.

Key point: ➤ **Key Tasks:** 1. Promote the clustering of financial institutions and enhance the function of financial services; 2. Implement the “Five Priority Areas” to improve the quality and efficiency of financial services in supporting the real economy; 3. Expand institutional opening-up and elevate the internationalization level of Shanghai's financial sector; 4. Strengthen regulatory oversight to balance financial development and security; 5. Improve supporting policies and enhance professional financial service capabilities.

Source: <https://www.shanghai.gov.cn/nw4411/20250618/703a3492d5624331bd2f240491a1d2bf.html>

Issuer: General Office of the People's Government of Jiangsu Province

Title: Notice of the Provincial Government General Office on Issuing Several Measures for Implementing Jiangsu's Special Action Plan to Boost Consumption

Date: May 13, 2025

Background: To implement national requirements for stimulating consumption and comprehensively expand effective consumer demand, the following measures are proposed in accordance with provincial conditions.

Key point: ➤ **Key Tasks:** **1. Urban-Rural Resident Income Growth Initiative.** Promote reasonable growth of wage income; Expand property income channels; Implement multiple measures to increase farmers' incomes; Solidly resolve delayed payments issues **2. Consumer Capacity Support Initiative.** Strengthen childbirth and childcare support; Enhance educational assistance; Improve medical and elderly care security; Safeguard basic livelihoods of key groups. **3. Service Consumption Upgrade Initiative.** Optimize elderly and childcare services; Promote lifestyle service consumption; Expand cultural, sports, and tourism consumption; Develop inbound consumption; Advance progressive opening of service industries. **4. Major Consumption Renewal Initiative.** Support trade-ins for consumer goods; Better meet housing consumption demand; Extend automotive consumption chains. **5. Consumption Quality Enhancement Initiative.** Strengthen consumer brand leadership; Accelerate new consumption models; Improve integrated domestic-foreign trade development. **6. Consumption Environment Improvement Initiative.** Stimulate market vitality; Protect rest and leave entitlements; Foster trustworthy consumption environments; Upgrade urban-rural consumption infrastructure; Enhance policy support guarantees.

Source: [https://www.jiangsu.gov.cn/art/2025/6/6/art\\_46144\\_11577815.html](https://www.jiangsu.gov.cn/art/2025/6/6/art_46144_11577815.html)

Issuer: Administrative Committee of Suzhou Industrial Park, Administrative Committee of China (Jiangsu) Pilot Free Trade Zone Suzhou Area

Title: Notice of the Suzhou Industrial Park Administrative Committee and Suzhou Area FTZ Administrative Committee on Issuing the 2025 Key Tasks for Optimizing the Business Environment in Suzhou Industrial Park

Date: May 8, 2025

Background: To thoroughly implement the decisions of the CPC Central Committee and State Council, follow provincial and municipal requirements, compare against the world's top standards for business environments, and consistently develop a first-class market-oriented, law-based, and internationalized business environment focused on enterprise needs and perceptions, this work plan is created.

Key point: ➤ **Key Tasks:** **1. Continuously Optimize the Market Environment.** **2. Continuously Optimize the Government Service Environment.** **3. Continuously Optimize the Legal Environment.** **4. Continuously Optimize the Socio-Cultural Environment.**

Source: <https://ywtk.sipac.gov.cn/gkxqGov-98897#main>

## Topic 2: Green and Low-Carbon

Issuer:	The State Council of the People's Republic of China
Title:	Premier Li Qiang Chairs State Council Executive Meeting, Approves Green and Low-Carbon Development Action Plan for Manufacturing Industry (2025-2027)
Date:	May 23, 2025
Background:	On May 23, 2025, Premier Li Qiang presided over a State Council executive meeting which: 1. Reviewed and approved the Green and Low-Carbon Development Action Plan for Manufacturing Industry (2025-2027); 2. Deliberate measures to improve horizontal ecological compensation mechanisms.
Key points:	➤ <b>Key Tasks:</b> 1. Advancing green and low-carbon development in manufacturing represents an inevitable trend. Efforts should accelerate green technology innovation, promote advanced eco-friendly technologies, and integrate green development into new industrialization. 2. Establishing horizontal ecological compensation mechanisms featuring cost-sharing, benefit-sharing, and cooperative governance holds significant importance for strengthening ecological conservation and promoting coordinated regional development.
Source:	<a href="https://www.miit.gov.cn/xwfb/szyw/art/2025/art_090cc959a67747ea86e35d7e5d60a26.html">https://www.miit.gov.cn/xwfb/szyw/art/2025/art_090cc959a67747ea86e35d7e5d60a26.html</a>

## Topic 3: Digitalisation

Issuer:	Ministry of Commerce et al. (8 departments)
Title:	Notice of the Ministry of Commerce and Seven Other Departments on Issuing the Special Action Plan for Accelerating Digital and Intelligent Supply Chain Development
Date:	May 21, 2025
Background:	To thoroughly implement the guiding principles of the 20 <sup>th</sup> CPC National Congress, the Second and Third Plenary Sessions of the 20 <sup>th</sup> CPC Central Committee, and the Fourth Meeting of the Central Commission for Financial and Economic Affairs; to carry out the arrangements outlined in the Action Plan for Effectively Reducing Overall Logistics Costs issued by the General Office of the CPC Central Committee and the State Council; and to deepen supply chain innovation and application, this Action Plan is developed to fully leverage digital and intelligent supply chains in:
	<ul style="list-style-type: none"><li>• Improving modern commercial circulation systems</li><li>• Significantly reducing nationwide logistics costs</li><li>• Boosting industrial and supply chain competitiveness and resilience</li></ul>
Key points:	➤ <b>Key focus:</b> 1. Enhance organizational capabilities of agricultural supply chains. 2. Promote intelligent development of manufacturing supply chains. 3. Strengthen integrated capabilities of wholesale industry supply chains. 4.

Optimize supply capacity of retail industry supply chains. 5. Drive nationwide logistics cost reduction.

➤ **Key Tasks:** 1. Cultivate flagship enterprises in digital and intelligent supply chains. 2. Advance digital-intelligent transformation of supply chain management services. 3. Accelerate international cooperation in digital-intelligent supply chains. 4. Develop digital-intelligent supply chain control towers. 5. Innovate foundational technologies for digital-intelligent supply chains. 6. Improve technical service standardization systems. 7. Explore and advance supply chain data trading. 8. Ensure secure data flows across supply chains. 9. Establish coordinated promotion mechanisms for supply chains. 10. Strengthen talent development for digital-intelligent supply chains.

Source: [https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art\\_7db50f28395b49e9851fb27e4d2c1aed.html](https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art_7db50f28395b49e9851fb27e4d2c1aed.html)

## Topic 4: Industrial Development

Issuer: Suzhou Municipal People's Government  
Title: Notice of Suzhou Municipal People's Government on Issuing Several Measures to Support Innovation and Development of the Embodied AI Robotics Industry in Suzhou  
Date: June 9, 2025  
Background: To carry out the municipal Party committee and government's plan for promoting new industrialization, develop new quality productive forces, and boost innovation in the embodied AI robotics industry, the following measures are outlined.

Key points: ➤ **Key Tasks:**  
1. Support agglomeration of major projects.  
2. Facilitate capital expansion and production scaling of enterprises.  
3. Develop high-energy innovation platforms.  
4. Cultivate technology innovation entities.  
5. Strengthen public service platform development.  
6. Accelerate market entity incubation.  
7. Implement in-depth "Robotics+" application initiatives.  
8. Support development and application of robotics foundational models  
9. Promote pilot testing and initial deployment of innovative products.  
10. Enhance standardization system development.  
11. Strengthen financial capital support.  
12. Boost industrial talent development.

Source: <https://www.suzhou.gov.cn/szsrmzf/gbzfgfxwj/202506/f5d273adbfde4e0b8e9065c939955d15.shtml>

Issuer: General Office of Shanghai Municipal People's Government  
Title: Several Opinions of the Shanghai Municipal People's Government General Office on Further Deepening Reform and Innovation to Accelerate High-Quality Development of Science and Technology Services

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Date:	May 22, 2025
Background:	To further deepen reform and innovation, focus on strengthening entities, completing chains, and improving mechanisms, accelerate high-quality development of science and technology services, and enhance the overall efficiency of the scientific innovation system, the following opinions are proposed.
Key points:	<p>➤ <b>Key Tasks:</b></p> <ol style="list-style-type: none"><li><b>1. Elevate quality of science and technology service provision.</b> Promote open access to scientific innovation resources; innovate proof-of-concept facility construction and operation models; deepen reforms of scientific societies and academic journals; strengthen sci-tech consulting services and think tank development; reform professional talent training methods; facilitate IP transformation and utilization; and cultivate new models and business forms in sci-tech services.</li><li><b>2. Upgrade science and technology service markets.</b> Develop and open application scenarios for sci-tech services; Optimize fiscal funding for R&amp;D and innovation voucher mechanisms; Expand openness in sci-tech service sectors; Enhance global competitiveness of sci-tech service industry.</li><li><b>3. Strengthen factor support for science and technology services.</b> Expand professional talent pools; Optimize cross-border research data flow management; Support enterprise financing and cost-efficiency improvement; Foster brand development in sci-tech services; Improve advancement mechanisms for sci-tech service industry.</li></ol>
Source:	<a href="https://www.shanghai.gov.cn/nw12344/20250522/1cdffe7d0e214fc1a96521d9d84b618a.html">https://www.shanghai.gov.cn/nw12344/20250522/1cdffe7d0e214fc1a96521d9d84b618a.html</a>

## Topic 5: Housing

Issuer:	Suzhou Housing Provident Fund Management Center
Title:	Notice on Issuing the Implementation Rules for Piloting Housing Provident Fund Participation by Flexible Employment Personnel in Suzhou
Date:	May 8, 2025
Background:	To expand coverage of the housing provident fund system and effectively support flexible employment personnel in meeting their housing needs, these Implementation Rules are developed in accordance with local conditions in Suzhou.
Key points:	<p>➤ <b>Scope of Application:</b> This rule governs the contribution, use, supervision, and management of Housing Provident Funds for flexible employment personnel, as well as the supplementary housing provident funds for in-service employees of enterprises within Suzhou's administrative jurisdiction.</p> <p>➤ <b>Eligible Participants:</b> Natural persons engaged in flexible employment, including urban self-employed individuals such as part-time workers and those in new forms of employment, who are aged 16 or older and below the statutory retirement age. Extended to include residents of Hong Kong, Macao, Taiwan, and foreigners with permanent residency.</p>

Source:  **Effective Period:** Effective from July 1, 2025, with validity of three years.  
<https://www.suzhou.gov.cn/szsrmzf/bmwj/202505/b09c75cf03f0436fb4e413532399ea67.shtml>

## Topic 6: Urban Renewal

Issuer: Suzhou Bureau of Justice  
Title: Suzhou Urban Renewal Regulations  
Date: May 22, 2025  
Background: These Regulations are designed to standardize and encourage urban renewal efforts, promote high-quality urban growth, and develop a livable, business-friendly, resilient, and smart city in accordance with relevant laws, regulations, and local conditions.  
Key points:  **1. General Provisions.** Defines urban renewal activities covered; Principles for implementation; Government department responsibilities; Encourages autonomous renewal by property rights holders; Establishes public participation mechanisms; Promotes market entity involvement; Creates expert advisory committees; Develops unified urban renewal information system.  
**2. Planning and Programming.** Conducts urban health assessments; Formulates special and detailed plans; Establishes urban renewal project database; Prepares annual implementation plans.  
**3. Project Implementation.** Specifies implementation requirements; Requires implementation entity designation before project listing; Outlines project plan components and approval procedures.  
**4. Support Measures.** Develops sustainable renewal models; Provides multi-level funding support; Offers tax incentives and financial tools; Tailors land disposition methods by project type; Encourages essential infrastructure upgrades; Promotes self-renewal of old residential areas.  
**5. Special Provisions.** Low-Efficiency Industrial Land Renewal; Historical/Cultural Preservation. **6. Supervision and Management.**

Source: <https://www.suzhou.gov.cn/szsrmzf/gbdfxfg/202505/d2ae1c3185a14a7b9c4668415e4bdf4d.shtml>

# XJTLU University Research Centre for Urban and Environmental Studies

## (UES)

### Policy Brief

No. 45

July 2025

## National Level

### Macroeconomics and Regional Economics

☆ Notice of the State Council on Replicating and Promoting Pilot Measures for Comprehensive Alignment with International High-Standard Economic and Trade Rules to Advance High-Level Institutional Opening in Pilot Free Trade Zones

2025.07.03

☆ Notice on Measures to Promote Reinvestment by Foreign-Invested Enterprises in China (NDRC Foreign Capital [2025] No. 928)

2025.07.18

### Green and Low-Carbon

☆ Notice by the National Development and Reform Commission, Ministry of Industry and Information Technology, and National Energy Administration on Carrying Out Zero-Carbon Park Development

2025.07.08

### Digitalisation

☆ General Office of the Ministry of Housing and Urban-Rural Development: Notice on Issuing the Replicable Practices List for Developing Smart Construction (Fourth Batch)

2025.07.17

### Housing

☆ Regulations on Housing Leasing

2025.07.21

☆ General Office of the Ministry of Housing and Urban-Rural Development: Notice on Issuing the "Quality Housing" Development Practices (First Batch)

2025.07.02

### Urban Renewal

☆ General Office of the Ministry of Housing and Urban-Rural Development: Notice on Issuing the Guidelines for Urban Renewal Planning

2025.07.17

## Local Level

**Macroeconomics and Regional Economics**

☆ General Office of Jiangsu Provincial Government: Notice on Issuing Measures to Innovate and Enhance Digital Trade for Promoting High-Quality Development of Service Trade

2025.06.25

**Industrial Development**

☆ Notice on Conducting Evaluation Services for Technology-Based Small and Medium Enterprises in 2025

2025.07.10

## Topic 1: Macroeconomics and Regional Economics

Issuer: State Council of the People's Republic of China

Title: Notice of the State Council on Replicating and Promoting Pilot Measures for Comprehensive Alignment with International High-Standard Economic and Trade Rules to Advance High-Level Institutional Opening in Pilot Free Trade Zones

Date: July 3, 2025

Background: Proactively aligning with international high-standard economic and trade rules to ensure compatibility in regulations, institutional frameworks, governance approaches, and standards is a key step toward building a more open economy. To leverage the pilot experience of fully aligning with international high-standard economic and trade rules in the China (Shanghai) Pilot Free Trade Zone, expand the benefits of institutional innovation across wider regions, and promote deeper reforms and high-quality development through increased openness, this Notice outlines the requirements for replicating and promoting relevant measures.

Key point:

➤ **Key Tasks:**

1. Accelerate Trade in Services Opening.
2. Improve Liberalization and Facilitation of Goods Trade.
3. Lead Implementation of High-Standard Digital Trade Rules.
4. Strengthen Intellectual Property Rights Protection.
5. Reform the Government Procurement Sector.
6. Promote "Behind-the-Border" Management System Reforms.
7. Enhance Comprehensive Risk Prevention and Control Frameworks.

Source: [https://www.gov.cn/zhengce/content/202507/content\\_7030496.htm](https://www.gov.cn/zhengce/content/202507/content_7030496.htm)

Issuer: National Development and Reform Commission (NDRC)

Title: Notice on Measures to Promote Reinvestment by Foreign-Invested Enterprises in China (NDRC Foreign Capital [2025] No. 928)

Date: July 18, 2025

Background: To implement the decisions of the CPC Central Committee and the State Council, enhance efforts to attract and utilize foreign investment, and encourage onshore reinvestment by foreign-invested enterprises, the following policy measures are hereby announced upon approval by the State Council.

Key point:

➤ **Applicable Scope:**

This applies to legally established foreign-invested enterprises in China that reinvest undistributed profits or to foreign investors using legally obtained RMB or foreign exchange profits within China, for purposes such as: establishing new enterprises; increasing capital in existing enterprises; acquiring shares, equity interests, property shares, or similar rights in Chinese companies; or conducting investment projects within China.

➤ **Key Tasks:**

1. Establish localized reinvestment project databases and enhance project service guarantees.
2. Support flexible land use models (long-term industrial lease, lease-option arrangements, flexible tenure transfers) to reduce initial land costs.
3. Streamline licensing inheritance: Wholly-owned subsidiaries may inherit parental licenses through optimized procedures.
4. Implement tax incentives for foreign investors' onshore reinvestment.
5. Grant import equipment benefits to projects aligned with the Encouraged Foreign Investment Industries Catalogue.
6. Facilitate domestic foreign exchange (FX) transfers for reinvestment using legally obtained foreign exchange profits.
7. Exempt reinvestment registration for investments using FX capital or converted RMB (subject to negative list compliance and project legitimacy).
8. Optimize management of qualifying shareholder loans and Panda Bonds via "green channel" processing.
9. Encourage financial institutions to develop innovative products/services for reinvestment financing.
10. Pilot reinvestment information reporting and strengthen inter-agency data sharing.
11. Refine evaluation methodologies to assess reinvestment's socioeconomic contributions.

Source: [https://www.ndrc.gov.cn/xxgk/zcfb/tz/202507/t20250718\\_1399285.html](https://www.ndrc.gov.cn/xxgk/zcfb/tz/202507/t20250718_1399285.html)

Issuer: General Office of the People's Government of Jiangsu Province

Title: Notice of the Jiangsu Provincial Government General Office on Issuing Measures to Innovate and Upgrade Digital Trade for Promoting High-Quality Development of Service Trade

Date: June 25, 2025

Background: To implement the decisions of the CPC Central Committee and State Council, this initiative uses digital trade as the main driver to promote high-quality service trade growth. It aims to make Jiangsu a globally influential digital trade hub and service trade center, with goals for 2030: total service trade volume reaching RMB 600 billion; digitally-delivered service trade totaling RMB 300 billion (50% of total service trade).

Key point:

➤ **General Requirements:**

Fully implement the new development philosophy, ensuring the organic integration of top-level design and grassroots exploration. Follow the working mechanism of researching and creating lists of authorized matters in batches, introduce new reform measures, carry out a series of innovative trials, and expand a group of opening-up initiatives. This will contribute to and set examples for building a modern socialist country in all aspects.

➤ **Key Tasks:**

**1. Foster Digital Trade Innovation Clusters:** Advance institutional opening in digital trade; build ecosystem for digital trade agglomeration.

**2. Strengthen Industrial Empowerment:** Develop digital content trade through cultural industries; Expand digital technology trade in competitive sectors; Upgrade service outsourcing to digital services; Enhance digital ordering trade; Activate data industry potential.

**3. Build a new system for a higher-level open economy:** Boost international transportation capacity; Elevate global competitiveness of tourism services; Accelerate international education services; Support professional service trade; Expand imports of premium services.

**4. Optimize Development Framework:** Cultivate leading enterprises; Align domestic standards with international benchmarks; Integrate service trade with goods trade; Expand regional cooperation; Diversify global market channels.

**5. Enhance Policy Support Systems:** Establish coordinated implementation mechanisms; Strengthen digital infrastructure; Facilitate cross-border resource flows; Improve overseas expansion safeguards; Implement fiscal/tax/financial incentives; Build talent development pipelines; Upgrade statistical monitoring capabilities.

Source: [https://www.jiangsu.gov.cn/art/2025/7/2/art\\_46144\\_11593176.html](https://www.jiangsu.gov.cn/art/2025/7/2/art_46144_11593176.html)

## Topic 2: Green and Low-Carbon

Issuer: National Development and Reform Commission (NDRC), Ministry of Industry and Information Technology (MIIT), National Energy Administration (NEA)

Title: Joint Notice on Carrying Out Zero-Carbon Park Development

Date: July 8, 2025

Background: To implement the CPC Central Committee and State Council's decisions on advancing carbon peaking and carbon neutrality goals, accelerate the comprehensive green transition of socioeconomic development, and support qualified regions in establishing model zero-carbon parks. This initiative aims to: refine planning standards, technical equipment, business models, and management frameworks; systematically promote low/zero-carbon transformation of industrial parks; enhance carbon reduction and operational efficiency for parks and enterprises; provide robust support for achieving dual carbon objectives.

Key points:

- **Key Tasks:** 1. Accelerate energy structure transition in parks. 2. Advance energy conservation and carbon reduction. 3. Optimize industrial structure adjustment. 4. Strengthen resource efficiency and intensive utilization. 5. Upgrade infrastructure systems. 6. Promote application of advanced technologies. 7. Enhance energy-carbon management capabilities. 8. Support institutional innovation.
- **Supporting Measures:** 1. NDRC will coordinate existing funding channels. 2. Encourage local financial support mechanisms. 3. Eligible projects may access Local Government Special Bonds.
- **Implementation Framework:** 1. Strengthen interdepartmental

coordination. 2. Organize park applications and selection. 3. Execute substantive development activities. 4. Conduct phased evaluation and summarization.

Source: [https://www.ndrc.gov.cn/xxgk/zcfb/tz/202507/t20250708\\_1399055.html](https://www.ndrc.gov.cn/xxgk/zcfb/tz/202507/t20250708_1399055.html)

### Topic 3: Digitalisation

Issuer: General Office of the Ministry of Housing and Urban-Rural Development

Title: Notice on Issuing the Replicable Practices List for Developing Smart Construction (Fourth Batch)

Date: July 17, 2025

Background: In accordance with the Guidance on Promoting Coordinated Development of Smart Construction and Building Industrialization (Jianshi [2020] No. 60) and the Notice on Designating Smart Construction Pilot Cities (Jianshihan [2022] No. 82), local authorities have used demonstration projects to advance policy frameworks, industrial ecosystems, and technical pathways for smart construction. These efforts have led to significant progress in transforming the building sector. The Fourth Batch of Replicable Practices List is now issued for local adoption.

Key points: ➤ **Key Tasks:** 1. Refine Smart Construction Policy Framework. 2. Enrich Smart Construction Technical Systems. 3. Cultivate Smart Construction Industrial Ecosystem.

Source: [https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art\\_f2be1c1789944b298378e26cbaf542fa.html](https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art_f2be1c1789944b298378e26cbaf542fa.html)

### Topic 4: Housing

Issuer: State Council of the People's Republic of China

Title: Regulations on Housing Leasing

Date: July 21, 2025

Background: These Regulations are designed to: standardize housing leasing activities; protect the lawful rights of leasing parties; stabilize tenancy relationships; promote high-quality development of the housing rental market; and accelerate the establishment of a parallel rental-purchase housing system.

Key points: ➤ **Key Tasks:**

- 1. General Provisions:** applies to residential leasing activities and supervision on state-owned urban land.
- 2. Leasing Requirements:** landlords and tenants must sign contracts using authenticated identity.
- 3. Housing Leasing Enterprises:** the state improves policies to cultivate market-oriented, specialized leasing enterprises.
- 4. Real Estate Agencies:** agencies must maintain capital reserves, qualified personnel, and management capabilities commensurate with

operational scale.

**5. Supervision Mechanisms:** MOHURD and SAMR jointly issue model contracts for leases and brokerage services.

**6. Legal Liability:** violations shall be penalized in accordance with relevant laws, regulations, and rules.

**7. Supplementary Provisions:** effective date: September 15, 2025.

Source: [https://www.gov.cn/zhengce/content/202507/content\\_7032955.htm](https://www.gov.cn/zhengce/content/202507/content_7032955.htm)

Issuer: General Office of the Ministry of Housing and Urban-Rural Development

Title: Notice on Issuing the Quality Housing Development Practices (First Batch)

Date: July 2, 2025

Background: To implement the CPC Central Committee and State Council's decisions on Quality Housing development and enhance nationwide implementation, MOHURD has compiled exemplary practices into this inaugural reference list for localized adaptation.

Key points: ➤ **Key Tasks:**

**1. Policy Advancement Mechanisms:** Strengthen process supervision; Enhanced interdepartmental coordination; Optimize support measures.

**2. Technical Foundation Enhancement:** Elevate construction standards; Issue technical guidelines; Conduct design competitions.

**3. Demonstration Model Development:** Create new-construction exemplars; Pilot heritage-to-quality transformations.

**4. Technology Integration:** Advance R&D initiatives; Accelerate adoption of innovative technologies.

**5. Property Service Optimization:** Upgrade service quality; Innovate smart property management models.

**6. Industrial Ecosystem Development:** Promote residential industrialization; Cultivate industry clusters.

Source: [https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art\\_967ddc12d2754f94978c64b0c031db1f.html](https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art_967ddc12d2754f94978c64b0c031db1f.html)

## Topic 5: Urban Renewal

Issuer: General Office of the Ministry of Housing and Urban-Rural Development

Title: Notice on Issuing the Guidelines for Urban Renewal Planning

Date: July 17, 2025

Background: To embody the spirit of the Central Urban Work Conference and the Opinions on Sustained Urban Renewal Actions issued by the General Office of the CPC Central Committee and the State Council, these Guidelines offer guidance for developing specialized urban renewal plans. They set up a three-layer implementation system: Specialized Planning → Area Strategy → Project Implementation.

Key points: ➤ **Planning Framework Requirements:** Urban renewal plans must: 1. Align with national socioeconomic development plans. 2. Comply with territorial spatial master plans. 3. Maintain interlinkage with sectoral special plans. Serve as basis for: Project execution; Central funding applications; Special-purpose bonds; Renewal project financing. Core Components: Urban Health Diagnostics; Planning Objectives; Key Tasks; Urban Design Standards; Area-Specific Guidance; Project Portfolio; Implementation Safeguards.

#### **Implementation Safeguards:**

1. Funding through municipal budgets.
2. Mandatory renewal effectiveness evaluations.
3. Expedited revision of detailed plans when required.
4. Standardized archival protocols for planning documents.
5. Professional capacity-building initiatives.
6. Development of localized technical standards.

Source: [https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art\\_c2f8e25bece84825bd3d469ed24e6f35.html](https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art_c2f8e25bece84825bd3d469ed24e6f35.html)

## **Topic 6: Industrial Development**

Issuer: Suzhou Municipal Bureau of Science and Technology

Title: Notice on Conducting Evaluation Services for Technology-Based Small and Medium Enterprises in 2025

Date: July 3, 2025

Background: This notice forwards Jiangsu Provincial Department of Science and Technology's Notice on 2025 Provincial Evaluation Services for Technology-Based SMEs (Suke Gao Fa [2025] No. 124, Attachment 1) and specifies local implementation requirements.

Key points: ➤ **Key Tasks:**

1. Evaluation Framework:  
Adopts an enterprise self-assessment approach with jurisdiction-based administration and provincial supervision. Processing is fully conducted online through the Gradient Cultivation Platform for High-Quality SMEs (<https://zjtx.miit.gov.cn/>) and is subsequently integrated into the Technology-Based SME Evaluation System. This framework complies with the Evaluation Measures for Technology-Based SMEs (Guoke Fazheng [2017] No. 115) and the Service Guidelines for Technology-Based SME Evaluation (Guoke Huo [2022] No. 67).

2. Local Implementation:  
District-level Science and Technology authorities shall be responsible for the organization and execution of the process, including document-based review and on-site verification.

Source: <https://one.sipac.gov.cn/sipzcts/#/business/detail?policyId=62bc8ea7-a1f3-4ba8-84d8-f2788dfa770f>

# XJTLU University Research Centre for Urban and Environmental Studies

## (UES)

### Policy Brief

No. 46

August 2025

## National Level

### Digitalization

☆ Opinions of the State Council on Further Implementing the "Artificial Intelligence +" Initiative

2025.08.26

### Industrial Development

☆ Approval of the State Council on the "Plan for the Open and Innovative Development of the Whole Biomedical Industry Chain in China (Jiangsu) Pilot Free Trade Zone"

2025.08.21

## Local Level

### Industrial Development

☆ Notice from the General Office of the People's Government of Shanghai Municipality on Issuing the "Implementation Plan for the Development of the Embodied Intelligence Industry in Shanghai Municipality"

2025.08.06

☆ Notice from the Municipal People's Government on Issuing the "Several Measures for Suzhou City to Accelerate the Development of the AI Chip Industry"

2025.07.28

☆ Notice from the General Office of the People's Government of Shanghai Municipality on Issuing the "Several Measures of Shanghai Municipality to Support Enterprises in Strengthening Basic Research and Enhancing New Drivers for High-Quality Development"

2025.08.04

### Macroeconomics and Regional Economics

☆ Notice from the General Office of the People's Government of Pudong New Area on Issuing the "Action Plan for High-Quality Advancement of the Construction of a Benchmark Financial Technology Agglomeration Area in Pudong New Area"

2025.08.04

**Green and Low-Carbon**

☆ Notice from the General Office of the People's Government of Shanghai Municipality on Issuing the "Action Plan for the Comprehensive Deepening Reform of the Shanghai Carbon Market (2026-2030)" 2025.08.14

**High-quality Development**

☆ Notice from the Municipal Government Office on Issuing the "Action Plan for the Construction of 'High-Quality Suzhou' (2025)" 2025.07.25

**Real Estate**

☆ Notice on Optimizing and Adjusting the Policies and Measures for the Real Estate Market in This Municipality 2025.08.25

☆ Opinions of the General Office of the People's Government of Shanghai Municipality on Promoting the Renewal and Upgrading of Commercial Buildings 2025.07.29

## Topic 1: Digitalization

Issuer:	State Council of the People's Republic of China
Title:	Opinions of the State Council on Further Implementing the "Artificial Intelligence +" Initiative
Date:	August 26, 2025
Background:	To further implement the "Artificial Intelligence +" Initiative, promote in-depth and broad integration of artificial intelligence (AI) across all sectors and fields of the economy and society, reshape the paradigms of human production and life, drive a revolutionary leap in productive forces and in-depth changes in production relations, and accelerate the development of a new pattern of intelligent economy and intelligent society that features human-machine collaboration, cross-boundary integration, and co-creation and sharing, the following opinions are hereby presented.
Key point:	<p>➤ <b>Key Tasks:</b></p> <ul style="list-style-type: none"><li><b>1. AI + Science and Technology:</b> Accelerate the process of scientific discovery; Drive innovation in technology R&amp;D models and improve R&amp;D efficiency; Innovate research methods in philosophy and social sciences.</li><li><b>2. AI+ Industrial Development:</b> Foster new intelligent-native models and business formats; Promote the intelligent development of all factors in the industrial sector; Accelerate the digital and intelligent transformation and upgrading of agriculture; Innovate new development models for the service sector.</li><li><b>3. AI + Consumption Quality Improvement:</b> Expand new scenarios for service consumption; Foster new business formats for product consumption.</li><li><b>4. AI + People's Well-being:</b> Create more intelligent ways of working; Promote more effective ways of learning; Build a better life with higher quality.</li><li><b>5. AI + Governance Capacity:</b> Create a new vision of human-machine coexistence in social governance; Build a new pattern of diversified co-governance in security governance; Jointly create a new landscape for ecological governance in the "Beautiful China" initiative.</li><li><b>6. AI + Global Cooperation:</b> Promote the inclusive sharing of AI; Jointly build a global governance system for AI.</li><li><b>7. Enhance the foundational capabilities of AI models.</b></li><li><b>8. Strengthen innovation in data supply.</b></li><li><b>9. Strengthen the coordination of intelligent computing power.</b></li><li><b>10. Optimize the environment for AI application development.</b></li><li><b>11. Promote the prosperity of the AI open-source ecosystem.</b></li><li><b>12. Strengthen the development of AI talent teams.</b></li><li><b>13. Strengthen policy and legal guarantees for AI development.</b></li><li><b>14. Enhance AI security capabilities and standards.</b></li></ul>

Source: [https://www.gov.cn/zhengce/content/202508/content\\_7037861.htm](https://www.gov.cn/zhengce/content/202508/content_7037861.htm)

## Topic 2: Industrial Development

Issuer: State Council of the People's Republic of China

Title: Approval of the State Council on the "Plan for the Open and Innovative Development of the Whole Biomedical Industry Chain in China (Jiangsu) Pilot Free Trade Zone"

Date: August 21, 2025

Background: In principle, the "Plan for the Open and Innovative Development of the Whole Biomedical Industry Chain in China (Jiangsu) Pilot Free Trade Zone" (hereinafter referred to as the "Plan") is approved. All relevant parties shall carefully organize the implementation of the Plan.

Key points: ➤ **Key Tasks:** The implementation of the plan will be guided by Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era. It will thoroughly carry out the directives of the 20<sup>th</sup> National Congress of the Communist Party of China and the Second and Third Plenary Sessions of the 20th Central Committee. The approach will adhere to the general work guideline of pursuing progress while maintaining stability. The new development philosophy will be fully and accurately implemented, and efforts will be made to accelerate the building of a new development pattern. The focus will be on promoting high-quality development and better balancing growth and security. With high-level opening-up as the guiding principle and institutional innovation as the core, pioneering and integrated efforts will be undertaken to advance the integrated and innovative development of the entire biomedical industry chain. The goal is to make China (Jiangsu) Pilot Free Trade Zone a globally influential biomedical industry cluster and a more internationally competitive hub for biomedical innovation and development.

Source: [https://www.gov.cn/zhengce/content/202508/content\\_7037374.htm](https://www.gov.cn/zhengce/content/202508/content_7037374.htm)

Issuer: Shanghai Municipal People's Government

Title: Notice from the General Office of the Shanghai Municipal People's Government on Issuing the "Implementation Plan for the Development of the Embodied Intelligence Industry in Shanghai"

Date: August 6, 2025

Background: To thoroughly implement the spirit of the Central Economic Work Conference, fulfill the national deployment to accelerate the development of the "Artificial Intelligence +" initiative, seize opportunities in embodied intelligence, speed up the creation of an innovative cluster ecosystem for future industries, and strive to establish a global hub for embodied intelligence industry innovation. This plan is formulated to realize "Moli Jushen" (a Shanghai-specific initiative to gather and energize embodied intelligence resources).

Key points: ➤ **Main Objectives:** In line with the overall principles of "model-driven, application demonstration, cluster-chain synergy, and open-source ecosystem," by 2027, through advancing significant technological research, developing typical application demonstrations, establishing industrial characteristic clusters, and creating high-quality open-source projects, the following goals will be achieved: Make at least 20 breakthroughs in core algorithms and technologies in areas such as embodied models and embodied corpora; Establish at least 4 high-quality incubators for embodied intelligence; Achieve the clustering of 100 leading enterprises in the industry, the deployment of 100 innovative application scenarios, and the promotion of 100 internationally advanced products; The core industry scale of embodied intelligence in this city will exceed RMB 50 billion.

➤ **Key Tasks:** 1. Model Innovation Driven. 2. Building Public Platforms. 3. Application Demonstration Benchmarks. 4. Cluster-Chain Synergy Development. 5. Shaping a First-Class Ecosystem.

Source: <https://www.shanghai.gov.cn/nw12344/20250806/f9cb53544505426d807055ca20bd69fc.htmlw>

Issuer: Suzhou Municipal People's Government

Title: Notice from Suzhou Municipal People's Government on Issuing the "Several Measures for Suzhou City to Accelerate the Development of the AI Chip Industry"

Date: July 28, 2025

Background: To capitalize on the rapid progress and development of artificial intelligence (AI) technology, leverage the city's industrial strengths in semiconductors and integrated circuits, accelerate innovation breakthroughs and the clustering of AI chip industry development, and develop these measures in conjunction with the actual growth of the city's industry.

Key points: ➤ **Key Tasks:** 1. Strengthen Leading Core Enterprises. 2. Layout and Construction of Innovation Platforms. 3. Gather High-End Chip Talents. 4. Achieve Breakthroughs in Key Technologies. 5. Support Standard Development. 6. Promote Mass Production of Key Products. 7. Accelerate Industrial Synergy and Linkage. 8. Open Large-Scale Application Scenarios. 9. Strengthen Financial Support. 10. Build a Diversified Industrial Ecosystem.

Source: <https://www.suzhou.gov.cn/szsrmzf/zfwj/202507/39ef4a8f633e4a4baa724a1312bce59c.shtml>

Issuer: Shanghai Municipal People's Government

Title: Notice from the General Office of the Shanghai Municipal People's Government on Issuing the "Several Measures of Shanghai Municipality to Support Enterprises in Strengthening Basic Research and Enhancing New Drivers for High-Quality Development"

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Date:	August 4, 2025
Background:	To accelerate the improvement of diversified investment mechanisms for basic research, further strengthen enterprises' dominant role in scientific and technological innovation, guide leading technology companies to act as "setters of research topics," "evaluators of research outcomes," and "implementers of research tasks," and enhance their capabilities in basic research and original innovation in line with the development of Shanghai's key and future industries, the following measures are established.
Key points:	➤ <b>Key Tasks:</b> 1. Support enterprises in participating in decision-making and consultation on basic research. 2. Support enterprises in in-depth implementation of the "Explorer Program" with the government. 3. Support enterprises in leading in-depth industry-university-research cooperation. 4. Support enterprises in continuously increasing investment in basic research. 5. Support enterprises in establishing public welfare funds for basic research. 6. Support enterprises in using shared services of scientific instruments and facilities. 7. Support enterprises in enjoying tax incentives for investment in basic research. 8. Support enterprises in improving the assessment and evaluation system. 9. Strengthen statistical monitoring, encouragement and guidance.
Source:	<a href="https://www.shanghai.gov.cn/nw12344/20250804/43b8c7337f814fb197fc6c3a532babec.html">https://www.shanghai.gov.cn/nw12344/20250804/43b8c7337f814fb197fc6c3a532babec.html</a>

### Topic 3: Macroeconomics and Regional Economics

Issuer:	Shanghai Municipal People's Government
Title:	Notice from the General Office of the People's Government of Pudong New Area on Issuing the "Action Plan for High-Quality Advancement of the Construction of a Benchmark Financial Technology Agglomeration Area in Pudong New Area"
Date:	August 4, 2025
Background:	To implement the requirements of the "Notice on Issuing the 'Action Plan for High-Quality Advancement of the Construction of a Global Financial Technology Center in Shanghai'" (Hufuban Fa [2024] No. 14) issued by the General Office of the Shanghai Municipal People's Government, we will leverage the policy advantages and comprehensive reform demonstration effects of the China (Shanghai) Pilot Free Trade Zone and the Leading Area for Socialist Modernization Construction. The goal is to build a financial technology industry cluster, promote advanced technological research and practical application of financial technology, improve the efficiency of financial services in supporting the real economy, and develop Pudong New Area into a benchmark financial technology hub. This action plan is hereby established.
Key points:	➤ <b>Key Tasks:</b> 1. Cultivate and introduce benchmark financial technology enterprises. 2. Build benchmark financial technology parks. 3. Promote the clustered development of the financial technology industry. 4. Develop a

hub for financial technology scenario application. 5. Develop a hub for financial technology innovation. 6. Develop a hub for financial technology talent development. 7. Enhance the "Pudong Financial Technology" brand influence. 8. Improve the investment and financing system for financial technology enterprises. 9. Strengthen the legal and regulatory safeguards for financial technology. 10. Increase risk prevention in the financial technology sector.

Source: <https://www.shanghai.gov.cn/nw12344/20250804/0baf0641fad547f98421e60031b3414d.html>

## Topic 4: Green and Low-Carbon

Issuer: Shanghai Municipal People's Government

Title: Notice from the General Office of the Shanghai Municipal People's Government on Issuing the "Action Plan for the Comprehensive Deepening Reform of the Shanghai Carbon Market (2026-2030)"

Date: August 14, 2025

Background: To improve the green and low-carbon development mechanism, establish and refine a carbon emission rights trading system that is organically linked to Shanghai's goals for carbon peaking and neutrality, effectively supplements the national carbon market, and aligns with international carbon market rules; build a well-regulated, credible, transparent, and widely-participated voluntary greenhouse gas emission reduction management system; gradually develop a carbon pricing mechanism centered around the carbon market; and develop the Shanghai Carbon Market into a hub for carbon trading, finance, pricing, and innovation with international influence. This action plan has been formulated.

Key points:

### Key Tasks:

- 1. Enhance the Carbon Emission Rights Trading Market** by establishing and refining the total quota management system, gradually expanding market coverage in stages, optimizing greenhouse gas emission accounting and reporting methods, and steadily increasing the share of paid allocations. Also, standardize the paid competitive bidding process and quota carry-over mechanisms, while establishing a comprehensive greenhouse gas emission reporting and carbon market information dissemination system.
- 2. Promote voluntary greenhouse gas emission reductions** by encouraging enterprises to take independent action. Improve the sustainability and management of the carbon-inclusive mechanisms, continually innovate incentive strategies within these mechanisms, and support the implementation of carbon neutrality for major events.
- 3. Strengthen carbon market innovation capacity** by developing and enhancing support and supervision systems, diversifying carbon finance products and services, and creating better coordination between the carbon market and green finance sector. Additionally, foster the growth of

technical service institutions and increase the supply of specialized market talents.

Source: <https://www.shanghai.gov.cn/nw12344/20250814/53e2be9dc09a47c6988e86cc88cfe7b9.html>

## Topic 5: High-quality Development

Issuer: Suzhou Municipal People's Government

Title: Notice from Suzhou Municipal Government Office on Issuing the "Action Plan for the Construction of 'High-Quality Suzhou' (2025)"

Date: July 25, 2025

Background: To thoroughly implement the decision-making arrangements of the CPC Jiangsu Provincial Committee and Jiangsu Provincial People's Government on building "High-Quality Jiangsu," focus on creating brands through quality, expand markets via brands, and drive growth through markets. This action plan is designed to comprehensively advance the construction of "High-Quality Suzhou."

Key points:

➤ **Key Tasks:**  
**1. Strengthening Quality Support:** Further advancing the development of quality-driven enterprises, industrial chains, and counties; Increasing the supply of high-quality products; Promoting the quality improvement of service supply; Enhancing the quality of construction projects.

**2. Strengthening Brand Leadership:** Building a Suzhou brand matrix; Strengthening brand promotion and protection.

**3. Deepening Technological Empowerment:** Promoting quality-driven development; Implementing the metrology foundation project; Strengthening standard support and leadership; Improving the service efficiency of quality infrastructure.

**4. Strictly Safeguarding Safety:** Strengthening comprehensive food safety management; Enhancing the quality and safety of pharmaceuticals and medical devices; Improving the whole-chain supervision of industrial product quality and safety; Enhancing the safety supervision level of special equipment.

**5. Optimizing the Consumption Environment:** Creating a reassuring consumption environment; Promoting the efficiency of consumer rights protection.

**6. Building Quality Co-Governance:** Strengthening quality culture and talent development; Improving the multi-dimensional quality co-governance mechanism.

Source: <https://www.suzhou.gov.cn/szsrmzf/zfbgswj/202507/fa0516ff730a4b31812b5b9f57d60b55.shtml>

## Topic 6: Real Estate

Issuer: Shanghai Municipal Commission of Housing and Urban-Rural Development

Title:	Notice on Optimizing and Adjusting Real Estate Policies and Measures in This Municipality
Date:	August 25, 2025
Background:	To better meet residents' rigid housing needs and diversified improvement-oriented housing needs, and promote the stable and healthy development of the real estate market, the six authorities listed above jointly issued this Notice on August 25, 2025. The policy package includes adjustments to housing purchase restrictions, optimization of housing provident fund policies, improvements to personal housing credit, and enhancements to the personal housing property tax system.
Key points:	<p>➤ <b>Key Tasks:</b></p> <ol style="list-style-type: none"><li><b>1. Adjusting Housing Purchase Restrictions:</b> Uncapped purchases outside the Outer Ring Road; equal treatment for single adults.</li><li><b>2. Optimizing Housing Provident Fund Policies:</b> Higher loan limits for green buildings; allowing down payment withdrawals; enabling combined withdrawal and loan options.</li><li><b>3. Optimizing Commercial Personal Housing Loan Pricing:</b> Implementing a unified interest rate system; offering more flexible down payment options.</li><li><b>4. Enhancing Personal Housing Property Tax:</b> Providing exemptions for non-Shanghai hukou first homes; allowing tax deductions for additional properties; applying these measures retroactively.</li></ol>
Source:	<a href="https://zjw.sh.gov.cn/gzdt/20250825/cae21683860f492083b85d383d495a19.html">https://zjw.sh.gov.cn/gzdt/20250825/cae21683860f492083b85d383d495a19.html</a>
Issuer:	Shanghai Municipal People's Government
Title:	Implementation Opinions of the General Office of the Shanghai Municipal People's Government on Promoting the Renewal and Upgrading of Commercial Buildings
Date:	July 29, 2025
Background:	To further support urban renewal, promote the high-quality development of commercial buildings, improve Shanghai's urban function level and quality, and accelerate the construction of the "Five Centers" (International Economic Center, International Financial Center, International Trade Center, International Shipping Center, and International Science and Technology Innovation Center), the Shanghai Municipal People's Government hereby submits the following implementation opinions on advancing the renewal and upgrading of commercial buildings.
Key points:	<p>➤ <b>Key Tasks:</b></p> <ol style="list-style-type: none"><li>Support the comprehensive renewal and upgrade of commercial functions.</li><li>Improve the operational and service capabilities of business districts and commercial buildings.</li></ol>

3. Secure space for industrial development.
4. Foster functional integration and support enhancements.
5. Upgrade block environments and infrastructure.
6. Drive overall regional renewal and pattern development.
7. Develop a coordinated mechanism for commercial building renewal.
8. Enhance support and guarantees for high-quality growth.

Source: <https://www.shanghai.gov.cn/nw12344/20250729/dc6a7bdc2c9a44598611f3499527442c.html>

# XJTLU University Research Centre for Urban and Environmental Studies

## (UES)

### Policy Brief

No. 47

Sep 2025

## National Level

### Macroeconomics and Regional Economics

- ☆ Opinion of the General Office of the Communist Party of China Central Committee and the General Office of the State Council on Promoting Green and Low-Carbon Transition and Strengthening the Construction of the National Carbon Market Aug 25, 2025
- ☆ Reply of the State Council on the Implementation Plan for the Comprehensive Reform Pilot of Market-Oriented Allocation of Factors in Some Regions Across the Country Sep 11, 2025
- ☆ Notice of the National Development and Reform Commission and the National Energy Administration on Improving the Price Mechanism to Promote the Local Consumption of New Energy Power Generation Sep 12, 2025
- ☆ Notice of the General Office of the National Development and Reform Commission on Further Doing a Good Job in the Regular Application and Recommendation of Real Estate Investment Trusts (REITs) in the Infrastructure Field Sep 12, 2025

### High-Quality Development

- ☆ Opinion of the Communist Party of China Central Committee and the State Council on Promoting High-Quality Urban Development Aug 28, 2025

## Local Level

### Macroeconomics and Regional Economics

- ☆ Several Measures for Jiangsu Province to Implement the Three-Year Action for Optimizing the Consumption Environment Sep 03, 2025

### Industrial Development

- ☆ Notice of the General Office of the Shanghai Municipal People's Government on Issuing the "Action Plan for Promoting the Whole-Industry-Chain Development of Shanghai's High-End Medical Device Industry" Sep 15, 2025

**Housing**

☆ Notice of the Municipal Government on Issuing the Implementation Measures for Suzhou City to Develop Indemnificatory Rental Housing Sep 08, 2025

**Digitalization**

☆ Notice of the Municipal Government Office on Issuing the Action Plan for Suzhou City to Accelerate the Construction of an “Artificial Intelligence +” City (2025-2026) Sep 16, 2025

## Topic 1: Macroeconomics and Regional Economics

Issuer:	General Office of the Communist Party of China (CPC) Central Committee; General Office of the State Council
Title:	Opinion on Promoting Green and Low-Carbon Transition and Strengthening the Construction of the National Carbon Market
Date:	August 25, 2025
Background:	The carbon market serves as a pivotal policy instrument, utilizing market mechanisms to proactively combat climate change and expedite the extensive green transition in economic and social development. Presently, China has established two national-level carbon markets: the National Emissions Trading Market, which mandates emission reduction obligations for key emitters, and the National Voluntary Greenhouse Gas Emission Reduction Trading Market, designed to incentivize voluntary emission reductions within society. The objective is to develop a more effective, dynamic, and globally influential national carbon market.
Key point:	<p>➤ <b>Key Tasks:</b></p> <ol style="list-style-type: none"><li><b>Accelerate the development of the National Emissions Trading Market:</b> Expand the coverage of the National Emissions Trading Market; Improve the carbon emission allowance management system; Strengthen guidance and supervision over pilot carbon emissions trading markets.</li><li><b>Actively advance the National Voluntary Greenhouse Gas Emission Reduction Trading Market:</b> Speed up the development of the voluntary emission reduction trading market; Promote the application of certified voluntary emission reductions (CCERs).</li><li><b>Enhance the vitality of the carbon market:</b> Diversify trading products; Expand the pool of trading entities; Strengthen supervision over market transactions.</li><li><b>Comprehensively boost capacity building for the carbon market:</b> Improve the management system and supporting frameworks; Strengthen the management of carbon emission accounting and reporting; Standardize carbon emission verification; Intensify whole-process supervision of carbon emission data quality; Strengthen supervision over technical service institutions; Improve the information disclosure system.</li><li><b>Strengthen guarantees for organization and implementation.</b></li></ol>
Source:	<a href="https://www.gov.cn/zhengce/202508/content_7037718.htm">https://www.gov.cn/zhengce/202508/content_7037718.htm</a>

Issuer:	State Council
Title:	Reply of the State Council on the Implementation Plans for the Comprehensive Reform Pilot of Market-Oriented Allocation of Factors in Some Regions Across the Country
Date:	September 11, 2025
Background:	It is approved that, starting from the date of this reply, a two-year comprehensive reform pilot for market-oriented factor allocation will be launched in ten

regions: Beijing Sub-center, key cities in Southern Jiangsu, Hangzhou-Ningbo-Wenzhou, Hefei Metropolitan Circle, Fuzhou-Xiamen-Quanzhou, Zhengzhou, Changsha-Zhuzhou-Xiangtan, nine mainland cities of the Guangdong-Hong Kong-Macao Greater Bay Area, Chongqing Municipality, and Chengdu. The relevant implementation plans are generally approved, and all regions shall carefully coordinate their implementation.

Key point:

➤ **Key Tasks (Taking the Implementation Plan for the Comprehensive Reform Pilot of Market-Oriented Allocation of Factors in Key Cities in Southern Jiangsu as an Example):**

- 1. Advance the reform of market-oriented allocation of technology factors:** Deepen the reform of the science and technology system; Accelerate the improvement of systems related to the transformation of technological achievements; Promote collaborative technological innovation in pilot regions; Build a financial service industry chain with financial technology as the core.
- 2. Further improve the efficiency of land factor allocation:** Deepen the reform of the land management system; Establish and improve a unified urban-rural construction land market; Deepen the reform of market-oriented allocation of industrial land; Revitalize existing construction land through market-based means.
- 3. Facilitate the free and orderly flow of human resource factors:** Further advance the reform of the household registration system; Strengthen the coordination of human resource policies; Promote joint talent recruitment and cultivation.
- 4. Accelerate the cultivation and improvement of the data factor market:** Accelerate the opening, sharing and application of data; Support the cultivation of the data market; Promote the all-round digital transformation of cities.
- 5. Promote the market-oriented linkage of capital factors:** Innovate regional capital supply methods; Improve the multi-level capital market; Advance the application of digital technology in the financial field.
- 6. Improve the market-oriented allocation system of resource and environmental factors:** Improve the market-based transaction mechanism for resources; Conduct in-depth exploration of the mechanism for realizing the value of ecological products; Advance pilot reforms and innovations in green finance.
- 7. Comprehensively improve the efficiency of coordinated factor allocation:** Strengthen factor guarantees for new business forms, new fields and the service industry; Accurately attract and gather high-end global innovation resources; Strengthen the optimal allocation of factors across regions and between urban and rural areas; Enhance the ability of emergency factor allocation.

Source:

[https://www.gov.cn/zhengce/content/202509/content\\_7040121.htm](https://www.gov.cn/zhengce/content/202509/content_7040121.htm)

Issuer: National Development and Reform Commission (NDRC); National Energy Administration (NEA)

Title: Notice of the National Development and Reform Commission and the National Energy Administration on Improving the Price Mechanism to Promote the Local Consumption of New Energy Power Generation

Date: September 12, 2025

Background: Vigorously promoting the development and utilization of new energy resources such as wind and solar energy is of great significance for advancing the green and low-carbon transition of energy and achieving the goals of carbon peaking and carbon neutrality. Developing the local consumption of new energy is a key approach to boosting the development and utilization of new energy resources and meeting enterprises' demand for green energy consumption.

Key point:

➤ **Key Tasks:**

1. Public Power Grids Provide Stable Supply Guarantee Services.
2. Local Consumption Projects Fairly Bear Stable Supply Guarantee Costs.
3. Local Consumption Projects Participate in the Power Market on an Equal Basis.
4. Ensure Organization and Implementation.

Source: [https://www.ndrc.gov.cn/xxgk/zcfb/tz/202509/t20250912\\_1400444.html](https://www.ndrc.gov.cn/xxgk/zcfb/tz/202509/t20250912_1400444.html)

Issuer: General Office of the National Development and Reform Commission (NDRC)

Title: Notice on Further Improving the Regular Application and Recommendation Work for Real Estate Investment Trusts (REITs) in the Infrastructure Field

Date: September 12, 2025

Background: To further implement the decisions and arrangements of the Communist Party of China's Central Committee and the State Council, and in accordance with the requirements outlined in the Opinions of the General Office of the State Council concerning the Further Revitalization of Stock Assets and the Expansion of Effective Investment, as well as the Notice from the National Development and Reform Commission regarding the Full Promotion of the Regular Issuance of Infrastructure Real Estate Investment Trusts (REITs) Projects, this notification is hereby issued to enhance the procedures for the regular submission and recommendation of Infrastructure REITs and to facilitate the high-quality development of Infrastructure REITs.

Key point:

➤ **Key Tasks:**

1. **Continuously Promote Market Expansion and Capacity Enhancement:** Attach great importance to the application work of Infrastructure REITs; Accelerate the regular application of projects involving mature asset types; Actively advance the recommendation and issuance of projects involving new asset types; Vigorously support the issuance and listing of projects with private investment; Strengthen efforts in project cultivation and reserve.

2. **Actively support the acquisition of new projects through follow-on offerings:** Simplify the application process for newly acquired projects; Expand the scope of assets for newly acquired projects.
3. **Conduct high-quality and efficient project review:** Adhere to the focus of recommendation priorities; Ensure the completeness of investment management procedures; Give full play to the driving role of recycled funds.
4. **Effectively strengthen organizational guarantees:** Earnestly improve work efficiency; Enhance the level of information-based management; Improve the regular communication mechanism.

Source: [https://www.ndrc.gov.cn/xxgk/zcfb/tz/202509/t20250912\\_1400441.htm](https://www.ndrc.gov.cn/xxgk/zcfb/tz/202509/t20250912_1400441.htm)

Issuer: Jiangsu Provincial Administration for Market Regulation; Jiangsu Provincial Development and Reform Commission; Jiangsu Provincial Department of Industry and Information Technology; Jiangsu Provincial Department of Commerce; Jiangsu Provincial Department of Culture and Tourism

Title: Several Measures of Jiangsu Province for Implementing the Three-Year Action to Optimize the Consumption Environment

Date: September 3, 2025

Background: To implement the *Three-Year Action Plan for Optimizing the Consumption Environment (2025-2027)* issued by the State Administration for Market Regulation and four other ministries, comprehensively optimize the consumption environment, effectively boost consumer confidence and expectations, stimulate the vitality of the consumer market, and improve people's quality of life, the following implementation measures are put forward in light of the actual situation of Jiangsu Province.

Key point:

➤ **Key Tasks:**

1. **Implement the Action to Improve the Quality of Consumption Supply:** Enhance the quality of physical consumption; Improve the quality of service consumption; Create more consumption scenarios.
2. **Implement the Action to Optimize the Consumption Order:** Firmly hold the bottom line of consumption safety; Rectify the market transaction environment; Standardize the market competition order; Improve the comprehensive governance mechanism.
3. **Implement the Action to Improve the Efficiency of Consumer Rights Protection:** Strengthen the source resolution of consumer disputes; Enhance administrative mediation of consumer disputes; Strengthen judicial protection of consumers' rights and interests; Innovate the multi-dimensional resolution of consumer disputes.
4. **Implement the Action for Joint Governance of the Consumption Environment:** Fulfill the main responsibilities of enterprises; Promote industry self-regulation; Strengthen the construction of consumer association organizations; Enhance social supervision and guidance.
5. **Implement the Action to Lead the Optimization of the Consumption Environment:** Highlight innovation-driven development; Emphasize the

leading role of benchmarks; Encourage regional pilot initiatives; Deepen international cooperation.

Source: <https://one.sipac.gov.cn/sipzcts/#/business/detail?policyId=8fa498f4-bb93-4962-9042-5719c6dbe118>

## Topic 2: High-Quality Development

Issuer: Communist Party of China (CPC) Central Committee; State Council of the People's Republic of China

Title: Opinion of the Communist Party of China Central Committee and the State Council on Promoting the High-Quality Development of Cities

Date: August 28, 2025

Background: Cities are vital centers for modernisation and key spaces for people's happy lives. China's urbanization is shifting from rapid growth to steady development, and urban growth is transitioning from large-scale expansion to improving the quality and efficiency of existing urban areas. To speed up the transformation of urban development patterns and promote high-quality city development, the following opinions are hereby presented.

Key points:

- **General Requirements:** Transform the concept of urban development, with a stronger focus on people-centered development; Transform the mode of urban development, with a stronger focus on intensiveness and efficiency; Transform the driving force of urban development, with a stronger focus on distinctive development; Shift the focus of urban work, with a stronger focus on investment in governance; Improve the methods of urban work, with a stronger focus on overall coordination.
- **Main Goals:** By 2030: Significant progress will be made in building modern people-centered cities; policies and systems adapting to the high-quality development of cities will be continuously improved; the conversion of old and new driving forces will be accelerated; the quality of human settlements will be significantly enhanced; green transformation will be further advanced; the foundation for safety will be solidly consolidated; cultural charm will be fully demonstrated; and governance capacity will be greatly improved. By 2035: The construction of modern people-centered cities will be basically completed.
- **Key Tasks:** 1. Optimize the Modern Urban System. 2. Foster and Strengthen New Driving Forces for Urban Development. 3. Create High-Quality Urban Living Spaces. 4. Promote Green and Low-Carbon Transformation of Urban Development. 5. Enhance Urban Safety and Resilience. 6. Promote the Prosperous Development of Urban Culture. 7. Improve the Capacity and Level of Urban Governance.

Source: [https://www.gov.cn/zhengce/202508/content\\_7038148.htm](https://www.gov.cn/zhengce/202508/content_7038148.htm)

### Topic 3: Industrial Development

Issuer:	General Office of the People's Government of Shanghai Municipality
Title:	Notice of the General Office of the People's Government of Shanghai Municipality on Issuing the <i>Action Plan of Shanghai for Promoting the Whole-Industry-Chain Development of the High-End Medical Device Industry</i>
Date:	September 15, 2025
Background:	To advance the high-quality development of Shanghai's high-end medical device industry and build a globally influential highland for the development of the high-end medical device industry, this Action Plan is formulated.
Key points:	<ul style="list-style-type: none"><li>➤ <b>General Requirements</b> (Development Goals by 2027): Secure over 500 new initial registrations for Class III medical devices in the Chinese mainland; Obtain approvals for over 100 new medical device products in overseas markets; Cultivate 2 leading enterprises with annual output value exceeding RMB 10 billion and strong international competitiveness; Establish 3 high-end medical device industry clusters.</li><li>➤ <b>Key Focus Areas:</b> Medical imaging products; implantable and interventional products; surgical systems; vitro diagnostic products; radiation therapy products; rehabilitation therapy products; artificial intelligence (AI)-enabled medical devices; Future innovative medical devices.</li><li>➤ <b>Key Tasks:</b><ol style="list-style-type: none"><li>1. Enhance the Capacity for Innovation Origination.</li><li>2. Strengthen Clinical Empowerment for the Industry.</li><li>3. Optimize Review, Approval and Regulatory Services.</li><li>4. Accelerate the Application and Promotion of Innovative Products.</li><li>5. Cultivate and Expand High-Level Enterprises.</li><li>6. Build a First-Class Industrial Innovation Ecosystem.</li><li>7. Promote the International Development of the Industry.</li></ol></li></ul>
Source:	<a href="https://www.shanghai.gov.cn/nw12344/20250915/91ccfe1a601d40ecbb579034a030cfa8.html">https://www.shanghai.gov.cn/nw12344/20250915/91ccfe1a601d40ecbb579034a030cfa8.html</a>

### Topic 4: Housing

Issuer:	People's Government of Suzhou Municipality
Title:	Notice of the Municipal Government on Issuing the Implementation Measures for the Development of Indemnificatory Rental Housing in Suzhou
Date:	September 8, 2025
Background:	To accelerate the development of a housing system that offers diverse options, supports multiple channels, and emphasizes both rental and purchase equally, effectively increase the supply of affordable rental housing, and work to reduce housing difficulties for new urban residents, young people, and other groups.
Key points:	<ul style="list-style-type: none"><li>➤ <b>Key Tasks:</b><ol style="list-style-type: none"><li>1. <b>Housing Source Preparation.</b></li></ol></li></ul>

The sources of indemnificatory rental housing shall primarily be generated through three methods: new construction, reconstruction, and inclusion of existing stock;

The site selection of projects shall comprehensively consider factors such as concentrated enterprises, convenient transportation, and complete supporting facilities;

Projects shall be dominated by small-sized units (with a construction area of no more than 70 square meters per unit/room in principle);

The reconstruction of existing stock houses shall not alter the adjacent relationships in principle.

### **2. Project Recognition.**

All county-level cities (districts) shall formulate classification-based recognition standards for indemnificatory rental housing projects in accordance with their local conditions and based on the housing source preparation methods;

Applicants (property right owners of land and houses) shall submit applications to the housing and urban-rural development departments of county-level cities (districts), and projects can be included in management and enjoy policy support only after obtaining project recognition certificates.

### **3. Supporting Measures.**

Land for indemnificatory rental housing can be supplied through transfer, lease, or allocation in accordance with the law; the right to use collectively owned operational construction land for building indemnificatory rental housing may be used as collateral for loans;

Water, electricity, and gas prices for subsidized rental housing shall be applied according to residential standards;

Financial tools shall be fully utilized to attract market capital, providing low-cost and long-term stable capital support for indemnificatory rental housing projects (e.g., supporting eligible projects to issue REITs in the infrastructure field).

### **4. Project Supervision.**

Source: <https://www.suzhou.gov.cn/szsrmzf/zfwj/202509/b7dc1efd907845899e9ee9a01c1b7744.shtml>

## **Topic 5: Digitalisation**

Issuer: General Office of the People's Government of Suzhou Municipality

Title: Notice of the Municipal Government Office on Issuing the Action Plan for Accelerating the Construction of an “Artificial Intelligence +” City in Suzhou (2025-2026)

Date: September 16, 2025

Background: To implement the Opinions of the State Council on Further Implementing the “Artificial Intelligence (AI) +” Initiative and the Decision of the CPC Jiangsu

Provincial Committee on Deepening Comprehensive Reform and Leading Chinese-Style Modernization, seize AI development opportunities, enhance Suzhou's unique advantages in AI innovation and application, and accelerate the creation of an internationally influential "AI +" city, this Action Plan is hereby established.

Key points:

➤ **Key Tasks:**

- 1. Unleash the value of data elements:** Increase the supply of diversified data resources; Accelerate the development of high-quality datasets.
- 2. Strengthen innovation leadership capacity:** Enhance original basic innovation; Intensify industrial technological innovation; Promote the aggregation of innovative talents; Accelerate the transformation of innovation achievements.
- 3. Enhance the level of industrial clusters:** Strengthen market entities; Build professional industrial carriers; Cultivate characteristic advantageous industries; Optimize industrial spatial layout.
- 4. Accelerate application and promotion in key fields:** Advance paradigm innovation of AI + Science & Technology; Drive high-quality empowerment of AI + Industrial Development; Promote efficient services of AI + People's Wellbeing; Upgrade modernization of AI + Governance Capacity; Boost open innovation of application scenarios.
- 5. Strengthen support for key elements:** Promote inclusive and ubiquitous intelligent computing services; Build a city-level artificial intelligence infrastructure; Increase innovative financial capital support.
- 6. Optimize the industrial ecosystem:** Advance standard and quality leadership; Build an open-source and open ecosystem; Foster a dynamic innovation ecosystem.
- 7. Strengthen industry security development.**
- 8. Guarantee measures.**

Source:

<https://www.suzhou.gov.cn/szsrmzf/zfbgswj/202509/95a8e52a6db5414db93a1fbc2d559e39.shtml>

# XJTLU University Research Centre for Urban and Environmental Studies

## (UES)

### Policy Brief

No. 48

Oct 2025

## National Level

### Macroeconomics and Regional Economics

☆ Notice of the Ministry of Finance and the Ministry of Commerce on Carrying Out the Work of Building an International Consumption Environment

28 Sep, 2025

### Green Low-Carbon

☆ Notice on Printing and Distributing the Measures for the Administration of Special Central Budgetary Investment for Energy Conservation and Carbon Reduction (Fa Gai Huan Zi Gui (2025) No. 1228)

14 Oct, 2025

### Urban Renewal

☆ Notice of the General Office of the Ministry of Housing and Urban-Rural Development on Printing and Distributing the List of Replicable Experiences and Practices for Urban Physical Examination (Batch 1)

23 Oct, 2025

☆ Notice of the General Office of the Ministry of Housing and Urban-Rural Development on Printing and Distributing the List of Replicable Experiences and Practices for Implementing the Urban Renewal Action (Batch 4)

11 Oct, 2025

### Resilient City

☆ Notice of the General Office of the Ministry of Housing and Urban-Rural Development and Other Departments on Printing and Distributing the Action Plan (2025—2027) for Implementing the Opinions of the General Office of the Communist Party of China Central Committee and the General Office of the State Council on Promoting the Construction of New Urban Infrastructure and Building Resilient Cities

15 Oct, 2025

## Local Level

### Macroeconomics and Regional Economics

☆ Notice of the General Office of the People's Government of Shanghai Municipality on Printing and Distributing the Measures for the Administration of Shanghai Municipal Government Investment Funds (Trial)

25 Sep, 2025

☆ Announcement on Adjusting the Usage of Funds from Some Newly Added Local Government Bonds

09 Oct, 2025

### **High-Quality Development**

☆ Notice of the General Office of the Municipal People's Government on Printing and Distributing the Action Plan for Building Quality Suzhou (2025)

09 Oct, 2025

### **Industrial Development**

☆ Notice on Printing and Distributing the Guidelines for the Construction of the Yangtze River Delta Innovation Consortium (Trial)

09 Oct, 2025

## Topic 1: Macroeconomics and Regional Economics

Issuer:	Ministry of Finance, Ministry of Commerce
Title:	Carrying Out the Work of Building an International Consumption Environment
Date:	September 28, 2025
Background:	To thoroughly implement the relevant decisions and arrangements of the Central Economic Work Conference, fulfill the requirements of the Special Action Plan for Boosting Consumption (hereinafter referred to as the Action Plan), and in accordance with the overall arrangements of the Shop in China initiative, this policy aims to create an international consumption environment and enhance the convenience and comfort of inbound consumption. The Ministry of Finance and the Ministry of Commerce thus launch the work of building an international consumption environment.
Key point:	<ul style="list-style-type: none"><li>➤ <b>Pilot Scope:</b> Eligible applicants are cities at or above the prefecture level (including municipalities directly under the Central Government, cities with independent planning status, provincial capitals or regional capitals, and prefecture-level cities, autonomous prefectures, and leagues). About 15 pilot cities will be supported, including qualified international consumption centre cities and other cities with strong consumption-driven effects, great development potential, and a large number of overseas tourists. The policy implementation period is two years.</li><li>➤ <b>Key Tasks:</b><ol style="list-style-type: none"><li>1. <b>Enrich high-quality consumption supply.</b> Focus on themes such as IP, digitalization, green development, intelligence, culture and tourism, sports, and national trends; support the renovation and upgrading of key business districts; innovate integrated consumption scenarios of business, travel, culture, sports, and health with international popularity and influence; and build international consumption agglomeration areas, inbound tourist-friendly business districts, and landmark consumption projects.</li><li>2. <b>Optimise foreign-related payment services.</b> Improve the multi-level and diversified payment service system.</li><li>3. <b>Enhance international service capabilities.</b> Support the improvement of multilingual signs at key locations (e.g., business districts, scenic spots, hotels, airports, railway stations, subway stations, and stadiums); add convenient facilities such as luggage storage and inbound tourist information desks; and deploy multilingual translation tools.</li></ol></li></ul>
Source:	<a href="https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art_0b48056ea6ea4b5f8db7d11393f2d235.html">https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art_0b48056ea6ea4b5f8db7d11393f2d235.html</a>
Issuer:	People's Government of Shanghai Municipality
Title:	Notice of the General Office of the People's Government of Shanghai Municipality on Printing and Distributing the Measures for the Administration of Shanghai Municipal Government Investment Funds (Trial)
Date:	September 25, 2025

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Background:	To establish a more scientific and efficient management system for government investment funds, promote their high-quality development, and better give play to their role in serving Shanghai's economic development, these Measures are formulated in accordance with laws and regulations such as the Budget Law of the People's Republic of China and its implementing regulations, as well as documents including the Guiding Opinions of the General Office of the State Council on Promoting the High-Quality Development of Government Investment Funds, combined with the actual situation of Shanghai.
Key point:	➤ <b>Key Tasks:</b> 1. Fund establishment. 2. Fund management. 3. Fund exit. 4. Fund budget management. 5. Supervision, performance evaluation and risk prevention and control.
Source:	<a href="https://www.shanghai.gov.cn/nw12344/20250930/602bd57da19f458ca4b08045f2a3dd55.html">https://www.shanghai.gov.cn/nw12344/20250930/602bd57da19f458ca4b08045f2a3dd55.html</a>
Issuer:	Department of Finance of Jiangsu Province
Title:	Announcement on Adjusting the Usage of Funds from Some Newly Added Local Government Bonds
Date:	October 9, 2025
Background:	In accordance with the provisions of documents such as the Notice of the Ministry of Finance on Printing and Distributing the Operational Guidelines for Adjusting the Usage of Special Local Government Bond Funds, and with the approval of the People's Government of Jiangsu Province, this announcement summarizes and discloses the adjustment of the usage of funds from some newly added local government bonds.
Key point:	➤ <b>Key Tasks:</b> 1. Adjustment of the usage of newly added general bond funds of local governments. 2. Adjustment of the usage of newly added special bond funds of local governments.
Source:	<a href="https://one.sipac.gov.cn/sipzcts/#/business/detail?policyId=c07e8b2b-c382-413e-8d8a-d67cbb6e0dfc">https://one.sipac.gov.cn/sipzcts/#/business/detail?policyId=c07e8b2b-c382-413e-8d8a-d67cbb6e0dfc</a>

## Topic 2: Green Low-Carbon

Issuer:	National Development and Reform Commission (NDRC)
Title:	Notice on Printing and Distributing the Measures for the Administration of Special Central Budgetary Investment for Energy Conservation and Carbon Reduction (Fa Gai Huan Zi Gui (2025) No. 1228)
Date:	October 14, 2025
Background:	To strengthen and standardize the management of special central budgetary investment for energy conservation and carbon reduction, promote high-quality project construction, and improve the efficiency of fund use, the Measures for the Administration of Special Central Budgetary Investment for Energy Conservation and Carbon Reduction have been formulated.

Key points: ➤ **Support Scope and Standards:** 1. Energy conservation and carbon reduction projects in key industries and fields. 2. Clean substitution projects for coal consumption. 3. Circular economy projects supporting carbon reduction. 4. Low-carbon, zero-carbon and negative-carbon demonstration projects. 5. Capacity-building projects for carbon peaking and carbon neutrality. 6. Other relevant projects.

➤ **Key Tasks:** 1. Application for investment plans. 2. Issuance of investment plans. 3. Supervision and management measures.

Source: [https://www.ndrc.gov.cn/xxgk/zcfb/ghxwj/202510/t20251014\\_1400943.html](https://www.ndrc.gov.cn/xxgk/zcfb/ghxwj/202510/t20251014_1400943.html)

### Topic 3: Urban Renewal

Issuer: General Office of the Ministry of Housing and Urban-Rural Development

Title: Notice of the General Office of the Ministry of Housing and Urban-Rural Development on Printing and Distributing the List of Replicable Experiences and Practices for Urban Physical Examination Batch 1

Date: October 23, 2025

Background: To implement the spirit of the Central Urban Work Conference and the requirements of documents including the Opinions of the Communist Party of China Central Committee and the State Council on Promoting the High-Quality Development of Cities and the Opinions of the General Office of the Communist Party of China Central Committee and the General Office of the State Council on Continuously Promoting the Urban Renewal Action, and to further advance urban physical examination work, the Ministry has summarized local experiences and practices in improving the organisational mechanism for urban physical examination, innovating work methods, establishing an integrated mechanism for promoting urban physical examination and urban renewal, and strengthening work guarantees. These experiences form the List of Replicable Experiences and Practices for Urban Physical Examination Batch 1, which is now issued for local reference in light of actual conditions.

Key points: ➤ **Key Tasks:**

- 1. Improve the organisational mechanism for urban physical examination:** Establish the urban physical examination working mechanism; optimise the organisational method; set up a monitoring and evaluation mechanism; and improve public participation methods.
- 2. Innovate urban physical examination methods:** Improve the indicator system; innovate data collection methods; optimise problem diagnosis and analysis approaches; and explore special physical examination methods.
- 3. Establish an integrated mechanism for promoting urban physical examination and urban renewal:** Resolve identified problems promptly within specified timeframes; build an urban renewal project database based on physical examination results; formulate special urban renewal plans in accordance with physical examination findings; and continuously track the progress of problem resolution.

**4. Strengthen work guarantees for urban physical examination:**  
Formulate relevant laws, regulations and standards; establish an information platform; and enhance personnel support.

Source: [https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art\\_0882ea030da448ec9f67443a335d9183.html](https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art_0882ea030da448ec9f67443a335d9183.html)

Issuer: General Office of the Ministry of Housing and Urban-Rural Development

Title: Notice of the General Office of the Ministry of Housing and Urban-Rural Development on Printing and Distributing the List of Replicable Experiences and Practices for Implementing the Urban Renewal Action Batch 4

Date: October 11, 2025

Background: To thoroughly implement the spirit of the Central Urban Work Conference and the requirements of the Opinions of the General Office of the Communist Party of China Central Committee and the General Office of the State Council on Continuously Promoting the Urban Renewal Action, the Ministry has summarized local experiences and practices in strengthening organisational implementation, improving the urban renewal implementation mechanism, optimizing land use policies, enhancing diversified investment and financing methods, establishing a sustainable urban renewal model guided by the government, operated by the market and participated by the public, and improving laws, regulations and standards. These experiences form the List of Replicable Experiences and Practices for Implementing the Urban Renewal Action Batch 4, which is now issued for local reference in light of actual conditions.

Key points:

➤ **Key Tasks:**

**1. Strengthen organisational implementation:** Improve the urban renewal working mechanism; refine relevant systems and policies.

**2. Improve the urban renewal implementation mechanism:** Establish an integrated mechanism for urban physical examination and urban renewal; improve the planning implementation system; strengthen the guiding role of urban design in urban renewal projects; and optimize the project construction and implementation management system adapting to urban renewal.

**3. Optimize land use policies:** Revitalise and utilize inefficient existing land; improve land price calculation rules.

**4. Enhance diversified investment and financing methods:** Increase fiscal fund input; strengthen credit support; and improve market-oriented investment and financing models.

**5. Establish a sustainable urban renewal model guided by the government, operated by the market and participated by the public:** Give play to the role of sub-districts and communities to mobilise public enthusiasm; encourage property owners to carry out independent renewal and support enterprises in revitalising idle and inefficient assets; guide business entities to participate and support multi-field forces in urban renewal.

**6. Improve laws, regulations and standards:** Promote legislation on urban renewal; refine technical standards applicable to urban renewal.

Source: [https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art\\_b144d45e561f4bc6a2968cbf228755d1.html](https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art_b144d45e561f4bc6a2968cbf228755d1.html)

## Topic 4: Resilient City

Issuer: General Office of the Ministry of Housing and Urban-Rural Development (and other relevant departments)

Title: Notice of the General Office of the Ministry of Housing and Urban-Rural Development and Other Departments on Printing and Distributing the Action Plan 2025—2027 for Implementing the Opinions of the General Office of the Communist Party of China Central Committee and the General Office of the State Council on Promoting the Construction of New Urban Infrastructure and Building Resilient Cities

Date: October 15, 2025

Background: To thoroughly implement the Opinions of the General Office of the Communist Party of China Central Committee and the General Office of the State Council on Promoting the Construction of New Urban Infrastructure and Building Resilient Cities, the Ministry of Housing and Urban-Rural Development, together with relevant departments, has formulated the Action Plan 2025—2027 for Implementing the Opinions of the General Office of the Communist Party of China Central Committee and the General Office of the State Council on Promoting the Construction of New Urban Infrastructure and Building Resilient Cities. It is now issued for local implementation in light of actual conditions.

Key points:

➤ **Key Tasks:**

**1. Promote the construction and renovation of intelligent municipal infrastructure:** Formulate and implement action plans for facility construction and renovation; explore dynamic information update mechanisms for facilities; advance the construction of urban lifeline safety projects; and improve the safe operation management level in key areas.

**2. Promote the coordinated development of smart city infrastructure and intelligent connected vehicles:** Advance the construction of vehicle-road coordination facilities; enhance logistics distribution and emergency material support capabilities; and continue to promote smart parking.

**3. Develop smart residential areas:** Promote the intelligent construction of residential areas; advance the construction of embedded service facilities in urban communities; strengthen the prevention and control of potential safety hazards in residential areas; and support the intelligent transformation of urban commerce.

**4. Improve the intelligent management level of buildings:** Establish a full-life-cycle safety management system for building use; promote the improvement of digital archives for potential safety hazards in buildings and hidden danger elimination mechanisms; and coordinate the construction of an integrated management platform for urban buildings.

**5. Carry out digital home construction:** Strengthen the construction of residential information infrastructure; enhance the construction of digital home engineering facilities; and promote the interconnection of digital home product platforms.

**6. Promote the coordinated development of intelligent construction and building industrialisation:** Cultivate intelligent construction industrial clusters; deepen the application of Building Information Modeling (BIM) technology; promote the intelligent production and upgrading of building components; and advance the construction of smart construction sites.

**7. Improve the City Information Modeling (CIM) platform:** Build an integrated data resource system; promote the construction of CIM platforms; and deepen the multi-field application of CIM+.

**8. Establish and improve the urban operation management and service platform:** Promote the unified management of urban operation management and services through a single network; advance the construction of national, provincial and municipal three-level platforms; improve the urban operation management mechanism; and carry out regular comprehensive evaluations of urban operation management and services.

**9. Improve guarantee measures:** Promote technological empowerment and talent training; improve investment and financing mechanisms; strengthen platform data sharing and security guarantees; and summarize and promote relevant experiences.

Source: [https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art\\_9a514b10108c430d9fd35cc557b8cbaf.html](https://www.mohurd.gov.cn/gongkai/zc/wjk/art/2025/art_9a514b10108c430d9fd35cc557b8cbaf.html)

## Topic 5: High-quality Development

Issuer: People's Government of Suzhou City

Title: Notice of the General Office of the Municipal People's Government on Printing and Distributing the Action Plan for Building Quality Suzhou 2025

Date: October 9, 2025

Background: To thoroughly implement the decisions and arrangements of the Provincial Party Committee and the Provincial People's Government on building Quality Jiangsu, establish brands through quality, expand markets through brands, and promote growth through markets, this Action Plan is formulated to comprehensively advance the construction of Quality Suzhou. The Action Plan for Building Quality Suzhou 2025 has been reviewed and approved at the 89th executive meeting of the Municipal People's Government and is now issued for earnest implementation.

Key points:

- **Key Tasks:**
  1. **Strengthen quality support:** Further promote quality-driven enterprises, industrial chains and counties; increase the supply of high-quality products; improve the quality of service supply; and enhance the quality of construction projects.

- 2. Enhance brand leadership:** Build a Suzhou brand matrix; strengthen brand promotion and protection.
- 3. Deepen technological empowerment:** Promote quality-driven development; implement the measurement foundation project; strengthen standard support and leadership; and improve the service efficiency of quality infrastructure.
- 4. Strengthen safety protection:** Intensify comprehensive food safety governance; improve the quality and safety of pharmaceuticals and medical devices; improve the full-chain supervision of industrial product quality and safety; and enhance the safety supervision level of special equipment.
- 5. Optimize the consumption environment:** Create a reassuring consumption environment; promote the efficiency of consumer rights protection.
- 6. Build joint quality governance:** Strengthen quality culture and talent development; improve the diversified quality governance mechanism.

Source: <https://one.sipac.gov.cn/sipzcts/#/business/detail?policyId=55cf322a-af25-48bf-a2bb-62a3fdfbedc8>

## Topic 6: Industrial Development

Issuer: Department of Science and Technology of Jiangsu Province  
Title: Notice on Printing and Distributing the Guidelines for the Construction of the Yangtze River Delta Innovation Consortium (Trial)  
Date: October 9, 2025  
Background: To further promote the integrated development of the Yangtze River Delta, strengthen cross-regional coordination of technological and industrial innovation, enhance the independent innovation capability and core competitiveness of key industries in the region, and develop new quality productive forces in light of local conditions, the Department of Science and Technology of Jiangsu Province, Shanghai Municipal Science and Technology Commission, Department of Science and Technology of Zhejiang Province, and Department of Science and Technology of Anhui Province have jointly formulated the Guidelines for the Construction of the Yangtze River Delta Innovation Consortium (Trial), which is now issued for earnest implementation in combination with actual circumstances.

Key points:

➤ **Key Tasks:**

- 1. Establishment Principles:** Focus on strategic needs; follow market mechanisms; improve operational models; pursue open and collaborative innovation.
- 2. Establishment Conditions:** The lead unit shall be a leading science and technology enterprise or a major scientific and technological platform with independent legal person status in the Yangtze River Delta, leading the industry in comprehensive strength, scientific research level and innovation capability, with strong industry influence and innovation leadership, and a good social credit record. Participating units include independent legal entities such as upstream and downstream enterprises in the industrial chain,

universities, research institutes, major scientific and technological platforms or other organisations in the region, with good social credit records. In principle, universities or research institutes shall be included (participating units shall include at least two places among the three provinces and one municipality directly under the Central Government).

**3. Establishment Procedures:** Build innovation consortia based on Yangtze River Delta joint research projects; promote the capacity upgrading of existing consortia in the three provinces and one municipality.

**4. Support Measures:** Support major scientific and technological research; support the construction of major innovation platforms; support the training of high-level talent teams; strengthen sci-tech finance empowerment; intensify the introduction of innovation factors.

**5. Supervision and Management:** Establish an annual report mechanism; conduct performance evaluation; strengthen credit management.

Source: <https://one.sipac.gov.cn/sipzcts/#/business/detail?policyId=62bc8ea7-a1f3-4ba8-84d8-f2788dfa770f>

# XJTLU University Research Centre for Urban and Environmental Studies

## (UES)

### Policy Brief

No. 49

Noc 2025

#### Macroeconomics and Regional Economics

- ☆ Notice of the General Office of the State Council Issuing the Several Measures for Further Promoting the Development of Private Investment 10 Nov, 2025
- ☆ Recommendations of the Communist Party of China Central Committee on Formulating the 15th Five-Year Plan for National Economic and Social Development 28 Oct, 2025
- ☆ Notice of the General Office of the Ministry of Science and Technology Issuing the Guidelines for the "Innovation Points System" (Version 2.0) (National Pilot Version) 28 Oct, 2025

#### Green Low-Carbon

- ☆ Implementation Opinions of the Ministry of Commerce on Expanding Green Trade 30 Oct, 2025

#### Urban Development

- ☆ Reply of the State Council on the Territorial Spatial Plan for the Chengdu-Chongqing Twin City Economic Circle (2021—2035) 06 Nov, 2025

#### Industrial Development

- ☆ Implementation Opinions of the General Office of the State Council on Accelerating the Cultivation and Opening-Up of Scenarios to Promote the Large-Scale Application of New Scenarios 07 Nov, 2025
- ☆ Notice of the General Offices of the Ministry of Commerce and Four Other Departments Issuing the Action Plan for Improving Urban Commercial Quality 27 Oct, 2025

## Topic 1: Macroeconomics and Regional Economics

Issuer:	General Office of the State Council
Title:	Notice of the General Office of the State Council Issuing the Several Measures for Further Promoting the Development of Private Investment
Date:	November 10, 2025
Background:	To stimulate the vitality of private investment and promote its sustained growth.
Key point:	<p>➤ <b>Key Tasks:</b></p> <ol style="list-style-type: none"><li>1. Assess the feasibility of private capital participation in state-approved profitable projects (railways, nuclear power, energy infrastructure, etc.) and specify this in reports.</li><li>2. Refine implementation rules; encourage private capital in small-scale profitable urban infrastructure projects.</li><li>3. Guide private capital into low-altitude economy infrastructure and equalise treatment for private commercial space projects.</li><li>4. Abolish unreasonable service sector access barriers; support private investment in productive services.</li><li>5. Standardise government-social capital cooperation and revise private enterprise concession project lists.</li><li>6. Enforce bidding/tendering regulations, eliminating discriminatory requirements for private enterprises.</li><li>7. Increase government procurement support for SMEs (reserve over 40% of eligible project budgets; raise advance payment ratios).</li><li>8. Protect private enterprises' rights in network infrastructure access and operation; deepen price reforms.</li><li>9. Support private enterprises in building key pilot test platforms for key sectors/chains.</li><li>10. Back digital empowerment platforms to drive SMEs' collaborative digital transformation.</li><li>11. Strengthen central budgetary investment and policy-based financial support for qualified private projects.</li><li>12. Improve financing mechanisms for micro/small enterprises; promote the "Innovation Points System".</li><li>13. Maintain the "green channel" for tech-based enterprises' IPOs and mergers/acquisitions.</li></ol>
Source:	<a href="https://www.gov.cn/zhengce/content/202511/content_7047643.htm">https://www.gov.cn/zhengce/content/202511/content_7047643.htm</a>

Issuer:	Communist Party of China Central Committee
Title:	Recommendations of the Communist Party of China Central Committee on Formulating the 15 <sup>th</sup> Five-Year Plan for National Economic and Social Development
Date:	October 28, 2025
Background:	Following in-depth analysis of domestic and international contexts, the Fourth Plenary Session of the 20th CPC Central Committee put forward

recommendations for formulating the 15<sup>th</sup> Five-Year Plan for national economic and social development.

Key point:

➤ **Key Tasks:**

1. Define the 15<sup>th</sup> Five-Year Plan period as a crucial stage for basically realizing socialist modernization.
2. Clarify the guiding principles and main goals for economic and social development during the period.
3. Build a modern industrial system to consolidate the foundation of the real economy.
4. Accelerate high-level scientific and technological self-reliance to lead the development of new quality productive forces.
5. Foster a strong domestic market and speed up the construction of a new development pattern.
6. Improve the high-level socialist market economic system to enhance momentum for high-quality development.
7. Expand high-level opening-up for win-win cooperation.
8. Advance agricultural and rural modernization and solidly promote comprehensive rural revitalization.
9. Optimise the regional economic layout to promote coordinated regional development.
10. Stimulate the cultural innovation vitality of the whole nation to prosper socialist culture.
11. Strengthen people's livelihood security and steadily advance common prosperity for all.
12. Accelerate the comprehensive green transition of economic and social development to build a beautiful China.
13. Modernise the national security system and capabilities to build a safer China.
14. Fulfill the centenary goal of building a strong military and promote high-quality national defense and military modernisation.
15. Unite the whole Party, the whole nation and all people to strive for the realization of the 15th Five-Year Plan.

Source:

[https://www.gov.cn/zhengce/202510/content\\_7046052.htm](https://www.gov.cn/zhengce/202510/content_7046052.htm)

Issuer:

General Office of the Ministry of Science and Technology (MOST)

Title:

Notice of the General Office of the Ministry of Science and Technology Issuing the Guidelines for the "Innovation Points System" (Version 2.0) (National Pilot Version)

Date:

October 28, 2025

Background:

To implement the policies on building a sci-tech finance system to support high-level scientific and technological self-reliance, sustain the system's empowering effect on tech-based enterprises, and guide local implementation.

Key point:

➤ **Implementation principles:** Unified guidance with national piloting, local adaptation with innovation encouragement, and targeted measures for multi-dimensional empowerment.

- **Indicator system:** Consists of four first-level indicators (innovation input, innovation output, innovation development, innovation impact) with a total base score of 100 points and 30 additional points for innovation impact, adhering to scientific, consensual, comparable and collectable selection criteria.
- **Result application:** Expand financial services such as "points-based loans, investments, insurance and financing"; integrate points with local policies like loan risk compensation and interest subsidies; enhance local targeted services; and promote typical cases and policy interpretation.

Source: [https://www.most.gov.cn/xxgk/xinxifenlei/fdzdgknr/qtwj/qtwj2025/202510/t20251029\\_195079.html](https://www.most.gov.cn/xxgk/xinxifenlei/fdzdgknr/qtwj/qtwj2025/202510/t20251029_195079.html)

## Topic 2: Green Low-Carbon

Issuer: Ministry of Commerce (MOFCOM)

Title: Implementation Opinions of the Ministry of Commerce on Expanding Green Trade

Date: October 30, 2025

Background: With the approval of the State Council, these opinions are formulated to expand green trade, optimize trade structure, support the achievement of carbon peaking and carbon neutrality goals, and accelerate the building of a trade power.

Key points:

- **Key Tasks:**
  1. **Enhance green/low-carbon capabilities of foreign trade enterprises** (including green design, production, logistics and third-party services);
  2. **Expand imports and exports of green products and technologies** (boost competitiveness, tap global demand, upgrade green exhibitions);
  3. **Foster a sound international environment** (strengthen exchanges, promote standard formulation and mutual recognition);
  4. **Improve the supporting guarantee system** (strengthen financial support, build a carbon footprint database, leverage carbon pricing and green certificates, and cultivate talent).

Source: [https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art\\_5058aa3f9e7e46f8ac2bc036e5d85de9.html](https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art_5058aa3f9e7e46f8ac2bc036e5d85de9.html)

## Topic 3: Urban Development

Issuer: State Council of the People's Republic of China

Title: Reply of the State Council on the Territorial Spatial Plan for the Chengdu-Chongqing Twin City Economic Circle (2021—2035)

Date: November 6, 2025

Background: As a national-level special territorial spatial plan, the Plan serves as a guide for the spatial development of the Chengdu-Chongqing Twin City Economic Circle, a spatial blueprint for sustainable development, and a fundamental basis for various development, protection and construction activities, and it shall be earnestly implemented.

Key points:

➤ **Key Tasks:**

- 1. Consolidate the spatial foundation for safe development** (define core indicators such as cultivated land protection, ecological protection red lines, and urban development boundaries by 2035).
- 2. Build a territorial spatial system supporting the new development pattern** (leverage the overlapping effects of regional strategies, optimize the layout of major productive forces, and enhance regional synergy).
- 3. Systematically optimize the pattern of territorial spatial development and protection** (coordinate the layout of agricultural, ecological and urban functional spaces to promote high-quality integrated development of the economic circle).
- 4. Uphold the seriousness and authority of the Plan** (regard it as a key basis for local territorial spatial planning, prohibit arbitrary revisions, and severely investigate illegal acts).
- 5. Ensure the implementation of the Plan** (strengthen organizational leadership by Chongqing and Sichuan, integrate objectives into local plans, and improve the digital management of spatial governance).

Source:

[https://www.gov.cn/zhengce/content/202511/content\\_7047286.htm](https://www.gov.cn/zhengce/content/202511/content_7047286.htm)

## Topic 4: Industrial Development

Issuer: General Office of the State Council of the People's Republic of China

Title: Implementation Opinions of the General Office of the State Council on Accelerating the Cultivation and Opening-Up of Scenarios to Promote the Large-Scale Application of New Scenarios

Date: November 7, 2025

Background: A scenario is a specific context for systematically verifying the industrial application of new technologies, products, and business formats, as well as supporting infrastructure, business models, and institutional policies. It serves as a bridge connecting technology and industry, linking R&D and the market, and as an important carrier for promoting the integrated development of scientific and technological innovation and industrial innovation, playing a key leading role in advancing the large-scale commercial application of new technologies and products. With the approval of the State Council, these opinions are put forward to accelerate the cultivation and opening-up of scenarios and promote the large-scale application of new scenarios.

Key points:

➤ **Key Tasks:**

- 1. Accelerate the cultivation and expansion of economic and social application scenarios:** Build application scenarios for new fields and tracks, develop new business format scenarios for industrial transformation and upgrading, launch industry-specific application scenarios, innovate comprehensive application scenarios for social governance services, and enrich application scenarios in people's livelihood fields.
- 2. Further promote the opening-up and fair and efficient allocation of scenario resources:** Strengthen the opening-up of various scenarios,

promote the fair and efficient allocation of scenario resources, synergistically advance reforms in market access, scenarios, and factors of production, and give play to the experimental role of scenarios in institutional construction.

**3. Enhance the support capacity for application scenarios:** Strengthen policy guarantees and improve management systems.

**4. Strengthen organizational implementation:** All localities and relevant departments shall strengthen coordination and cooperation, and government agencies, public institutions, and state-owned enterprises shall play a leading and exemplary role; the National Development and Reform Commission shall strengthen guidance and overall coordination.

Source: [https://www.gov.cn/zhengce/content/202511/content\\_7047419.htm](https://www.gov.cn/zhengce/content/202511/content_7047419.htm)

Issuer: General Offices of the Ministry of Commerce (MOFCOM) and Four Other Departments

Title: Circular of the General Offices of the Ministry of Commerce and Four Other Departments Issuing the Action Plan for Improving Urban Commercial Quality

Date: October 27, 2025

Background: To implement the guiding principles of the 20<sup>th</sup> CPC National Congress and its second, third, and fourth plenary sessions, as well as the arrangements of the Central Economic Work Conference, Central Urban Work Conference, and the fourth meeting of the Central Finance and Economics Commission, the Plan is formulated to boost consumption, expand domestic demand, improve the modern commercial circulation system, and leverage cities' pivotal role in the dual circulation development pattern.

Key points: ➤ Key Tasks:

**1. Improve urban commercial layout:** Advance high-quality development of pedestrian streets (business districts), foster characteristic commercial blocks, and expand/upgrade the "15-minute community living circle".

**2. Upgrade commercial formats:** Cultivate quality formats for comprehensive consumption, deploy professional formats for specific needs, strengthen daily livelihood guarantees, and promote online-offline integration (e.g., instant retail models).

**3. Enrich high-quality supply:** Optimize goods/services quality, expand diversified supply (international boutiques, domestic trendy products), and deepen integration of commerce, tourism, culture, sports, and health (e.g., "commerce + tourism/culture" linkage).

**4. Strengthen operational guarantees:** Improve emergency supply systems and unblock circulation channels .

**5. Optimize space utilization:** Renovate existing facilities and empower with emerging technologies (AI, IoT, blockchain) .

**6. Refine development planning:** Scientifically lay out commercial outlets, ensure plan implementation, and dynamically adjust commercial facility supply based on efficiency monitoring.

**7. Improve management mechanisms:** Strengthen Party-building leadership, enhance public services, regulate market order, and boost fiscal support (e.g., REITs for qualified commercial projects) .

Source: [https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art\\_26102e6b54fb4077a206656870863aa1.html](https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art_26102e6b54fb4077a206656870863aa1.html)

# XJTLU University Research Centre for Urban and Environmental Studies

## (UES)

### Policy Brief

No. 50

December 2025

## National Level

### Macroeconomics and Regional Economics

- ☆ Foreign Trade Law of the People's Republic of China 27 Dec 2025
- ☆ Catalog of Industries for Encouraging Foreign Investment (2025 Edition) 24 Dec 2025
- ☆ Circular of the General Office of the Ministry of Commerce, the General Office of the People's Bank of China and the General Office of the National Financial Regulatory Administration on Strengthening Commerce-Finance Coordination to Boost Consumption with Greater Efforts 14 Dec 2025
- ☆ Circular of the Ministry of Commerce and Five Other Departments on Issuing the Action Plan for Promoting the High-Quality Development of Service Outsourcing 07 Dec 2025
- ☆ Announcement No. 60 of 2025 of the Ministry of Commerce: Issuing the Implementation Measures for Trade Policy Compliance Work 03 Dec 2025

### Green Low-Carbon

- ☆ Circular on Issuing the First Batch of the National List of Zero-Carbon Park Construction (GFB [2025] No. 1082) 26 Dec 2025

### Regional Planning

- ☆ Reply of the State Council on the Yangtze River Delta Territorial Spatial Plan (2023–2035) 03 Dec 2025

## Local Level

### Macroeconomics and Regional Economics

- ☆ Circular on Issuing the Implementation Plan for Fiscal Interest Discount of Manufacturing Leasing in Jiangsu Province (2025) 23 Dec 2025

## Topic 1: Macroeconomics and Regional Economics

Issuer: Ministry of Commerce

Title: Foreign Trade Law of the People's Republic of China

Date: December 27, 2025

Background: To advance high-level opening-up, promote the high-quality development of foreign trade, maintain foreign trade order, protect the legitimate rights and interests of foreign trade operators, foster the healthy development of the socialist market economy, and safeguard national sovereignty, security, and development interests, this Law is formulated in accordance with the Constitution. The Foreign Trade Law of the People's Republic of China was revised and adopted at the 19th Session of the Standing Committee of the 14th National People's Congress of the People's Republic of China on December 27, 2025. It is now promulgated and shall come into force on March 1, 2026.

Key points:

- **Key Tasks:**
  - 1. General Provisions.** This Law shall apply to foreign trade and the protection of intellectual property rights related to foreign trade.
  - 2. Foreign Trade Operators.** For the purposes of this Law, “foreign trade operators” refer to individuals and organisations that have completed business entity registration or other professional formalities in accordance with the law and engage in foreign trade activities in compliance with this Law and other relevant laws and administrative regulations.
  - 3. Import and Export of Goods and Technologies.** The State permits the free import and export of goods and technologies, except as otherwise provided for by laws and administrative regulations.
  - 4. International Trade in Services.** The State encourages the development of international trade in services through various modes such as cross-border supply, consumption abroad, commercial presence, and movement of natural persons.
  - 5. Protection of Intellectual Property Rights Related to Foreign Trade.** The State strengthens the protection of intellectual property rights related to foreign trade and protects such rights in accordance with laws and administrative regulations on intellectual property rights.
  - 6. Foreign Trade Order.** In foreign trade activities, no monopolistic behaviour or unfair competition shall be conducted in violation of the provisions of laws and administrative regulations on anti-monopoly and anti-unfair competition.
  - 7. Foreign Trade Investigations.**
  - 8. Foreign Trade Remedies.** The State may take appropriate foreign trade remedy measures based on the results of foreign trade investigations.
  - 9. Promotion of Foreign Trade.** The State formulates foreign trade development strategies, promotes the balanced development of foreign trade, establishes and improves foreign trade promotion mechanisms, and strengthens the coordination and consistency between trade policies and fiscal, financial, industrial, and other policies.
  - 10. Legal Liabilities.**

Source: [https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art\\_03fbae1ec4bd48459099930e803bce5e.html](https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art_03fbae1ec4bd48459099930e803bce5e.html)

Issuer: National Development and Reform Commission, Ministry of Commerce

Title: Catalog of Industries for Encouraging Foreign Investment (2025 Edition) - Decree No. 37 of 2025

Date: December 24, 2025

Background: To implement the Foreign Investment Law of the People's Republic of China and its implementing regulations, and in accordance with the needs of national economic and social development, this Catalog is formulated to encourage and guide foreign investors to invest in specific industries, fields and regions. The Catalog consists of two parts: 1) the National Catalog of Industries for Encouraging Foreign Investment; 2) the Catalog of Advantageous Industries for Foreign Investment in Central and Western Regions and Other Areas. On the premise of complying with market access policies, if the industries listed in this Catalog are clearly defined as eliminated or prohibited industries in relevant national industrial catalogs such as the Catalog for the Guidance of Industrial Structure Adjustment, their nature as "encouraged industries" shall be automatically revoked.

Key points: ➤ **Key Tasks: 1. National Catalog of Industries for Encouraging Foreign Investment.** It covers the following sectors: Agriculture, forestry, animal husbandry and fishery; Mining; Manufacturing; Production and supply of electricity, heat, gas and water; Transportation, storage and postal services; Wholesale and retail trade; Accommodation and catering services; Information transmission, software and information technology services; Leasing and business services; Scientific research, development, product and technology services; Water conservancy, environment and public facilities management; Education; Health and social work; Culture, tourism, sports and entertainment. **2. Catalog of Advantageous Industries for Foreign Investment in Central and Western Regions and Other Areas.** It is applicable to central and western regions, northeast regions and Hainan Province, focusing on guiding foreign investment to align with the resource endowments and industrial advantages of local areas.

Source: [https://www.ndrc.gov.cn/xxgk/zcfb/fzggwl/202512/t20251224\\_1402564.html](https://www.ndrc.gov.cn/xxgk/zcfb/fzggwl/202512/t20251224_1402564.html)

Issuer: General Office of the Ministry of Commerce, General Office of the People's Bank of China, General Office of the National Financial Regulatory Administration

Title: Circular on Strengthening Commerce-Finance Coordination to Boost Consumption with Greater Efforts

Date: December 14, 2025

Background: To thoroughly implement the decisions and arrangements of the Party Central Committee and the State Council, strengthen collaboration between the commerce and financial systems, guide financial institutions to increase support

for key consumption areas, and help boost and expand consumption, the relevant matters are hereby notified as follows.

Key points:

- **Key Tasks:** **1. Deepen collaboration between the commerce and financial systems.** Improve coordination mechanisms; refine and implement measures; strengthen policy synergy. **2. Increase financial support for key consumption areas.** Upgrade commodity consumption; expand service consumption; foster new forms of consumption; innovate diversified consumption scenarios; support consumption-based assistance. **3. Expand government-finance-enterprise cooperation and docking.** Jointly carry out consumption promotion activities; conduct various forms of information sharing; do a good job in publicity, guidance and promotion.

Source:

[https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art\\_e9b7a743c8784b659b807c1e60d38226.html](https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art_e9b7a743c8784b659b807c1e60d38226.html)

Issuer:

Ministry of Commerce and Five Other Departments

Title:

Circular on Issuing the Action Plan for Promoting the High-Quality Development of Service Outsourcing

Date:

December 7, 2025

Background:

As an important component of trade in services and a key implementation pathway for digital trade, service outsourcing plays a crucial role in fostering a new development paradigm. To thoroughly implement the decisions and arrangements of the Party Central Committee and the State Council on innovating and upgrading trade in services and developing digital trade through innovation, give full play to the important role of service outsourcing in nurturing new drivers of foreign trade development and expanding employment channels, accelerate the development of new-quality productive forces, and promote high-quality development, this Action Plan is formulated.

Key points:

- **Overall Requirements:** By 2030, cultivate a number of internationally competitive leading service outsourcing enterprises, build a batch of service outsourcing agglomeration areas with strong innovation capabilities and distinct characteristic advantages, further enhance the levels of digitalisation, intelligent development, greening, and integrated development level of service outsourcing, and achieve significant growth in employment absorption. Service outsourcing will become an important part of innovating and upgrading trade in services and developing digital trade through innovation.

➤ **Key Tasks:**

- 1. Implement the Platform Carrier Enhancement Initiative.** Support the high-quality development of demonstration cities; strengthen the construction of park platforms.
- 2. Implement the Innovation Leadership Initiative.** Build digital trade industrial clusters; support the innovation of service outsourcing-related businesses.
- 3. Implement the Entity Cultivation Initiative.** Strengthen the cultivation of leading enterprises; increase investment and financing support; develop design service outsourcing.

- 4. Implement the Market Development Initiative.** Diversify the expansion of international markets; increase support for exhibition promotion.
- 5. Implement the Industry Standardised Development Initiative.** Study and establish a standard system; revise the industrial development guidance catalog; improve the statistical survey system.
- 6. Implement the Talent Training Initiative.** Strengthen the training of service outsourcing talents.
- 7. Safeguard Measures.**

Source: [https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art\\_2671292e7cb04c6a848c96a223aeb70a.html](https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art_2671292e7cb04c6a848c96a223aeb70a.html)

Issuer: Ministry of Commerce

Title: Announcement No. 60 of 2025 of the Ministry of Commerce - Promulgating the Implementation Measures for Trade Policy Compliance Work

Date: December 3, 2025

Background: To further strengthen trade policy compliance work (hereinafter referred to as “compliance work”), these Measures are formulated in accordance with the “Opinions of the General Office of the State Council on Further Strengthening Trade Policy Compliance Work” (Guo Ban Fa (2025) No. 12, hereinafter referred to as the “Opinions”).

Key pointss: ➤ **Key Tasks:** 1. **For the purposes of these Measures**, “trade policies” refer to rules, normative documents and other policy measures formulated by State Council departments, local people's governments at or above the county level and their departments that affect goods trade, service trade, trade-related intellectual property rights, foreign investment and other matters related to WTO rules. 2. **“Compliance assessment”** as mentioned in these Measures means that during the formulation of trade policies, policy-making departments shall conduct strict assessments against WTO rules and China's accession commitments as stipulated in the “Marrakesh Agreement Establishing the World Trade Organisation” and its annexes and subsequent agreements, the “Protocol on the Accession of the People's Republic of China” and the “Report of the Working Party on the Accession of China”. 3. **Scope of Application.** 4. **Assessment Principles.** 5. **The Ministry of Commerce shall put forward written compliance opinions within 7 working days from the date of receiving the consultation materials.** 6. **Work Procedures.** 7. **Non-Compliant Measures.** 8. **Work Training.** 9. **Guiding Manual.**

Source: <https://one.sipac.gov.cn/sipzcts/#/business/detail?policyId=99557b96-4860-412e-8a1f-7310e481df2b>

Issuer: Jiangsu Provincial Department of Finance

Title: Circular on Issuing the “2025 Implementation Plan for Fiscal Interest Discount on Manufacturing Financial Leasing in Jiangsu Province”

Date: December 23, 2025

Background: To implement the “Circular of the General Office of the People’s Government of Jiangsu Province Forwarding the Several Measures of the Provincial Department of Finance and Other Departments on Strengthening Fiscal-Financial Coordination to Support the High-Quality Development of the Real Economy” (Su Zheng Ban Fa (2025) No. 11), and guide the financial leasing industry to further support equipment renewal and technological transformation of enterprises in Jiangsu, we have formulated the “2025 Implementation Plan for Fiscal Interest Discount on Manufacturing Financial Leasing in Jiangsu Province”. It is now issued for compliance and implementation.

Key points: ➤ **Key Tasks:** 1. **Interest Discount Plan.** Eligible recipients; scope of interest discount; principles of interest discount; term of interest discount. 2. **Implementation Process.** Identification of interest discount projects; allocation of interest discount funds. 3. **Strengthen Service and Supervision.** Promote the “application-exempt direct access” mechanism; strengthen fund management.

Source: [https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art\\_72de60d4d80440b4860cf8af3e041ea.html](https://www.mofcom.gov.cn/zwgk/zcfb/art/2025/art_72de60d4d80440b4860cf8af3e041ea.html)

## Topic 2: Green Low-Carbon

Issuer: National Development and Reform Commission

Title: Circular on Issuing the “First Batch of the National List of Zero-Carbon Park Construction” (FGB Huan Zi (2025) No. 1082)

Date: December 26, 2025

Background: In accordance with the requirements of the “Circular of the National Development and Reform Commission, the Ministry of Industry and Information Technology and the National Energy Administration on Carrying out Zero-Carbon Park Construction” (Fa Gai Huan Zi (2025) No. 910), through procedures including park application, local recommendation, expert review and inter-departmental consultation, the first batch of the National List of Zero-Carbon Park Construction has been determined, covering 52 parks in total. It is now promulgated, and the relevant matters are notified as follows.

Key pointss: ➤ **Key Tasks:**

1. Strengthen guidance for the parks included in the construction list, and urge the relevant prefecture-level cities, parks and units to earnestly assume the main responsibility for building national zero-carbon parks, and solidly formulate construction plans in accordance with the indicators for national zero-carbon parks.
2. Actively support the construction of national zero-carbon parks in the region, provide necessary support in terms of fund arrangement, factor guarantee, technical support and financial services, promote the implementation of green power direct supply models such as direct green power connection and near-site access of new energy to incremental distribution networks in national zero-carbon parks, and encourage and support relevant parks to carry out technological innovation, policy innovation and business model innovation in light of local conditions.

3. The development and reform commissions of all regions shall, together with relevant parties, strengthen the tracking and scheduling of the construction progress of national zero-carbon parks.
4. Strengthen experience summary, give play to the demonstration and leading role of national zero-carbon parks, and promote and replicate good experiences and practices in the region in combination with the construction of provincial zero-carbon parks and the low-carbon transformation of various parks.

Source: [https://www.ndrc.gov.cn/xxgk/zcfb/tz/202512/t20251226\\_1402632.html](https://www.ndrc.gov.cn/xxgk/zcfb/tz/202512/t20251226_1402632.html)

### Topic 3: Regional Planning

Issuer: State Council  
Title: Reply of the State Council on the “Yangtze River Delta Territorial Spatial Plan (2023-2035)” (Guo Han (2025) No. 111)  
Date: December 3, 2025  
Background: The State Council has approved in principle the “Yangtze River Delta Territorial Spatial Plan (2023-2035)” (hereinafter referred to as the “Plan”) drafted by the Ministry of Natural Resources. As a national-level special territorial spatial plan, the Plan serves as a guideline for spatial development, a spatial blueprint for sustainable development, and a fundamental basis for various development, protection, and construction activities in the Yangtze River Delta. Its implementation shall be earnestly organized. The implementation of the Plan shall be guided by Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era, fully implement the spirit of the 20th National Congress of the Communist Party of China and all plenary sessions of the 20th Central Committee, fully, accurately, and comprehensively implement the new development philosophy, adhere to a people-centred approach, balance development and security, promote the harmonious coexistence between humans and nature, focus on the two key words of integration and high-quality development, implement the strategic deployment for the integrated development of the Yangtze River Delta, build a world-class urban agglomeration, support the Yangtze River Delta to take the lead in Chinese-style modernization, and better play the role of forerunner, demonstration, and radiating drive.

Key pointss:

➤ **Key Tasks:**

- 1. Consolidate the spatial foundation for safe development.** By 2035, the cultivated land area in the Yangtze River Delta shall not be less than 161.48 million mu, including no less than 142.90 million mu of permanent basic farmland; the area of ecological protection red lines shall not be less than 77,000 square kilometres; and the total water consumption shall not exceed the indicators issued by the state.
- 2. Build a territorial spatial system supporting the new development pattern.** Leverage the overlapping effects of the coordinated regional development strategy, major regional strategies, main functional area

strategy, and new-type urbanisation strategy, optimise the layout of major productive forces, give play to the role of key regional growth poles, and establish a territorial spatial system featuring complementary advantages and high-quality development.

**3. Systematically optimise the pattern of territorial spatial development and protection.** Improve the spatial pattern led by metropolitan areas, support Shanghai to play a leading role, strengthen spatial integration between the Shanghai metropolitan area and the Suzhou-Wuxi-Changzhou metropolitan area, and coordinate spatial development with the Nanjing, Hangzhou, Hefei, and Ningbo metropolitan areas to support the construction of a world-class urban agglomeration.

**4. Safeguard the seriousness and authority of the Plan.**

**5. Ensure the implementation of the Plan.**

Source: [https://www.gov.cn/zhengce/content/202512/content\\_7050164.htm](https://www.gov.cn/zhengce/content/202512/content_7050164.htm)

## About UES

Xi'an Jiaotong-Liverpool University (XJTLU), established in 2006, as a "benchmark of Sino-foreign cooperative university" and a "pathfinder of higher education reform in China", adheres to its unique school philosophy and high-quality elite training model, integrates global resources and the best educational practices of the East and West, and explores a new university model suitable for future development patterns through XJTLU 1.0, 2.0 and 3.0 development stages.

The XJTLU University Research Centre for Urban and Environmental Studies (UES) is dedicated to research on local development and urbanisation in China. It integrates the multidisciplinary and international research strengths of the University and its synergetic and innovative ecology to explore a more intelligent, sustainable and high-quality development paradigm. The Research Centre works closely with government, industry and international institutions to provide a solid support for scientific research and create an international exchange and cooperation platform for expanded social impacts.



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